

# Hastings District Council

Civic Administration Building Lyndon Road East, Hastings Phone: (06) 871 5000 Fax: (06) 871 5100 WWW.hastingsdc.govt.nz

## OPEN

# AGENDA

# HASTINGS DISTRICT RURAL COMMUNITY BOARD MEETING

Meeting Date:	Monday, 4 March 2019
Time:	2.00pm
Venue:	Landmarks Room Ground Floor Civic Administration Building Lyndon Road East Hastings

Members	Chair: Mrs S Maxwell Mr N Dawson, Mr M Lester and Ms Lesley Wilson Councillors Kerr and Lyons
Officer Responsible	Group Manager: Asset Management – Craig Thew
Committee Secretary	Carolyn Hunt (Ext 5634)

## Hastings District Rural Community Board – Terms of Reference

The Community Board is a separate entity to the Council. The role of the Community Board is set out in Section 52 of the Local Government Act 2002. The Council is authorised to delegate powers to the Community Board.

#### Membership (6 members)

Chair (elected by the Board) Deputy Chair (elected by the Board 4 Elected Community Board Members 1 Mohaka Ward Councillor 1 Kahuranaki Ward Councillor

#### Quorum – 4 members

#### DELEGATED POWERS General

- 1. To maintain an overview of services provided by the Council within the Community Board's area.
- 2. To represent, and act as an advocate for, the interests of the community represented.
- 3. To consider and report on all matters referred to the Board by the Council, or any matter of interest or concern to the Community Board.
- 4. To communicate with community organisations and special interest groups within the community;
- 5. To undertake any other responsibilities that are delegated to it by the Council.
- 6. To appoint a member of the Community Board to organisations approved by the Council from time to time.

#### LONG TERM PLAN/ANNUAL PLAN/POLICY ISSUES

7. Authority to make a submission to the Long Term Plan/Annual Plan process on activities, service levels and expenditure (including capital works priorities) within the Board's area or to make a submission in relation to any policy matter which may have an effect within the Board's area.

#### **ROADING AND TRAFFIC**

- 8. Authority to exercise the Council's powers and functions in relation to roads within the Board's area under the following sections of the Local Government Act 1974:
  - Section 335 (vehicle crossings);
  - Section 344 (gates and cattle stops);
  - Section 355 (overhanging trees).
- 9. Authority to exercise the Council's statutory powers (including any relevant powers conferred by bylaw) over roads within the Board's area in respect of:
  - (i) Road user behaviour at intersections;
  - (ii) Controls on stopping or overtaking
  - (iii) Controls on turning
  - (iv) Pedestrian safety,
  - (v) Footpath maintenance and improvements.
  - (vi) Accident investigation studies, lighting and other safety works
- 10. For the avoidance of doubt, nothing in this delegation authorises a Community Board to deal with a matter, in the exercise of delegated authority, in a manner which is conflict with any policy or decision of the Council or any standing committee of the Council in relation to the same matter.

## HASTINGS DISTRICT COUNCIL

## HASTINGS DISTRICT RURAL COMMUNITY BOARD MEETING

## MONDAY, 4 MARCH 2019

VENUE: Landmarks Room Ground Floor Civic Administration Building Lyndon Road East Hastings

TIME: 2.00pm

## AGENDA

## 1. Apologies

At the close of the agenda no apologies had been received.

Leave of Absence had previously been granted to Councillor Lyons

## 2. Conflict of Interest

Members need to be vigilant to stand aside from decision-making when a conflict arises between their role as a Member of the Council and any private or other external interest they might have. This note is provided as a reminder to Members to scan the agenda and assess their own private interests and identify where they may have a pecuniary or other conflict of interest, or where there may be perceptions of conflict of interest.

If a Member feels they <u>do</u> have a conflict of interest, they should publicly declare that at the start of the relevant item of business and withdraw from participating in the meeting. If a Member thinks they <u>may</u> have a conflict of interest, they can seek advice from the General Counsel or the Democratic Support Manager (preferably before the meeting).

It is noted that while Members can seek advice and discuss these matters, the final decision as to whether a conflict exists rests with the member.

