
Friday, 17 June 2022

He hui e whakahaeretia nei e Te Kaunihera ā-Rohe o Heretaunga

Administered by Hastings District Council

Joint Waste Futures Project Steering Committee Meeting

Kaupapataka

Agenda

Te Rā Hui:
Meeting date: **Friday, 17 June 2022**

Te Wā:
Time: **10.30am**

Te Wāhi:
Venue: **Council Chamber
Ground Floor
Civic Administration Building
Lyndon Road East
Hastings**

Te Hoapā:
Contact: **Democracy and Governance Services
P: 06 871 5000 | E: democracy@hdc.govt.nz**

Te Āpiha Matua:
Responsible Officer: **Waste Planning Manager - Angela Atkins**

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Joint Waste Futures Project Steering Committee – Terms of Reference

Background

Section 43 of the Waste Minimisation Act 2008 states that a territorial authority must adopt a waste management and minimisation plan which provides:

- objectives, policies and methods for effective and efficient waste management and minimisation,
- collection, recovery, recycling, treatment and disposal services
- facilities for waste management
- waste minimisation activities including education and public awareness; and
- a framework for funding implementation, grants and advances of money

The Solid Waste Management Committee which had been set up with Napier City Council, jointly prepared a Waste Minimisation Plan (WMMP) which was formally adopted in 2012. This committee was disestablished upon adoption of the WMMP. In early 2014 the Joint Council Waste Futures Project Steering Committee was established to meet to oversee and manage a range of programmes and interventions to achieve effective and efficient waste management and minimisation within the Omarunui landfill catchment.

The WMMP must be reviewed every 5 years. A Waste Assessment, which is the first step of the review has been undertaken and options are being developed for the WMMP. It is proposed that all submissions on the draft WMMP are heard by a joint committee of Napier City and Hastings District Council:

Purpose

- To approve the content of the Draft Waste Management and Minimisation Plan for public consultation.
- To hear submissions and make recommendations to the constituent Councils on the draft regional Waste Management and Minimisation Plan 2011-2017.
- To be responsible for overseeing, supporting, monitoring and reporting progress toward achieving the intent of WMMP. As well as representing the interests of participatory Councils in the WMMP.
- To review the Joint Waste Management and Minimisation Plan at least every six years to meet the requirements of the WMA 2008

Members

Three elected members appointed from Hastings District Council

Three elected members appointed from Napier City Council

Name

The Joint Waste Futures Project Steering Committee

Status

By agreement of the local authority members, the Joint Waste Futures Joint Project Steering Committee has been established as a Joint Committee under clause 30A of Schedule 7 of the Local Government Act 2002.

Delegated Authority

The Joint Committee will have responsibility and authority to:

1. Accept and hear submissions on the joint Waste Management and Minimisation Plan 2017-2023, and report back to the individual Councils on an as required basis.

2. To make recommendations to each participant Council on the Waste Management and Minimisation Plan.
3. To monitor performance and progress to give effect to the purpose of the WMMP and to make recommendations to the constituent Councils accordingly.

Administering Authority and Servicing

Hastings District Council shall administer the Joint Committee meetings.

Meetings

The Hastings District Council's Standing Orders will be used to conduct the Joint Committee meetings.

The Joint Committee shall meet as and when required as agreed for the achievement of the purpose of the joint committee.

Quorum

The quorum at any meeting shall be not less than four (4) including not less than two representatives of each of the member bodies.

Voting

The members shall strive at all times to reach a consensus.

Each representative shall be entitled to one vote at any meeting.

There shall be no casting vote.

Chairperson and Deputy Chairperson

The Joint Committee shall also appoint by simple majority vote, a Chairperson from one Council and a Deputy Chair from the other Council.

Variations

Any Member may propose an amendment (including additions or deletions) to the Terms of Reference which may be agreed to by the Joint Committee.

Variations to the Terms of Reference must be referred to the constituent Councils for ratification.

Term of Office

The primary purpose of this Joint Committee is the approval and adoption, by both Councils, of the Waste Management and Minimisation Plan 2018. However the Joint Committee will continue to meet as and when required to oversee performance of the WMMP in operation.

Friday, 17 June 2022

Te Hui o Te Kaunihara ā-Rohe o Heretaunga

Hastings District Council

Joint Waste Futures Project Steering Committee Meeting

Kaupapataka

Agenda

Heamana

Group Members:

Chair: Councillor Ann Redstone (HDC)

Deputy Chair: Councillor Api Tapine (NCC)

Councillors Simon Nixon and Sophie Siers (HDC)

Councillors Annette Brosnan and Richard McGrath (NCC)

Tokamatua:

Quorum:

4 members - at least 2 Councillors from each Council

Apiha Matua

Officer

Waste Planning Manager – Angela Atkins

Responsible:

Te Rōpū Manapori me

te Kāwanatanga

Democracy &

Governance

Services

Lynne Cox (Extn 5632)

Te Rārangi Take

Order of Business

1.0 Apologies – Ngā Whakapāhatanga me te Wehenga ā-Hui

At the close of the agenda no apologies had been received.

