



Hastings District Council

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OPEN MINUTES

SOLID WASTE MANAGEMENT JOINT COMMITTEE

Meeting Date: Friday, 25 May 2012

**Minutes of a Meeting of the Solid Waste Management Joint Committee held on
25 May 2012 at 9.05am**

Table of Contents

<u>Item</u>	<u>Page No.</u>
1. Apologies	1
2. Conflicts of Interest	1
3. Minutes of Committee Meetings for Confirmation	1
4. Draft Waste Minimisation and Waste Management Submissions	1
5. Additional Business Items	10
6. Extraordinary Business Items	10

HASTINGS DISTRICT COUNCIL

MINUTES OF A MEETING OF THE SOLID WASTE MANAGEMENT JOINT COMMITTEE HELD IN THE COUNCIL CHAMBER, GROUND FLOOR, CIVIC ADMINISTRATION BUILDING, LYNDON ROAD EAST, HASTINGS ON FRIDAY, 25 MAY 2012 AT 9.05AM

- PRESENT:** **Chair:** Councillor Bowers (HDC)
 Councillors Bradshaw and Kerr (HDC)
 Councillors Dalton (NCC)
- IN ATTENDANCE:** Waste and Data Services Manager (Mr M Jarvis)
 Waste Minimisation Officer (Mr D Salmon)
 Waste Minimisation Planner (Mrs A Atkins)
 Solid Waste Engineer (Mr D Beresford)
 Works Asset Development Manager (Mr J Ehlers)
 Environmental Engineer (Mr R Freemantle)
 Committee Secretary (Mrs C Hunt)
- AS REQUIRED:** John Hogan (Action Bins)
 Terry Kelly and Erin Simpson (Sustaining HB Trust)
 Robert and Deborah Burnside (Clean Earth)
 Darryl McNeilly (Bay Environmental Bins)
 Mike Jones (EarthCare Environment)
 Robin Thomas (Arindee Holdings)
 Hamish Waddington (TPI)
 Sharon and Mark Tillard (Wheelie Tidy)
 Members of the public were present in the gallery

1. **APOLOGIES**

Councillor Bradshaw/Councillor Kerr

That apologies for absence from Councillors Furlong and Jeffery be accepted.

CARRIED

2. **CONFLICTS OF INTEREST**

There were no declarations of conflicts of interest.

3. **MINUTES OF COMMITTEE MEETINGS FOR CONFIRMATION**

There were no minutes to confirm.

4. **DRAFT WASTE MANAGEMENT AND WASTE MINIMISATION SUBMISSIONS**

The Chair, Councillor Bowers advised that the purpose of the meeting was to hear submissions to the Draft Joint Waste Management and Minimisation Plan (WMMP) and refer recommendations to both Hastings District Council and Napier City Council.

The Committee commenced consideration of Written Submissions and the Officer Comments.

Written Submission No. 1 - Denis Charles Hancock supports E-Waste recycling, the continuation of the HazMobile service and a hardline approach to illegal dumping.

Written Submission No. 2 - David Renouf supports the use of landfill gas in his general comments and submits only on the issue of illegal dumping.

Written Submission No. 3 - Emma Koch supports the provision of green waste, e-waste and hazardous waste services and requested targeted business education.

Written Submission No. 5 - Edward Hamilton requested free refuse disposal at both Refuse Transfer Stations and Omarunui Landfill sites and supports a stronger stance in addressing illegal dumping through the provision of rewards.

Written Submission No. 7 - Cherie Flintoff supports the current kerbside recycling collection due to affordability and the use of one rubbish bag per property per week to reduce a number of social issues. It is unclear whether this would be on a user pay basis or funded through rates.

Written Submission No. 8 - Sandra Jordan requests a chipping service for large green waste items, the provision of an inorganic collection and free dumping voucher for low socio-economic households.

Written Submission No. 9 - Bruce Ireland supports the options contained within the summary document.

Written Submission No. 10 – Daniel Montaperto, Bin Hire Co supported the current status quo for kerbside collections and not the provision of a uniformed waste receptacle.