## 3. Confirmation of Minutes

Minutes of the Hastings District Rural Community Board held Monday 17 December 2018. (*Previously circulated*)

4.	Declaration of Hastings District Rural Community Board Member - Lesley Robyn Wilson	5
5.	2019/20 Annual Plan	7
6.	Rural Transportation Activities Report	9
7.	Additional Business Items	
8.	Extraordinary Business Items	
9.	Recommendation to Exclude the Public from Item 10	25
10.	Summary of Rating Area 2 Council owned land	

HASTINGS DISTRICT RURAL COMMUNITY BOARD **REPORT TO: MEETING DATE: MONDAY 4 MARCH 2019** FROM: MANAGER: DEMOCRACY AND GOVERNANCE SERVICES **JACKIE EVANS** SUBJECT: DECLARATION HASTINGS DISTRICT OF RURAL COMMUNITY BOARD MEMBER LESLEY ROBYN -WILSON

## 1.0 SUMMARY

- 1.1 The purpose of this report is to describe the process for receiving the declaration of the new appointed member, Lesley Wilson to the Hastings District Rural Community Board.
- 1.2 The Chair will receive and witness the oral declaration of Lesley Wilson as a Rural Community Board member. (Attachment 1)

## 2.0 BACKGROUND

2.1 Schedule 7, Part 1, clause 14 of the Local Government Act 2002 states:

"(1) A person may not act as a member of a local authority until –

- (a) That person has, at a meeting of the local authority following the election of that person, made an oral declaration in the form set out in subclause (3); and
- (b) A written version of the declaration has been attested as provided under subclause (2)
- (2) The written declaration must be signed by the member and witnessed by -
  - (a) the chairperson; or
  - (b) the chief executive of the local authority."
- 2.3 Section 54 of the Local Government Act 2002 applies the above provisions to community boards as if they were local authorities.

## 3.0 **RECOMMENDATION**

That the report of the Manager: Democracy and Governance Services titled "Declaration of Hastings District Rural Community Board Member – Lesley Robyn Wilson" dated 4/03/2019 be received.

#### Attachments:

1 Declaration of Lesley Robyn Wilson

CG-14-26-00087

CG-14-26-00087

#### a) Declaration by Member

"I, (Lesley Robyn Wilson), declare that I will faithfully and impartially, and according to the best of my skill and judgment, execute and perform, in the best interests of the Hastings District, the powers, authorities, and duties vested in, or imposed upon, me as Member of the Hastings District Rural Community Board by virtue of the Local Government Act 2002, the Local Government Official Information and Meetings Act 1987, or any other Act".

Item 4

<b>REPORT TO:</b>	HASTINGS DISTRICT RURAL COMMUNITY BOARD
MEETING DATE:	MONDAY 4 MARCH 2019
FROM:	STRATEGY MANAGER LEX VERHOEVEN
SUBJECT:	2019/20 ANNUAL PLAN

## 1.0 SUMMARY

- 1.1 The purpose of this report is to update the Board on the 2019/20 Annual Plan budget and to obtain any feedback to inform the final preparation of the plan.
- 1.2 This issue arises from the legislative requirement to develop an Annual Plan each financial year.
- 1.3 The Council is required to give effect to the purpose of local government as prescribed by Section 10 of the Local Government Act 2002. That purpose is to meet the current and future needs of communities for good quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses. Good quality means infrastructure, services and performance that are efficient and effective and appropriate to present and anticipated future circumstances.
- 1.4 The objective of this decision relates to numerous service delivery, decision making, financial management and consultative provisions within the Local Government Act 2002.
- 1.5 This report concludes by recommending that the report titled "2019/20 Annual Plan" be received and that any feedback from the Board be incorporated in the final drafting of the plan.

## 2.0 BACKGROUND

- 2.1 The Council is required to have in place a Long term Plan (LTP) for the period 2018 -2028. This is a ten year plan which was developed in conjunction with the Board and adopted by Council in June 2018. The plan has a term of 3 years at which point it is reviewed and a new plan adopted for the next ten year period.
- 2.2 In the years between each LTP review, an annual planning process is undertaken. This process is about refining the budget for a particular year (in this case 2019/20), recognising that work programmes, costs and priorities can change from when they were originally forecast.

## 3.0 CURRENT SITUATION

3.1 A process of budget refinement has been undertaken by officers, with proposed changes to the LTP budget for the 2019/20 year having been considered by an internal Budget Review Board in conjunction with oversight by the Chief Executive. No consequential changes have been made to the previously agreed work programme in the rural area.