2.0 Conflict of Interest– Mahi Kai Huanga

Members need to be vigilant to stand aside from decision-making when a conflict arises between their role as a Member of the Council and any private or other external interest they might have.

Confirmation of Minutes - Te Whakamana i Ngā Minitī

3.0

Minutes of the Joint Waste Futures Project Steering Committee held Friday 3 December 2021.
(Previously circulated)

4.0 Hastings District Council - Waste Management and Minimisation Plan Implementation Update 9

5.0 Napier City Council - Waste Management and Minimisation Plan Implementation Update 15

6.0 Central Government Updates Relating to the Waste Sector 19

7.0 Joint Solid Waste Bylaw Review Update 23

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Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Joint Waste Futures Project Steering Committee

Item 4

Te Rārangi Take

Report to Joint Waste Futures Project Steering Committee

Nā:
From: Angela Atkins, Waste Planning Manager

Te Take:
Subject: Hastings District Council - Waste Management and Minimisation Plan Implementation Update

1.0 Purpose and summary - Te Kaupapa Me Te Whakarāpopototanga

- 1.1 This report is to update the committee regarding the implementation of the Joint Waste Management and Minimisation Plan (WMMP) and activities undertaken over the past two months and/or underway in the Hastings district by Hastings District Council (HDC) staff.
- 1.2 A copy of the Joint WMMP can be viewed on the [HDC website](#)

2.0 WMMP Progress Update

- 2.1 The Joint Waste Management and Minimisation Plan has two key targets;
 - 20% Total tonnage increase in common recyclables diverted from Ōmarunui Landfill.
 - 30% Total tonnage decrease in organics to Ōmarunui Landfill.
- 2.2 Based on the 2016 SWAP Survey as well as the tonnage landfilled and recycled for the 2016/17 year, the proposed targets are:

	16/17 BASELINE	PROPOSED 2024 TARGET
20% increase – recyclables diverted	9,800 tonnes	≥ 11,760 tonnes per annum
30% decrease – organics to landfill ⁵	28,580 tonnes	≤ 19,150 tonnes per annum

- 2.3 The organic waste reduction target is monitored through the Solid Waste Analysis Protocol (SWAP) surveys which are being carried out in June 2022.
- 2.4 Progress against both targets and the action plan will be reported at the September Committee meeting.

3.0 Current Initiatives underway

3.1 Education Strategy

- 3.2 Evaluation Measures have been added to the Strategy. The updated strategy is attached (**Attachment 1**). Due to staff changes in the team, the delivery timeframes section will be finalised once the new staff member has started.
- 3.3 Actions on the strategy are already in progress – with work being done on the following:
- Reviewing the website
 - Promoting relevant MFE consultations
 - Creating a Calendar of Events and promoting national campaigns
 - Development of business program and resources
 - Promotion of A-Z
 - Work with industry groups to share best practice
 - Build relationships with our community and establish community waste education events.

3.4 Education Building Plans

- 3.5 A building consent for the education building has been issued and Council officers are now working with the building contractor on how to develop a pricing process that can take into account materials that are recovered from the landfill. A meeting is scheduled with the builders in late May to confirm these details.
- 3.6 No construction work has commenced on the site yet. A works programme will be developed once all pricing for the project is agreed.

3.7 Community Communication Activities

- 3.8 A “Be Great With Your Crates” campaign is being developed to be used as a reminder campaign to be implemented across the kerbside collection areas.

3.9 A review is almost complete of all waste related website content. The review ensures any old or irrelevant content will be replaced or removed. There has also been a focus on usability and re-categorising the sections to help users easily find what they need.

3.10 Internal communications

- In April we celebrated Earth Day and recognised how the work Hastings did contributed to making a difference. This show-cased various community partners and involved the creation of an info graphic and video. We hope to build on this next year.
- We have produced stories on our new internal bins and our recent involvement in the WasteMINZ conference.
- We are planning future communications on upcoming awareness days such as World Environment Day.

3.11 Compost Workshops

3.12 In December we launched our half price subsidy for Compost Bins, Worm Farms and Bokashi systems. To be eligible for the subsidy residents must complete an introductory workshop held by the Environment Centre. This is to help ensure that they choose the right system and to improve success rates when using the bin, farm or bokashi at home.