Written Submission No. 11 - Edward Visser This submission covers two points; the provision of recycling facilities in supermarket carparks and the reduction of Refuse Transfer Station gate fees.

Councillor Dalton advised that currently Napier City Council were investigating trialling the provision of a general recycling facility at a supermarket.

Written Submission No. 12 - Yvonne Forrest supports the continuation of kerbside recycling. The second point of the submission is taken by officers to mean the submitter would like the use of subsidy on recycling to encourage greater participation.

Written Submission No. 13 – Mark Bolton, Full Circle Recycling supported kerbside recycling and any plans to increase diversion of recyclable material. Mr Bolton did not support a co-mingled, “one bin recycling system” due to glass shards contaminating paper products. He believes a 15 year term recycling contract would justify investment in new regional processing facilities.

VERBAL SUBMISSIONS

Submission No. 18 - Mr Terry Kelly and Aaron Simpson, Sustaining Hawke's Bay Trust displayed a powerpoint presentation and spoke to their submission highlighting the following:

- Provide education to enable positive behavioural change towards waste management and minimisation.
- Reduction in material needing to be recycled or disposed of is most important.
- Support a waste collection system based on user pays and support the existing service.
- Recycling bins should also be available alongside rubbish bins in public places.
- Support extending recycling services to education institutions.
- Support a subsidy for household compost bins, worm farms.
- Support Council lobbying central government on product stewardship and priority products in order to develop a national solution.
- The Draft Waste Management and Minimisation Plan is confusing to read.

Submission No. 21 - Mr Robert Burnside and Mr John Hogan on behalf of the HB Waste Association spoke to their submission and highlighted the following:

- Support the current status quo for kerbside collections.
- Opposed the move to prohibit green waste from being mixed with general waste through a bylaw change.
- Provision of Council waste wheelie bins would have a detrimental impact on the local waste operators.
- Appreciate the better level of communication and relationship between Landfill users, Council officers and Councillors during the last three years.
- Bylaw that Napier are proposing to introduce and enforce operators to impose on customers would not be practicable.
- Christchurch passed resolution to have wheelie bins and increased costs to ratepayers and tonnages to the landfill.
- Competition among operators keeps prices down.

Submission No. 20 – Mrs Deborah Burnside, Clean Earth spoke to her submission and highlighted the following:

- Supported the current status quo for waste and questioned the current recycling model.
- Impact on the local waste industry if Council provided wheelie bin services.
- Any changes to the current methodology would need to be in the interest of the local community.
- The type of receptacle, the frequency of collection for both the kerbside waste and recycling contracts will be established when compiling the relevant tender documentation.
- Support the continuation of communication with local waste and recycling operators and support the formalising of a steering group or committee.
- Applications to Councils to run event – request that they engage a registered licensed waste operator and not confuse them with having to provide waste disposal plans.

It was noted that bookings of events were made through the Asset Management Parks and Reserves Group and comments would be referred for their information.

*The meeting adjourned for morning tea at 10.20am
and reconvened at 10.40am*

VERBAL SUBMISSIONS (contd.)

Submission No. 17- Messrs Darryn McNeilly and Mike Jones, Bay Environmental Bins & EarthCare Environmental displayed a powerpoint presentation, a short video clip and spoke to their fifty page submission which could be viewed both as a submission on the WMMP and a business proposal to assist Councils to divert putrescible waste from landfill. Refer to Summary Recommendations on pages 4 -7 of their submission.