- 3.2 More general cost pressures on Council in some areas such as insurance and information technology along with some adjustments to Council's staffing compliment have largely been offset through finding efficiencies in other areas and through rating base growth. There is nothing consequential to report to the Board here.
- 3.3 In summary, the approach to this budget has been to limit variation from that proposed in the LTP Year Two budget, in particular, the incorporation of any new initiatives given the already significantly committed work programme. In the rural area alongside the business as usual areas of focus, the bridge strengthening programme remains a priority for a number of years.
- 3.4 The Board has worked hard to contain rate increases at sustainable levels, with the average increase in rate requirement in the past years detailed below:

2014/15 - 2.5% 2015/16 - 1.9% 2016/17 - 1.5% 2017/18 - 0.9% 2018/19 - 2.5%

- 3.5 The Long Term Plan contains a forecast increase of 3.2% for the 2019/20 year, and the current budget position, subject to final ratification for Rating Area Two is 2.8%, after further efficiencies were applied through the budget review process.
- 3.6 **Provincial Growth Fund** The Board will be aware of the government's commitment to increasing investment in the regions to stimulate jobs and productivity under a scheme called the Provincial Growth Fund. Hastings District Council has made various applications to this fund to support initiatives within our area. Of particular interest to the Board is an application which has been submitted seeking financial support for the bridge strengthening programme. The Council is likely to hear whether this application has been successful in the first quarter of 2019.
- 3.7 The Board will be updated in due course, and any potential implications on future budgets would be worked through with the Board.

## 4.0 RECOMMENDATIONS AND REASONS

- A) That the report of the Strategy Manager titled "2019/20 Annual Plan" dated 4/03/2019 be received.
- B) That any feedback from the Board is incorporated in the final drafting of the plan.

## Attachments:

There are no attachments for this report.

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<b>S REPORT</b>

## 1.0 SUMMARY

- 1.1 The purpose of this report is to update The Rural Community Board with the Rural Transportation Programmed Project Status and Activities Report.
- 1.2 This issue arises from the Board's desire to receive regular updates on progress with the works programme and other activities.
- 1.3 The Council is required to give effect to the purpose of local government as prescribed by Section 10 of the Local Government Act 2002. That purpose is to meet the current and future needs of communities for good quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost–effective for households and businesses. Good quality means infrastructure, services and performance that are efficient and effective and appropriate to present and anticipated future circumstances.
- 1.4 This report concludes by recommending that the report be received.

## 2.0 2018/19 RURAL TRANSPORTATION ACTIVITES REPORT

## 3.0 Forestry Effects on Unsealed Roads - Update

- 3.1 During December/January HDC's Transportation operations team began detailed investigations into pavement depth, and strength on most of the logging routes in the district.
- 3.2 The investigations are showing that there is going to be an increased need for pavement strengthening on unsealed roads prior to logging of forest blocks.
- 3.3 Initial data suggests we are behind in our unsealed road pavement strengthening programme. Many forestry roads are in operation with understrength pavements. This is also being realised in the maintenance operations though high reactive maintenance costs on forestry roads.
- 3.4 The data will be presented to NZTA in a business case for increased funding and possibly at an increased Funding Assistance rate. Once the report is finalised, and the quantum of the increase is determined, we will present this information to the Rural Community Board.

## 4.0 Bridge Update

4.1 The works on the bridge strengthening programme are ongoing with Averys (Ohurakura Road), Moeangiangi (Waikare Road), Riggirs (Maraetotara Road) and Ohara (Big Hill Road) undergoing design with a view to award contracts

this financial year. Some smaller construction works which are not weather dependent will be built this financial year.

- 4.2 Investigations for bridges on Ohurakura Road, Napier Road and Mutiny Roads for the High Productivity Motor Vehicle (HPMV) programme is also underway and we are ahead of schedule. Napier Road bridges and four bridges on Ohurakura Road passed with no further work required. Mutiny Road bridges are on hold while another alternative route is being investigated.
- 4.3 The "settlement" at Blacks Bridge approach on Taihape Road following the strengthening works will be fixed within the contractors defects period.
- 4.4 Hastings District Council has applied for the Provincial Growth Fund (PGF) to support local share of the bridge strengthening programme. Other Hawkes Bay Councils (Wairoa, Central Hawkes Bay) have proposed similar intentioned work to PGF, and the application is currently being worked through as a combined regional application.
- 4.5 Turamoe No. 2 bridge at the end of Turamoe Road is currently undergoing design following the cost-share agreement with the landowner being signed recently.