3.13 157 people have attend a workshop as of the 25 May. With one remaining workshop being held on 26 May.

3.14 90 people have collected their system so far following the workshop. The following is a breakdown of what has been purchased to date:

Product	Items Sold
Bokashi 20Ltr	31
Bokashi 15ltr	18
Tui Worm Farm	15
Bokashi 10ltr	13
Compost bin	13
Grand Total	90

3.15 Plastic Free July

3.16 The Senior Waste Minimisation Officer is participating in the national Plastic Free July working group, who are developing an activity a day calendar.

3.17 This year the national campaign will be online and officers will promote it locally through our monthly newsletter and with displays in the libraries.

3.18 Schools

3.19 Work is underway to see how we can better engage with schools to help them reduce waste.

3.20 Officers from HDC, NCC and HBRC are investigating waste arising in schools and their access to suitable disposal facilities, and the barriers.

- 3.21 A project brief is currently in development for a Joint Schools Waste Education Programme.
- 3.22 Both waste teams are working with the Sustainability Trust to host a “Your Sustainable School Workshop” the first will be in Napier on May 31 and second one is in Hastings on June 1.
- 3.23 The teams are presenting jointly at both workshops and will be using the session to capture information from teachers on what they would like to see in a Schools Waste Education Programme.
- 3.24 **Events waste minimisation**
- 3.25 Work on the event waste minimisation programme was paused due to the Covid-19 outbreak which prevented events from occurring. Our new Waste Community Engagement Advisor will pick up the work completed last year and have the material available for the 22/23 summer event season.
- 3.26 **Kerbside Update**
- 3.27 The collection of number 5 plastics commenced on 1 March via both the kerbside and drop off recycling services. This change was communicated to residents via a flyer delivered to all urban residents and Facebook posts. Signage is also being updated for the recycling drop off stations.
- 3.28 Staff have been auditing both kerbside recycling and refuse bins and proactively educating residents on what they could do better to assist them with consistent collections
- 3.29 Kerbside recycling services were impacted by the covid-19 outbreak which saw the collection of plastic, cans and glass paused for a three week period – 14 March to 1 April 2022. Paper and cardboard continued to be collected during this period.
- 3.30 An Infographic is attached (**Attachment 2**) detailing the kerbside recycling and rubbish collection statistics from the past quarter – January to March 2022.
- 3.31 **Henderson Road Refuse Transfer Station**
- 3.32 A project to make improvements to the Henderson Road Refuse Transfer Station so that resource recovery can be increased at the site is in the initial stages. Community engagement and consultation on this project was carried out in October 2021.
- 3.33 The next steps of the project will be to analyse the responses and determine the processes to be undertaken to allow for changes at the site to be made. Updates will be provided to the Joint Waste Futures Committee throughout the project.
- 3.34 No progress has been made since the last committee meeting due to staff changes and the Covid-19 outbreak. Proposed government waste and recycling initiatives will also need to be taken into consideration before the project can be progressed.
- 3.35 **Sustainable is Attainable**
- 3.36 Is an initiative to support and promote better utilisation of waste in the primary production with thirty Hawke’s Bay producers and food processors participating to minimise, or add value to, the waste they produce.
- 3.37 Through the regional food and beverage programme, the initiative is being led by Dr Nicky Solomon and supported by Hawke’s Bay’s five councils.
- 3.38 Sustainable is Attainable started in South Canterbury under the banner of Venture Timaru, the district’s economic and visitor agency, in partnership with more than twenty local food processors and manufacturers. Hawke’s Bay is the second region to get on board with the programme.