Issues highlighted were as follows:

- Introduction of council rubbish wheelie bin service would impact on operators.
- Provide consistency in occupational safety and health issues throughout the WMMP.
- Research and analysis be undertaken in regard to costs in delivering waste/recycling activities.
- Include a section on climate change in WMMP.
- That Council work in partnership with the waste sector regarding potential costs of ETS.
- That Council lobby central Government to recognise the true effect of methane on the environment and increase the penalty on methane producing biomass eg food waste in the landfill.
- Introduction of a Council operated green waste collection service would be detrimental to the current effective and efficient industry.
- Have greater education of ratepayers on the beneficial use of green recyclables as opposed to greenwaste.
- Development of page on Council's website to promote greenwaste recycling.
- That Council introduce a rates funded weekly food waste collection.
- Supported the provision of a 240 litre wheelie bin for recyclable plastic, metal and paper and the provision of a crate for glass bottles collected fortnightly.
- Supported a user pays rubbish bag, with the bag being compostable and see through.
- Supported the licensing of the "berm".

As requested by the Committee Mr Jones would supply an information pack regarding their trial of food putrescibles in Putaruru.

Written Submission No. 6 – Mr Robin Thomas, Arindee Holdings Ltd T/A HB Rubbish Disposal spoke to his submission and highlighted the following:

- Support the current status quo for kerbside collections and not the provision of a uniformed waste receptacle.
- Resource invested by the waste industry in growing green waste recycling.
- Provision of Council waste wheelie bins would have a detrimental impact on the local waste operators.
- Supported system with orange rubbish bags making them transparent to make easier to monitor.
- Napier do not have official rubbish bag and see vast difference of service to Napier compared to Hastings.

In regard to comments regarding the rubbish bags it was noted that there was a difference between councils in that Hastings encompasses a rural component. The orange rubbish bags enable the rural community to purchase orange rubbish bags and are able to drop off at the Transfer Station at no cost. Napier does not have to cater for that type of service.

A move towards joint contracts would provide better value for ratepayers. Different bags would be a minor issue that could be worked through.

The Contractor will be picking up bags and colour will not make a difference. The difference is how it is to be paid for by those using the service (compulsory or not). The Councils will still pay the Contractor to carry out the work.

This concluded the verbal presentations on submissions.

The meeting then considered and commented on the officer comments of the following verbal submissions:

Submission No. 17- Messrs Darryn McNeilly and Mike Jones, Bay Environmental Bins & EarthCare Environmental

Submission No. 18 - Mr Terry Kelly and Erin Simpson, Sustaining Hawke's Bay Trust

Submission No. 20 – Mrs Deborah Burnside, Clean Earth

Submission No. 21- Mr Robert Burnside and Mr John Hogan on behalf of, HB Waste Association

The Committee agreed with the officer comments.

The Committee proceeded to address each of the remaining Written Submissions and officer comments.

Written Submission No. 14 - Paddy Maloney supports the status quo.

Written Submission No. 15 - Green Sky Waste Solutions Ltd submits that Refuse Transfer Stations offer the last chance to divert waste destined for the Landfill and offers comments on how this can be achieved.

The Committee suggested that Council officers consider waste diversion initiatives when tendering refuse transfer station contracts. This may involve consultation with operators in the Waste Diversion Industry.

Written Submission No. 16 – Energy Options submission focuses on the provision of long term sustainable solution for e-waste.

Written Submission No. 19 - Jenny Baker and Judy Mills provided a line by line response and commented on a number of policies contained within the WMMP. Key aspects are the continued investment into education initiatives and access to services. Concerns are also raised regarding the collection methodology.

Written Submission No. 22 - Sharon Tillard – Wheelie Tidy supports the current status quo for kerbside collections and not the provision of a uniformed waste receptacle.

Written Submission No. 23 - Mark Tillard supports the current status quo for kerbside collections and not the provision of a uniformed waste receptacle.

Written Submission No. 24 - Karen Toulmin supported by 46 additional properties requesting waste and recycling services along part of the Taihape Road.

Comments from the Committee

- *Recommendation be amended to have inclusion of rural area to have consideration to location of services and practicability.*
- *Discussions with operators regarding viability of having service in place.*

Written Submission No. 25 - Craig France supports the provision of 120 litre wheelie bins, the provision of a 240 litre wheelie bin for recycling on a fortnightly basis, subsidising compost bins and supporting e-waste recycling.