## 5.0 Weed spraying

- 5.1 Weed spraying is in full swing in the rural areas. We have had several complaints regarding the use of glysophate as Councils contractors preferred choice of herbicide. Recent publicity from USA, and most recently in Christchurch continues to be at the forefront of press releases, and appears to be influencing customers opinions on the matter.
- 5.2 This purpose of this report provides the Rural Community Board some context of both situations in advance of the next LTP submission rounds.
- 5.3 A US Court recently ruled that glyphosate contributed to a man's terminal cancer. Following the court's order for the manufacturer to compensate the man, more than 9,000 people are reportedly also suing the company.
- 5.4 Opponents to glyphosate often refer to the 2015 report by the International Agency for Research on Cancer (IARC) that classified the herbicide as "probably carcinogenic to humans". This designation is applied when there is limited evidence of carcinogenicity in humans as well as sufficient evidence of carcinogenicity in experimental animals.
- 5.5 Australia's regulator, the Australian Pesticides and Veterinary Medicines Authority (APVMA), reviewed the safety of glyphosate after IARC's classification. It's 2016 report concluded that "based on current risk assessment the label instructions on glyphosate products, when followed, provide adequate protection to users".
- 5.6 Following the 2015 IARC report, Christchurch City Council (CCC) decided in 2016 to cease using glyphosate in almost all of its operations. CCC have been using alternate products that require more frequent use, and more manual weed control since 2016. The cost increase to fund this change is over 450% per annum.

- 5.7 It would be unlikely that NZTA would continue to subsidise a significant increase in costs without endorsing this change nationally. Council have approached NZTA to obtain formal direction on this.
- 5.8 Until such time as either the NZTA endorse, or change its policy nationally, Hastings District Council will not seek to alter its use of glyphosate as an all purpose herbicide for roadside spraying.
- 5.9 The Rural Community Board may wish to promote to Council to reconsider this stance as part of the next remit process.

## 6.0 Low Cost/Low Risk Programme (old minor safety)

- 6.1 The Waimarama Road (Te Mata Road to Red Bridge 5km) crash reduction study has been completed and we are currently assessing the recommendations from the report. Any significant changes that would affect the amenity and character of the road will be presented to the Rural Community Board before implementation. Minor changes and improvements will be carried out by the maintenance contractor immediately.
- 6.2 We have completed investigations to improve safety for our High Risk Motorcycle Routes, which includes Middle Road and Tukituki Road. The project is partially funded by ACC and consists of improvements such as widening, guardrails and improved delineation. Work is expected to start in the coming months once the recommendations have been finalised.
- 6.3 A high level review of the passing and overtaking opportunities on Taihape Road has been completed. The review does not recommend passing lanes, rather sight distance improvements, slow vehicle bays, or crawler shoulders are recommended. Nine locations have been recommended for improvements. If all nine improvements are implemented, the average distance travelled without a passing or overtaking opportunity reduces from 43km in both directions to under 10km in both directions. These works will be prioritised against other low cost/low risk projects and will commence in the 2019/2020 financial year.

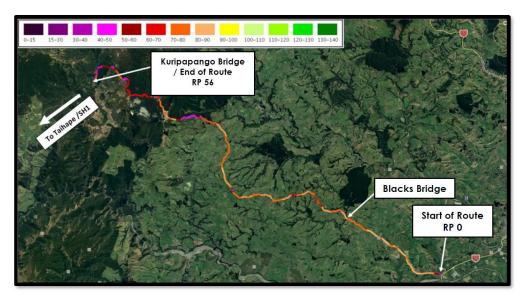


Figure 2-4: Average Route Speed (2015-2018 data) – Source: TomTom

## 7.0 Middle Rd Corridor Management Plan

7.1 An oral update will be provided to the Rural Community Board by Council's Strategic Transport Engineer, Mr Eynon Phillips on the Middle Road Corridor Management Plan.

## 8.0 Works Update

- 8.1 Attachment 1 provides an update of works across DRA2
- 8.2 **Attachment 2** provides the Rural Community Board with a snapshot of activities undertaken between December 2018 and March 2019.

## 9.0 RECOMMENDATIONS AND REASONS

A) That the report of the Transportation Operations Manager titled "Rural Transportation Activities Report" dated 4/03/2019 be received.