- 3.39 The programme aims to develop viable alternatives for the waste and by-products generated during food processing and manufacturing, through collaboration across businesses, universities and research and development organisations.
- 3.40 The project is progressing well with a Bioresource Processing Alliance funding application lodged for a master's student to research the feasibility of a mobile stabilisation unit. A trial of recycling plastic shroud is progressing and preparation is underway to finalise the work that summer research students can complete.
- 3.41 **Commercial and Industrial Waste Minimisation**
- 3.42 The design for a set of pamphlets to support the business community in minimising and managing waste is being finalised.
- 3.43 The waste team has been sharing waste minimisation initiatives with HDC staff. Five stories have been published on Council's intranet "Infokete" to encourage staff to think about waste. Stories included the Wasteminz virtual conference, Earth Day, the Transforming Recycling Consultation and a recycling quiz.
- 3.44 Three construction and demolition "tradie breakfast" talks will be held on 26 July, 9 August and 23 August. These talks are being facilitated by the 3R team. Councillors will be provided with a memo closer to the time covering the details.
- 3.45 **Pan Pac treated timber disposal option**
- 3.46 The team worked with Pan Pac, HBRC, and NCC to submit an expression of interest to the National Waste Minimisation Fund in 2021. The application is for funds to support a trial to test whether burning treated timber is feasible in the boilers at Pan Pac. Supporting this application (if successful) could provide an alternative solution for ~ 14,000 tonnes of timber per annum, significantly helping to progress the Joint WMMP goal of reducing organic waste by 30%. The outcome of this funding request has yet to be decided.
- 3.47 **Solid Waste Bylaw Review**
- 3.48 Work was completed in late 2021 to undertake a Request for Proposal process for a suitably qualified professional to support both Councils to complete reviews of the Solid Waste Bylaws.
- 3.49 The bylaw review project is subject to a separate report in this agenda.
- 3.50 **Recruitment**
- 3.51 Recruitment is underway for a replacement Waste Community Engagement Advisor as Emma Kay moved to a role in the HDC Communications and Marketing team at the end of May.
- 3.52 There have been three unsuccessful attempts to recruit a Regional Construction and Demolition Waste Minimisation Advisor. The requirements of this role will be reviewed prior to re-advertising.
- 3.53 **SWAP**
- 3.54 The Solid Waste Analysis Protocol (SWAP) surveys are being undertaken in June 2022 with the report expected to be available for the next Waste Futures Committee meeting in September. The SWAP survey is undertaken every three years to monitor the composition of waste in the region. This will be a joint survey with NCC.

3.55 Transforming Recycling Consultation from Central Government

3.56 A submission (**Attachment 3**) was lodged in response to Te Panoni i te Hangarua, Transforming Recycling consultation undertaken by the Ministry for the Environment (MfE). Submissions closed on Sunday 22 May 2022. More information can be found on the MfE website. As per the decision in the report to Council on 30 March, authority was delegated to the Chief Executive to approve the submission prior to lodgement.

3.57 The key points of the submission were;

3.58 Container Return Scheme (CRS)

- Must include milk bottles
- Support the use of refillable bottles
- We are supportive of a CRS, if there is an agreed approach to expand the scheme in the future to include all containers, so that a CRS does not leave stranded materials and streams for Councils to collect.
- We do have concerns it will create a parallel recycling collection system that will make the existing kerbside services expensive and difficult to manage for the abandoned materials. The CRS proposal is silent on the impact that CRS will have on kerbside services and the consultation period does not allow for Councils to undertake financial impact assessments.

3.59 Food scraps collection

- In principle, we are supportive of reducing food waste.
- We would like to better understand the infrastructure investment from government to provide facilities, or alternatively, invest in existing infrastructure to ensure we don't end up in a situation where processing sites are non-compliance and material can no longer be treated.
- Central Government should cover the costs of an opt-in food waste service. The collection should not affect rates and could be paid for through the Waste Minimisation Fund via large national contracts. Many residents already manage their food and garden waste at home.
- We are supportive of businesses diverting food scraps with a focus on food processors initially.

4.0 Recommendations - *Ngā Tūtohunga*

That the Joint Waste Futures Project Steering Committee receive the report titled Hastings District Council - Waste Management and Minimisation Plan Implementation Update dated 17 June 2022.

Attachments:

1⇨	Draft Waste Education and Engagement Strategy	SW-29-1-21-12	Under Separate Cover
2⇨	Quarterly Kerbside Services Update Infographic Jan - Mar 2022	SW-29-2-22-60	Under Separate Cover
3⇨	HDC Officers Submission - Te panoni i te hangarua Transforming recycling Consultation – May 2022	SW-29-2-22-62	Under Separate Cover

Friday, 17 June 2022

Item 5

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Joint Waste Futures Project Steering Committee

Te Rārangi Take

Report to Joint Waste Futures Project Steering Committee

Nā:
From: Cameron Burton, Manager, Environmental Solutions

Te Take:
Subject: Napier City Council - Waste Management and Minimisation Plan
Implementation Update

1.0 Purpose and summary - Te Kaupapa Me Te Whakarāpopototanga

- 1.1 This report is to provide an update on the implementation of the Joint Waste Management and Minimisation Plan (WMMP) and recent activities undertaken by the NCC Waste Minimisation Team.
- 1.2 A copy of the WMMP can be viewed on the [NCC website](#).

2.0 WMMP Progress Update

2.1 Joint initiatives

- 2.2 Joint initiatives between both Hastings District Council and Napier City Council are reported in the Hastings District Council Waste Management and Minimisation Plan Implementation Update to this Committee, and are as follows:
 - Sustainable is Attainable;
 - PanPac treated timber disposal option;
 - Solid Waste Bylaw review;
 - Recruitment (unsuccessful to date) of a Regional Construction and Demolition Waste Minimisation Advisor;
 - SWAP Surveys currently underway

3.0 Current Initiatives underway

3.1 Kerbside Services

3.1.1 Kerbside Refuse/General Waste Collection

- The October 2020 changes to kerbside general waste services are now well embedded within the community and have become a familiar and tidy part of Napier's streetscape.
- Kerbside waste participation rates of the kerbside waste collection service for April and May are 85.1%
- Additional bins over this period have been 14 replacements and 22 new subscribers.
- Tonnage of waste disposed per month from kerbside service is as follows: April 827.96T, May 808.06
- 2,892 customers have now signed up to Less Waste Incentive, participating in fortnightly collections to reduce waste to landfill.
- Seven customers have Assisted Services and 31 customers are provided with Alternative Services.
- Greenwaste in bins is deterred through educational messaging in the bins, and each empty is checked through the on-truck cameras, and a three-strike system is then used to further deter non-compliance.

3.1.2 Kerbside Recycling

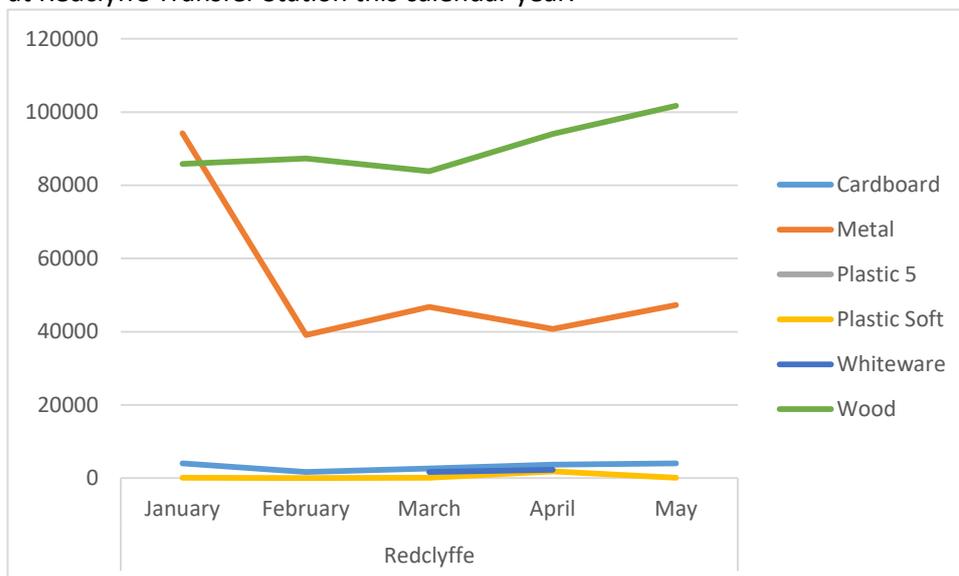
- At the time of writing, the recycling contractor has not been able to provide May's details, so information reported only refers to April.
- Napier currently has 24,730 households utilising the kerbside recycling service.
- In April 11 new subscribers were provided with three new crates each, and 17 crates were replaced.
- In April, 48.39 tonnes of paper and cardboard; 39.81 tonnes of glass, and; 50.99 tonnes of plastic were diverted for recycling.

3.2 Redclyffe Transfer Station

- 3.2.1 Since July last year, a step-change in the way the site is facilitated has occurred. This involved contracting the diversion and recycling operations out to specialist waste contractors, and fully managing this site within the Environmental Solutions Team.
- 3.2.2 The benefits of this change have been notable and the focus has changed from a Solid Waste Transfer facility to a service where customers are supported to recycle in a more organised, educational and opportune way and waste minimisation and waste diversion is now the key focus.
- 3.2.3 Where previously there had been limited interaction with customers, now Waste Minimisation Custodians are available on the site and where previously almost all waste was literally transferred, significant quantities of timber products, type 1, 2, and 5 plastics, soft plastics, whiteware, ferrous and non-ferrous metals, and cardboard are now being diverted away from landfill. Reusable items are also collected and transferred for sale.
- 3.2.4 This month, Council Officers have revamped the recycling drop-off area in preparation for a further step-change this coming July. Now a designated walkway is in place to delineate the vehicle area from the pedestrian area and a transit lane has been installed. A solid edge has also been put in place which enables receptacles to be perfectly aligned to enhance visibility for customers and clearly labelled and consistent bin types will be installed to further enhance the appeal to customers and clarify and encourage visitors to the site to recycle more.

3.2.5 Road resealing, widening, stabilising, improved signage, collapsible bollard installation and line-marking are all scheduled for June and July to further enhance the operational capabilities and customer experience on the site.

3.2.6 The following graph shows the kilograms of diversion achieved for each of the material categories at Redclyffe Transfer Station this calendar year:



3.2.7 Total diverted materials in April and May were 295.75 tonnes. In addition, 201.26 tonnes of greenwaste was diverted for composting over this period, as was 990kg of repurposed goods, meaning a total of 498 tonnes were diverted. 103 vehicle batteries were also diverted during this period.

3.2.8 With over 1,003 tonnes sent to landfill over this period, the current diversion rate (not including batteries) is 33.17% by weight.

3.3 Other Waste Minimisation Activities

3.3.1 Public Composting Workshops

3.3.2 With support from the Hastings District Council team, Napier City Council officers launched a subsidy of 75% off for compost bins, worm farms and bokashi systems in early April. To be eligible for the subsidy residents must complete an introductory workshop held by the Environment Centre. This is to help ensure that they choose the right system for their situation and to improve success rates when using the bin, farm or bokashi at home. This has proved to be a big success with Napier residents filling up the online workshops within 24 hours of the dates being released.

3.3.3 129 people have attended an online workshop as of 30 May. There are two more online workshops for June after which the workshops will be offered in person across various locations in Napier.

3.3.4 31 people have collected their preferred system so far with the 20L bokashi system being the preferred option.

3.3.5 Schools

3.3.6 Both Councils' waste teams collaborated with the Sustainability Trust and provided free 'Your Sustainable School' Workshops in Napier and Hastings. Both waste teams presented together and both workshops were a great success with positive feedback provided from attendees.

3.3.7 NCC and HDC are working collaboratively on a project brief on the future of Waste Aware education programme.

3.4 **Recruitment and Resourcing**

- 3.4.1 Napier's Waste Minimisation Team currently consists of one Waste Minimisation and Sustainability Officer, focused on waste minimisation, community engagement, waste reduction opportunities, event waste minimisation in Napier, and project waste reduction.
- 3.4.2 Customer services, conflict resolution, data acquisition and administration of contracts is carried out by a part-time contractor with significant waste industry experience.
- 3.4.3 The remainder of the Contract Management, Transfer Station improvements and renewals, strategic planning (in particular being across Transforming Recycling consultations), operational waste, recycling, Committee reporting, and Transfer Station activities are being managed by Manager Environmental Solutions, with valued support from the Environmental Solutions Coordinator.
- 3.4.4 Recruitment of the Waste Minimisation Lead role, which has been vacant for eight months is awaiting approval. An additional Waste Minimisation Officer role is budgeted and approved for the 2022/23 Financial Year.

4.0 Recommendations - Ngā Tūtohunga

That the Joint Waste Futures Project Steering Committee receive the report titled Napier City Council - Waste Management and Minimisation Plan Implementation Update dated 17 June 2022.

Attachments:

There are no attachments for this report.

Friday, 17 June 2022

Item 6

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Joint Waste Futures Project Steering Committee

Te Rārangi Take

Report to Joint Waste Futures Project Steering Committee

Nā:
From: **Angela Atkins, Waste Planning Manager**

Te Take:
Subject: **Central Government Updates Relating to the Waste Sector**

1.0 Purpose and summary - Te Kaupapa Me Te Whakarāpopototanga

- 1.1 The purpose of this report is to inform the Committee of the current work programme that the Ministry for the Environment is undertaking regarding waste minimisation.
- 1.2 At the end of 2021, there were three consultations; Emission Reduction Plan, Waste Minimisation Act and New Zealand Waste Strategy, Product Stewardship for large batteries and tyres.
- 1.3 In March the Transforming Recycling consultation was announced with submissions closing 22 May 2022. The feedback from this consultation will be presented to cabinet in late 2022 to inform the next steps.
- 1.4 National Adaptation Plan consultation closes 3 June 2022.
- 1.5 The waste and resource recovery sector is the only key infrastructure not identified as a “lifeline utility” in the draft national adaptation plan.
- 1.6 There are two supporting actions proposed around climate-related risk for landfills;
 - Encourage and support the evaluation of climate-related risks to landfills and contaminated sites.
 - Explore funding options to support the investigation and remediation of contaminated sites and landfills vulnerable to the effects of climate change.
- 1.7 The Emission Reduction Plan and associated emission budgets were released in May.
- 1.8 Key aspects of the Emission Reduction Plan that relate to the waste sector are;
 - Enable households and businesses to reduce organic waste.

- Encourage behaviour to prevent waste at home.
 - Enable businesses to reduce food waste.
 - Support participation in improved kerbside collections.
 - Increase the amount of organic waste diverted from landfill.
 - Improve household kerbside collections of food scraps and garden waste.
 - Invest in organic waste processing and resource recovery infrastructure.
 - Require the separation of organic waste.
 - Reduce and divert construction and demolition waste to beneficial uses.
 - Support the building and construction sector to minimise waste through Research and improved capability.
 - Invest in sorting and processing infrastructure for construction and demolition materials.
 - Enable the separation of construction and demolition materials.
 - Explore bans or limits to divert more organic waste from landfill.
 - Investigate banning organic waste from landfill by 2030.
 - Increase the capture of gas from municipal landfills.
 - Regulations will require landfill gas capture at municipal (Class 1) landfills.
 - Feasibility studies will determine the need for additional landfill gas capture requirements.
 - Improve waste data and prioritise a national waste licensing scheme.
 - Develop a national waste licensing scheme.
 - Improve information on greenhouse gas emissions from waste disposal.
- 1.9 *Councils will need to provide services, such as kerbside collections and related infrastructure, that enable us to reduce and recycle organic waste. New Zealanders should be able to recycle organic waste responsibly no matter where they live. Sustained investment will be required by Council's industry and government in the coming years.*
- 1.10 Another consultation is expected in June on a new Investment Framework
- 1.11 The second annual increase to the Waste Disposal Levy occurs on 1 July 2022, increasing by \$10 to \$30 per tonne of waste to landfill.
- 1.12 New Waste Strategy due to be released in August/September 2022. The new strategy is anticipated to set an innovative bold direction for everyone to transform the way we think about and manage waste.
- 1.13 A Long-term Infrastructure Plan and Action Investment Plan for the waste sector are expected to be released at the end of 2022.
- 1.14 A Tyre Product Stewardship Scheme is due to commence in late 2022/early 2023.
- 1.15 The Farm Plastics Product Stewardship Scheme consultation is expected in the next 12 months.
- 1.16 The development of the new waste legislation based on the consultation undertaken in late 2021 is underway. A bill is expected to be introduced to Parliament later in 2022. The new legislation is expected to go through the House during 2023.
- 1.17 The consultation regarding this new legislation undertaken in 2021 and included the following proposed aspects;
- A duty of care model - people and organisations have duties to manage waste appropriately.
 - National licensing system for the waste management system.
 - Legislative support for product stewardship schemes
 - Maximising the waste levy.

2.0 Recommendations - Ngā Tūtohunga

That the Joint Waste Futures Project Steering Committee receive the report titled Central Government Updates Relating to the Waste Sector dated 17 June 2022.

Attachments:

There are no attachments for this report.

Friday, 17 June 2022

Item 7

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Joint Waste Futures Project Steering Committee

Te Rārangi Take

Report to Joint Waste Futures Project Steering Committee

Nā:
From: **Angela Atkins, Waste Planning Manager**

Te Take:
Subject: **Joint Solid Waste Bylaw Review Update**

1.0 Executive Summary – Te Kaupapa Me Te Whakarāpopototanga

1.1 The purpose of this report is to update the Joint Waste Futures Project Steering Committee on the Joint (Hastings District and Napier City Councils) Solid Waste Bylaw review.

2.0 Recommendations - Ngā Tūhunga

- A) That the Joint Waste Futures Project Steering Committee receive the report titled Joint Solid Waste Bylaw Review Update dated 17 June 2022.
- B) That the Committee support the approach documented in option one; slow down the pace of the review for review to align with external influences;
 - i. Reports will be made to the relevant Council subcommittee to approve this updated approach;
 - a. HDC District Planning and Bylaws Subcommittee
 - b. NCC Sustainable Napier Committee

3.0 Background – Te Horopaki

3.1 The Joint Waste Management and Minimisation Plan (WMMP) 2018 – 2024 identified Council planning controls (including the Bylaw) as a specific action to be reviewed and align with the Joint WMMP.

- 3.2 Harm from residual waste remains a significant issue and in the context of the Bylaw includes issues related to household waste, resource recovery sites, hazardous waste, litter and illegal dumping.

4.0 Discussion – *Te Matapakitanga*

- 4.1 This review is being undertaken jointly by both HDC and NCC due to a number of factors including, the Joint WMMP, joint ownership of Ōmarunui Landfill and being neighbouring authorities. Given these factors, it is prudent to undertake the reviews together.
- 4.2 The agreed approach in 2021 was for officers to engage a suitably qualified provider to help undertake the reviews.
- 4.3 A meeting was held on 14 February 2022 with the Pou Ahurea and Te Waka Rangapū teams from both Councils to discuss options for engagement with our Māori communities. One of the recommendations from this meeting was to involve Beverley Kemp-Harmer in the procurement process.
- 4.4 Since the original reports were presented to both Councils' committees seeking approval to commence the review of the Solid Waste Bylaws there has been a number changes to external factors that need considering which also includes national policy and legislation changes relating to the waste sector.
- 4.5 The new national waste strategy is due to be released in August or September 2022. The new strategy is anticipated to set an innovative bold direction for everyone to transform the way we think about and manage waste.
- 4.6 Ministry for the Environment (MfE) are developing the detail of the waste legislation based on the consultation undertaken in late 2021. A bill is expected to be developed and introduced to Parliament later in 2022. The new legislation is expected to go through the House during 2023.

5.0 Options – *Ngā Kōwhiringa*

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

- 5.1 Slow down the pace of the review in order to align with external influences such as; legislation review, new Māori wards, relationships with iwi (these need to be developed and it is clear that iwi representatives are under pressure):

Advantages

- The Government is also proposing new and more comprehensive legislation on waste to replace the Waste Minimisation Act 2008 and the Litter Act 1979. Waiting for this legislation to be enacted would mean that our bylaws would have better alignment and not require a second review in a short time.
- Feedback from our Pou Ahurea and Te Waka Rangapū teams is that many organisations are under severe pressure to respond to consultation from local and central government. We need to use a critical and strategic approach around engagement to avoid kaupapa fatigue. The Joint WMMP consultation needs to be woven into this consideration also.
- The introduction of new Māori wards for both Councils and the new Para Kore Kaiārahi ki Kahungunu role will be incorporated into our engagement approaches to create strong relationship with iwi prior to commencing the review.

Disadvantages

- The disadvantages for HDC is that not all waste issues are covered under the current Bylaw such as waste management at events and multi-unit dwellings, use/access to waste facilities, privately provided waste services and the disposal of hazardous waste.

- In addition, some waste issues that are already covered by the Bylaw, such as misuse of kerbside collection services, need to be reviewed to ensure alignment with the new Council kerbside collection contracts.
- The solid waste bylaw could be seen as having limited effectiveness (within the constraints of the resources available and current legislation) and need to be improved.
- The Bylaw currently provides a framework detailing residents' obligations for the Council's previous kerbside refuse and recycling collection services.
- NCC's bylaw has lapsed and therefore now has no bylaw in place. NCC's compliance issues generally occur from illegal dumping and these are adequately dealt with under the Litter Act 1979 and issues arising from kerbside collections are provided for by our Council endorsed Terms of Service for Kerbside Refuse and Recycling Collections.
- The benefits of a robust approach to the preparation of a new bylaw far outweigh the likely results of a rushed bylaw that is likely to be outdated well before its review is due.

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuetanga o nāiane

5.2 Continue with the current approach to complete the review of the Solid Waste Bylaws in the 2022 Calendar year.

- Work was temporarily paused due to other priorities from the Covid-19 outbreak affecting service levels and the government's current consultation on Transforming Recycling. This means that the crucial pre-agenda with iwi has not occurred and it is unlikely that the review would be completed by the end of 2022.

6.0 Next steps – *Te Anga Whakamua*

6.1 Reports will be presented to the following committees to obtain approval for the new approach:

- HDC District Planning and Bylaws Subcommittee, next scheduled meeting 6 July 2022.
- NCC Sustainable Napier Committee

Attachments:

There are no attachments for this report.

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – *Ngā Hononga ki Ngā Putanga ā-Hapori*

This proposal contributes to the purpose of local government by primarily promoting the environmental wellbeing and more specifically through the Council's strategic objective of a community which wastes less.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

As this project is in initial stages, no consultation with iwi or hapu has occurred, however the proposed new approach will allow for comprehensive engagement with our Māori community.

Sustainability - Te Toitūtanga

This project will support both Councils approach to sustainability, align with our Joint WMMP and national policy direction regarding the shift to a low emissions circular economy.

Financial considerations - Ngā Whakaarohanga Ahumoni

This project will be covered by existing annual budgets.

Significance and Engagement - Te Hiranga me te Tūhonotanga

This decision/report has been assessed under the Council's Significance and Engagement Policy as being not of significance at this point, however once the review commences and the new draft bylaws will be subject to full community consultation under the Local Government Act Special Consultative Procedure.

Consultation – internal and/or external - Whakawhiti Whakaaro-ā-roto / ā-waho

The new draft bylaws (once completed) will be subject of a full community consultation, possibly as part of the Joint WMMP.

Risks

Opportunity:<Enter text> :

REWARD – Te Utu	RISK – Te Tūraru
N/A	N/A

Rural Community Board – Te Poari Tuawhenua-ā-Hapori

Not required at this stage.