Written Submission No. 26 - Linda Ward supports the current status quo for both rubbish and recycling and would not like to see local industry impacted by Council decision.

Written Submission No. 28 - Peter Brown - This submission was more a business case for diversion of putrescible material and adheres to the vision of zero waste.

Written Submission No. 29 - M Kirkwood supports the status quo for both waste disposal and recycling due to the affordability, flexibility and choice the current system provides. Martin Place be turned into a mini refuse station.

*The meeting adjourned for lunch at 12.00pm
and reconvened at 12.45pm.*

Written Submission No. 30 - Chrissie Gray supports low tech/low cost option for waste disposal and voices concern over the use of plastic bags.

The Committee requested that a strong focus on education be continued.

Written Submission No. 31 - Emma Larsen supports a three bin system for waste and recycling.

Written Submission No. 32 - Margaret Gwynn opposes the provision of wheelie bins and supports the status quo for both waste and recycling collections. Supports public place recycling bins, e-waste service and the continuation of the HazMobile.

It was noted that at this point in time it was not realistic to have a set time for recycling to be collected from the roadside. Individuals should ensure that recycling was secure so it was not blown around.

Written Submission No. 33 - Mary Ellen Warren supports the provision of a green waste collection and taking steps to reduce the number of waste trucks servicing each street weekly. Supports prohibiting green waste being mixed with general waste.

Written Submission No. 34 - Ms Sandy Anderson, Arthur Miller School would like to access kerbside recycling collection and supports local e-waste recycling options.

Written Submission No. 35 - Glenys Offergeld requests that recycling of articles not accepted by kerbside recycling and disposal of hazardous and electronic waste be more accessible. Keep databases up-to-date for organisations that allow for large household items to be dropped off.

Written Submission No. 36 - Lawrence Zwimpfer (e-Day New Zealand Trust) requests Council take action on the subject of e-waste.

Written Submission No. 37 - Toni-Jane White requested access to green waste services on a fortnightly basis.

Circulated at the meeting was a late submission from Mrs Sabine Miller and Officer comments.

Written Submission No. 38 – Mrs Sabine Miller supports product stewardship for e-waste, including battery recycling and retail packaging recycling. Would like an increase in HazMobile collections or drop-off facilities for hazardous waste.

At the conclusion of the Committee considering all the Written Submissions the reporting officers spoke to their report.

The Waste Minimisation Officer, Mr Salmon advised that the purpose of the report was to consider submissions received on the draft joint Waste Management and Minimisation Plan 2012/18 (WMMP), and obtain a recommendation from the Committee on the solutions sought. These recommendations would be reported to each Council in late June for final adoption.

Thirty eight formal written submissions were received, which included seven Napier submissions, in response to the public consultation.

Three options were included in the summary document that related to how waste was collected from the kerbside. These were:

1. Retain the status quo for both Councils.
2. Councils to provide a 120 litre wheelie bin (the equivalent to two standard rubbish bags), serviced weekly.
3. Councils to provide a user pays wheelie bin service. This option would utilise a 120 litre wheelie bin and radio frequency chip technology would ensure residents pay only for the number of empties.

Three options were included in the summary document that related to how recycling is collected from the kerbside. These were:

1. Retain the status quo for both Councils.
2. Councils could provide a 240 litre wheelie bin for paper, cardboard, plastic and metal and a separate crate for glass bottles, to be collected on alternate weeks.
3. Council could provide a crate for all types of recyclables.

Other options contained in the summary document for residents comments included:

- Councils involvement in addressing E-waste
- Councils involvement in addressing Hazardous waste
- How should Councils deal with illegal dumping
- The prohibition of green waste from general waste - bylaw change
- Should Councils provide public place recycling bins.

Councillor Kerr/Councillor Dalton

A) That the report of the Waste Minimisation Planner titled “Draft Waste Management and Waste Minimisation Submissions” dated be received.