## Attachments:

1	AWPT Programme & other Activities	19/182
2	RCB Photos - December 2018 to March 2019	CG-14-26-0092

## Area Wide Pavement Treatment (AWPT) Q1 2019

Road Name	Start	End	Length	Treatment Year	Treatment Type	Comments
						Designed - to be tendered in March with build expected
KAHURANAKI ROAD	8946	10670	1724	2018/19	AWPT	mostly in 19/20 season
KERERU ROAD	12900	13456	556	2018/19	AWPT	Designed - to be constructed April/May
MCVICAR ROAD	3933	3963	30	2018/19	AWPT	Designed - to be constructed April/May
TAIHAPE ROAD	26900	27400	500	2018/19	AWPT	Build has commenced. Completion expected in April.
	+					Designed - to be tendered in March with build expected
MIDDLE ROAD	9162	10431	1269	2018/19	AWPT	mostly in 19/20 season
KERERU ROAD	11057	11856	799	2019/20	AWPT	Designed - to be constructed April/May
MT ERIN ROAD	200	1800	1600	2019/20	AWPT	Being designed in 18/19
MIDDLE ROAD	4938	5127	189	2020/21	AWPT	
MIDDLE ROAD	7160	8820	1660	2020/21	AWPT	
MIDDLE ROAD	17310	18300	990	2020/21	AWPT	
KERERU ROAD	18107	18600	493	2020/21	AWPT	
KERERU ROAD	21200	21400	200	2020/21	AWPT	
KAHURANAKI ROAD	11750	12070	320	2021/22	AWPT	
KAHURANAKI ROAD	15500	15880	380	2021/22	AWPT	
MIDDLE ROAD	8820	9162	342	2021/22	AWPT	
MIDDLE ROAD	18300	18943	643	2021/22	AWPT	
RAUKAWA ROAD	10340	10750	410	2021/22	AWPT	

## Other Activities Q1 2019

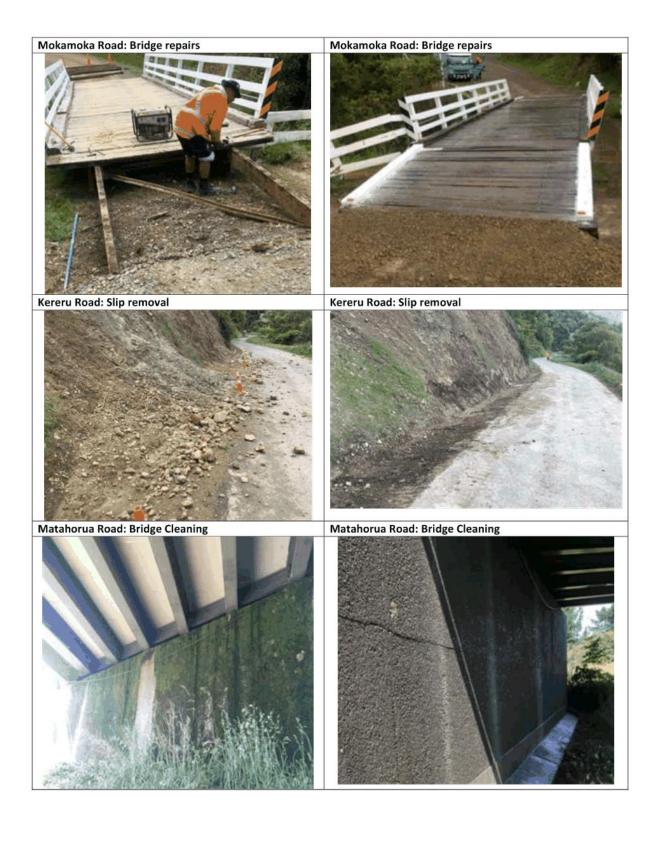
ROAD	Activity	What Community will See	Current Status	Period
			95% complete as at 1 March 2019.	
		Sealing over existing sealed roads to provide additional	Remainder to be done in the new	
Various	Resealing	waterproofing, and/or texture improvements	year.	Aug - Feb
		Major maintenance and componant renewal activities		
		programmed during Q4 2018 and Q1 2019 while river levels		
Various	Bridge maintenance and inspections	are low.	Ongoing	October - March
			Design complete. Negotiaions	
			commenced with suppliers to build thi	
Various	Flood Damage repairs	Complete flood damage repairs, including Mohaka River	financial year.	Q4 2018 to Q2 2019

Item 6





Attachment 2



Attachment 2



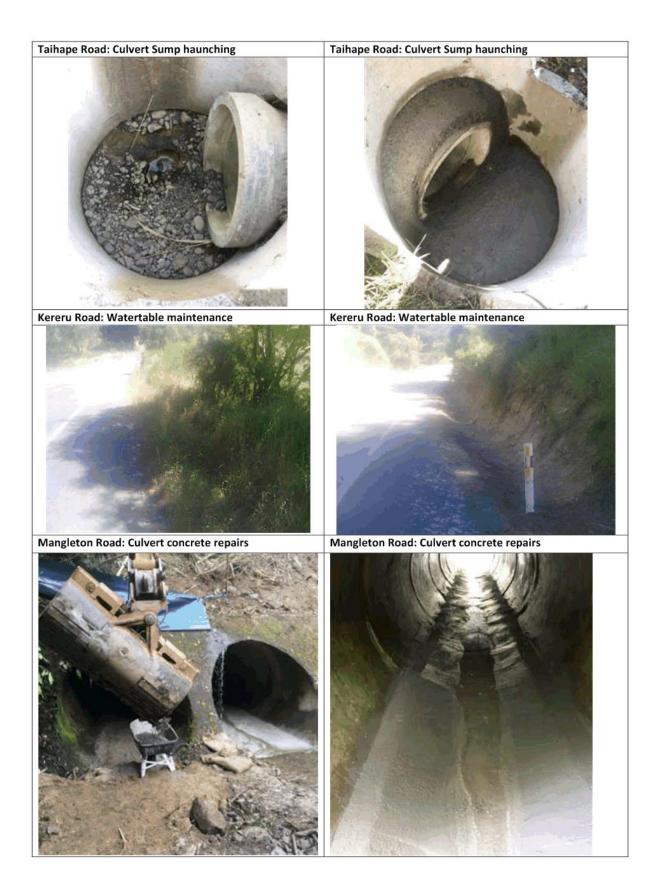


Hastings District Rural Community Board 4/03/2019

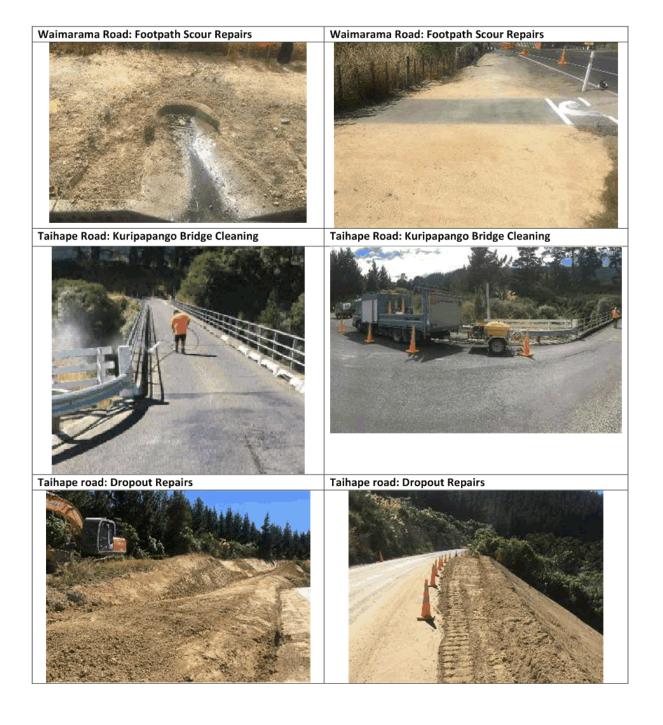




Item 6



Attachment 2





## HASTINGS DISTRICT RURAL COMMUNITY BOARD MEETING

## MONDAY, 4 MARCH 2019

## **RECOMMENDATION TO EXCLUDE THE PUBLIC**

# SECTION 48, LOCAL GOVERNMENT OFFICIAL INFORMATION AND MEETINGS ACT 1987

THAT the public now be excluded from the following part of the meeting, namely:

## 10. Summary of Rating Area 2 Council owned land

The general subject of the matter to be considered while the public is excluded, the reason for passing this Resolution in relation to the matter and the specific grounds under Section 48 (1) of the Local Government Official Information and Meetings Act 1987 for the passing of this Resolution is as follows:

GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED		REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER, AND PARTICULAR INTERESTS PROTECTED	GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF EACH RESOLUTION	
10. Summary of Rating Area 2 Council owned land		Section 7 (2) (i) The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). Sensitivity with individual property owners.	<b>Section 48(1)(a)(i)</b> Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.	