B) That the following submissions on the Draft Waste Management and Waste Minimisation be received:

(1)Denis Charles Hancock; (2)David Renouf; (3)Emma Koch; (5)Edward Hamilton; (7)Cherie Flintoff; (8)Sandra Jordan; (9)Bruce Ireland; (11)Edward Visser; (12)Yvonne Forrest; (14)Paddy Maloney; (24)Karen Toulmin; (25)Craig France; (26)Linda Ward; (28)Peter Brown; (29)M Kirkwood; (6)Robin Thomas; (10)Daniel Montaperto – Bin Hire Co; (13)Mark Bolton – Full Circle Recycling; (15)Green Sky Waste Solutions Ltd; (17)Darryn McNeilly, Bay Environmental Bins;(20)Deborah Burnside – Clean Earth; (21)Linda Hogan for HB Waste Association; (22)Sharon Tillard – Wheelie Tidy; (23) Mark Tillard; (27) Linda and John Hogan; (16) Jo Wills – Energy Options; (18) Terry Kelly – Sustaining HB Trust; (19) Jenny Baker and Judy Mills; (30) Chrissie Gray; (31) Emma Larsen; (32) Margaret Gwynn; (33) Mary Ellen Warren; (34) Ms Sandy Anderson, Arthur Miller School; (35) Glenys Offergeld; (36) Lawrence Zwimpfer (e-Day New Zealand Trust); (37) Toni-Jane White and (38) Sabrina Miller.

C) That having considered the obligations of Part 4 of the Waste Minimisation Act 2004 and the Decision Making and Consultation requirements set out in Part 6 of the Local Government Act 2002 the

Joint Solid Waste Management Committee adopt, in principle, the following recommendations on submissions for referral to both Hastings District Council and Napier City Council for ratification and inclusion in the WMMP.

- i) That both Councils continue with both the current waste and recycling collection methodology with the intent to move to a joint contract in 2013. There has not been sufficient support to change from the existing systems and there is no justification for adopting a more technologically advanced and costly system.**
- ii) That Hastings District Council look to extend its waste and recycling collection zone to include close outlying settlements as part of the next contract. This option has the potential to offer services to an additional 1200 residential properties.**
- iii) That both Councils consider the inclusion of educational facilities as part of the next kerbside recycling contract. The majority of schools are already recycling paper and cardboard through existing contracts. Access to kerbside recycling service will provide schools with the opportunity to reduce waste further.**
- iv) That both Councils will consider providing public place recycling bins in key tourist destinations and areas of heavy foot traffic. This move would support the 'Love NZ' brand and help create national/regional uniformity.**
- v) That both Councils will continue to support the Hazmobile model and investigate options for services to address E-waste disposal. Councils will also take a stronger regional stance on illegal dumping. These three actions will help Council meet the goal of the New Zealand Waste Strategy 2010; to reduce harm and improve efficiency.**
- vi) That neither Council provide kerbside green waste collection services but continue to provide diversion opportunities at the Refuse Transfer Stations. It is recognised that this area is adequately serviced by private waste operators in Hawke's Bay.**
- vii) That both Councils to investigate the possibility of providing a food waste collection service as highlighted by submission #17. Results of the 2012 Solid Waste Analysis Protocol survey indicate food waste accounts for approximately 50% of each Council domestic waste collection which could have financial implications under the Emission Trading Scheme.**
- viii) That both Councils consider a bylaw change prohibiting the mixing of green waste with general waste and allow for the licensing of the berm. Prohibition of green waste may serve to lessen Council Emission Trading Scheme obligations**
- ix) That both Councils retain their strong education focus.**
- x) That the Hastings District Council considers the opportunities**

and all costs in regard to the expansion of a rural recycling collection.

- D) That the Solid Waste Management Joint Committee remain in existence to focus on the timely implementation of the Waste Management and Minimisation Plan and other related issues.

CARRIED 12/1

5. ADDITIONAL BUSINESS ITEMS

There were no Additional Business Items.

6. EXTRAORDINARY BUSINESS ITEMS

There were no Extraordinary Business Items.

The meeting closed at 1.35pm

Confirmed:

Chairman:

Date: