

Thursday, 23 June 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council

Strategy and Policy Committee Meeting

Kaupapataka

Agenda

Te Rā Hui:
Meeting date: **Thursday, 23 June 2022**

Te Wā:
Time: **1.00pm**

Te Wāhi:
Venue: **Council Chamber
Ground Floor
Civic Administration Building
Lyndon Road East
Hastings**

Te Hoapā:
Contact: **Democracy and Governance Services
P: 06 871 5000 | E: democracy@hdc.govt.nz**

Te Āpiha Matua:
Responsible Officer: **Group Manager: Strategy & Development - Craig Cameron**

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HASTINGS DISTRICT COUNCIL
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TE KAUNIHERA Ā-ROHE O HERETAUNGA

Strategy and Policy Committee – Terms of Reference

Fields of Activity

The purpose of the Strategy and Policy Committee is to develop all strategic, policy and planning frameworks for approval by Council.

Membership (Mayor and 14 Councillors)

- Chair appointed by Council.
- Deputy Chair appointed by Council.
- 1 Heretaunga Takoto Noa Māori Standing Committee Member appointed by Council.
- Chair of the Rural Community Board appointed by Council.

Quorum – 8 members

Delegated Powers

- 1) Authority to exercise all of Council's powers, functions and authorities (except where prohibited by law or otherwise delegated to another committee) in relation to all matters detailed in this delegation.
- 2) Authority to exercise all of Council's powers, functions and authorities (except where prohibited by law) at any time when the Chief Executive certifies in a report that;
 - a) the matter is of such urgency that it requires to be dealt with, or
 - b) the matter is required to be dealt with, prior to the next ordinary meeting of the Council.
- 3) Establish strategic direction to deliver Council Objectives and District Vision.
- 4) Establish policies and guidelines for decision making to assist in achieving strategic outcomes.
- 5) Establish levels of service across Council services in line with strategic goals and priorities.
- 6) Receive and consider reports from Subcommittees.
- 7) Develop draft bylaws for adoption by Council.
- 8) Develop and recommend the financial and infrastructure strategies and budgets for the Long-Term Plan, Annual Plan and Annual Report.
- 9) Consider and approve constitutions and any shareholder agreements for Council Controlled Organisations and other organisations that Council has an interest in.
- 10) Develop the Rating Policy for recommendation to Council for adoption.
- 11) Develop Funding Policies for recommendation to Council for adoption.
- 12) Delegations of powers to sub-committee(s) if so established.
- 13) Approve the purchase of and disposal of land (If included in the Long Term Plan).
- 14) Making submissions on behalf of Council to proposals by other organisations/authorities (Local and Regional).
- 15) Conversion of terminating leases to renewable leases and the settlement of terms except in the case of leases under the Reserves Act.

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Agenda

<i>Mematanga:</i> Membership:	<i>Koromatua</i>
	Chair: Councillor Bayden Barber
	<i>Ngā KaiKaunihera</i>
	Councillors: Alwyn Corban, Malcolm Dixon, Damon Harvey (Deputy Chair), Tania Kerr, Eileen Lawson, Simon Nixon, Henare O’Keefe, Peleti Oli, Ann Redstone, Wendy Schollum, Sophie Siers, Geraldine Travers and Kevin Watkins.
	Mayor Sandra Hazlehurst
	Hastings District Rural Community Board Chair appointee: Nick Dawson
	Heretaunga Takoto Noa Māori Standing Committee appointee: Tania Eden
<i>Tokamatua:</i> Quorum:	8 members
<i>Apiha Matua</i> Officer Responsible:	Group Manager: Strategy & Development – Craig Cameron Group Manager: Corporate – Bruce Allan Strategy Manager – Lex Verhoeven Principal Advisor: District Development – Mark Clews Director of Strategic Projects, Key Account Services & Council Investment Partnerships: Raoul Oosterkamp
<i>Te Rōpū Manapori me te Kāwanatanga</i> Democracy & Governance Services:	Lynne Cox (Extn 5632)

Te Rārangī Take

Order of Business

Apologies – Ngā Whakapāhatanga

- 1.0** At the close of the agenda no apologies had been received.
 At the close of the agenda no requests for leave of absence had been received.

2.0 Conflict of Interest – He Ngākau Kōnatunatu

Members need to be vigilant to stand aside from decision-making when a conflict arises between their role as a Member of the Council and any private or other external interest they might have. This note is provided as a reminder to Members to scan the agenda and assess their own private interests and identify where they may have a pecuniary or other conflict of interest, or where there may be perceptions of conflict of interest.

If a Member feels they do have a conflict of interest, they should publicly declare that at the start of the relevant item of business and withdraw from participating in the meeting. If a Member thinks they may have a conflict of interest, they can seek advice from the General Counsel or the Manager: Democracy and Governance (preferably before the meeting).

It is noted that while Members can seek advice and discuss these matters, the final decision as to whether a conflict exists rests with the member.

Confirmation of Minutes – Te Whakamana i Ngā Minitī

- 3.0** Minutes of the Strategy and Policy Committee Meeting held Tuesday 22 March 2022.
(Previously circulated)

4.0 Chairperson's Update 7

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Thursday, 23 June 2022

Item 4

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: Craig Cameron, Group Manager: Strategy and Development

Te Take:
Subject: Chairperson's Update

1.0 Purpose - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The Chairperson of the Strategy and Policy (S&P) Committee, Councillor Barber will provide an update on Council strategy and policy development since the previous meeting and confirm the ongoing direction for strategy and policy development. This is on the basis of his Chairperson's Update.
- 1.2 Council has established 4 subcommittees (District Development, Eco District, Great Communities, and District Planning & Bylaws) to work with staff and stakeholders on behalf of the Committee to ensure the 8 Focus Areas in the Council Long Term Plan (LTP) are advanced in a well-coordinated, effective and efficient way.
- 1.3 The scope of activity under each subcommittee is wide and often overlapping with other subcommittee scopes of activity. The subcommittees are aggregating what have historically been at times disparate Council activities into interconnected collections of activities under one strategic umbrella. This should assist the Committee going forward to remain focused on Council's strategic priority outcomes whilst the subcommittees are busy on the Committee's behalf working at a more detailed/delivery level.

- 1.4 I take this opportunity to acknowledge Council's and our community's ongoing responsive efforts to both prevent and manage the consequences of COVID infection. The Omicron variant with its ease of and high rate of transmission, along with winter colds and flu's is continuing to place considerable stress on our community and economy. As local government, our response activities are focused on business continuity and community support. We are also future focussed and planning to capitalise on the opportunities that will arise when the Omicron variant begins to decline.
- 1.5 We do need to be cognisant of the inflationary impact, various macro-economic factors are having on Council operations and capital plan delivery, along with new strategic initiatives that need to be planned for. Council has taken steps to realign its capital plan to these realities.

Waters

- 1.2 Central Government's Three Waters Service delivery Reform is aimed at consolidating three waters assets into four new publicly owned entities. The first of two Bills to establish these entities had its first reading in Parliament on 9 June. Funding from central government has been identified through the "Better Off Funding" mechanism, and the possibility of funding the costs of transitioning work has also been signalled. The government is also progressing transition planning via a recently setup National Transition Unit.
- 1.3 Taumata Arowai, the new Three Waters Regulator, has consulted on new drinking water quality standards and assurance rules and intends to release the new requirements later this year.

2.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee receive the report titled Chairperson's Update dated 23 June 2022.

3.0 Agenda

Future Growth Management

- 3.1 As noted in my last report, Hastings continues to experience rapid and significant growth. This growth has contributed to a severe housing shortage and strong development uptake of residential and industrial development capacity.
- 3.2 With the establishment of the Future Growth Unit, combined with the efforts of existing Council teams, work is well underway on addressing the Government requirements on Council with respect to providing for growth. Council is undertaking internal work to prepare for a Future Development Strategy, and joint project planning with the Hawke's Bay Regional Council and the Napier City Council has also commenced. The FDS is a key strategy for ensuring sufficient development capacity within the Napier/Hastings urban environment as required under the National Policy Statement on Urban Development 2020 (NPS-UD).
- 3.3 A range of other growth related workstreams and projects are also underway and at various stages of completion. These include growth infrastructure planning and funding work, the medium density strategy review (MDSR), the Business Capacity Assessment (BCA) and the industrial land options study. The MDSR is the subject of a workshop the day prior to this meeting, with a report to Council on 30 June 2022. The BCA and industrial land study will be initially considered by Council at a workshop to be held on 5 July 2022.
- 3.4 An 'omnibus' report on these and other growth management projects appears separately on this agenda to update the Committee on progress. Core aspects of that report will also appear on the agenda for the informal District Development workshop on 28 June 2022.

- 3.5 Following on from the Regional Collaboration Day in March, work has also commenced on the Regional Spatial Strategy (RSS). An Officer Working Group has been established and a scoping report commissioned. A separate report on progress on the RSS forms part of the agenda.
- 3.6 I note that a key element in all of this work is participation and leadership from our iwi/Māori partners. Preparation of the scoping report for the RSS will involve engagement with iwi/Māori across the region to address how this participation and leadership should take place.
- 3.7 I note again that the Work Programme is very complex and challenging for our staff and consultants – traversing multiple professional disciplines. It remains vitally important Council, at both governance and officer levels, focuses diligently on successfully addressing our long term Growth challenges based on evidence and strong engagement and collaboration, as our decisions in the planning field can be subject to appeal and judicial scrutiny.
- 3.8 I also note that Council’s focus on growth planning and infrastructure provision is occurring at the same time the Government is advancing with its proposals for reform of the ‘Three Waters’ sector. The transition arrangements envisaged in the establishment of water services entities are likely to add complexity to the decision-making frameworks Council normally operates under, including a likely requirement to gain approval from the Chief Executive of the Department of Internal Affairs for any investment decisions that would impact the assets or liabilities that are transferred to the new entity. We will be receiving a brief update at this meeting on the Bill recently introduced to Parliament.
- 3.9 To that end, Council has started laying the ‘business case’ and justification for the growth related infrastructure investment that needs to occur in Hastings. The Council’s final Annual Plan will incorporate an addendum that sets out Council’s revised capital plan (based on our recent workshop), including known growth infrastructure requirements. Some of these requirements have also been signalled in advance to the DIA CEO. Further work on growth infrastructure requirements is being done, and all of this work will form the basis for an amendment to our Long Term Plan (LTP) and Infrastructure Strategy as part of the 2023/24 Annual Plan process.

Quarterly Activity & Monitoring Report

- 3.10 This report is a standing item on the Agenda. Officers continue to develop business data management models to maintain a real time factual perspective on Hastings Growth and its implications. This is a ‘work in progress’ for our staff and the report structure will evolve.
- 3.11 The 23 June 2022 report provides the Committee with an update (for Q1 of 2022) of the latest data, trends and analysis that Council Officers maintain to help Council meet its statutory obligations under the NPS-UD and inform Council operational and strategic decisions. The delay in reporting quarterly data is due to some reliance on external data sources. Officers are working on improving the timeliness of business information reporting.
- 3.12 It is noted that different data reports are sometimes generated for different purposes. For instance, the Snapshot required under the NPS-UD relates to the Napier – Hastings tier 2 urban environment. It therefore excludes residential development in rural and coastal areas (e.g Te Awanga). It also tends to specifically identify larger development areas rather than smaller developments and individual site subdivisions.
- 3.13 Officers will continue to bring the different data sets together to assist Council knowledge and decision making.

Subcommittee Chairpersons' Reports

- 3.14 The Chairs of District Development, Greater Communities and Eco District Subcommittees will report on progress against their strategies.
- 3.15 The Chair of District Planning and Bylaws Subcommittee will report on progress of the Subcommittee work programme.

4.0 Conclusion

- 4.1 The table below summarises Economic Development Information Council commissions from Infometrics. It is a cross-section of indicators to provide a composite view of how our economy is performing.
- 4.2 I highlighted in my introduction, the ongoing challenges and evolving pressures on our community as a consequence of COVID and inflation. We are fortunate to have a low level of unemployment and a higher level of employment participation and a high level of growth in Gross Domestic Product.
- 4.3 We are fortunate to retain a strong economic foundation from which we can continue to address the challenges incumbent on our community and capitalise on opportunities to improve outcomes across cultural, environmental, social and economic wellbeing.
- 4.4 The Chief Executive's commitment to increasing Council's capacity to provide a managed response to Growth is timely as we need new housing supply across all market segments to ensure all our community can live in safe and healthy permanent accommodation. Increase in supply will ideally over time reduce the supply scarcity pressures on house price increases and improve home affordability.
- 4.5 I acknowledge and appreciate the ongoing commitment and efforts of our staff, governance, partners and stakeholders to ensure our business continuity and delivery of Local Government services whilst working strategically to enhance community well-being over the medium to longer term.



Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 5

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Sasha Williams, Senior Employer Connector**

Te Take:
Subject: **Jobs for Heretaunga Project Update**

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

1.1 Jobs for Heretaunga - Programme Overview

- In May 2020 Hastings District Council (HDC) received \$9.37m for shovel-ready infrastructure projects from the COVID-19 response and recovery fund. HDC saw this as an opportunity to deliver a programme of works using a progressive procurement approach. With support from The Ministry of Social Development (MSD), the HDC Assets and Community Wellbeing and Services Teams delivered the 'Jobs for Heretaunga' programme. Nine local contractors completed 19 projects where jobs were prioritised for rangatahi, Māori, Pasifika and woman.

1.2 Projects included the State Highway 51 and Waipatu Marae roading upgrade, footpath upgrades, iWay networks and various road safety projects.

1.3 48 people new to the infrastructure industry were given roles and supported by a MSD funded 'Jobs Connector' who provided pastoral care focusing on upskilling, career and financial planning, workplace support, and wellbeing. On completion of the projects 26 remained in infrastructure roles, with most being offered permanent contracts. This position was based at HDC.

1.4 A copy of the Jobs for Heretaunga Final Report is attached.

- **Attachment 1** is the 'PGF – JFH Close out report' which details the key outcomes and the financial summary of the programme of works.
- **Attachment 2** is the 'PGF – JFH Close out report – Appendix A'
- **Attachment 3** is the 'PGF Close out report – Appendix B'.

2.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee Meeting receive the report titled Jobs for Heretaunga Project Update dated 23 June 2022.

Attachments:

1⇒	Jobs for Heretaunga - PGF - JFH Close out report	COP-03-23-22-30	Under Separate Cover
2⇒	Jobs for Heretaunga - PGF - JFH Close out report - Appendix A	COP-03-23-22-28	Under Separate Cover
3⇒	Jobs for Heretaunga - PGF - JFH Close out report - Appendix B	COP-03-23-22-29	Under Separate Cover

Thursday, 23 June 2022

Item 6

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā: Raoul Oosterkamp, Associate Group Manager: Strategy and Development
From: Mark Clews, Principal Advisor: District Development
 Ross McLeod, Director: Future Growth Unit

Te Take:
Subject: Quarterly Activity and Monitoring Report

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to provide the Committee with a combination of Q4 2021 and Q1 2022 updates encompassing the latest data, trends and analysis that Council Officers maintain as part of its statutory obligations under the National Policy Statement - Urban Development 2020 (NPS-UD) as well as our internal strategic monitoring activities.
- 1.2 **The information attached to this report does not require decision-making by the Committee at this point in time;** it will be used as part of a larger body of developmental information that will inform future decision-making. **For this quarter this information is therefore supplied for information purposes only.** Council has a number of programmes and service activities addressing housing, growth and development including regulatory consenting services, structure planning and environmental policy work, the Hastings Place-based Housing Strategy, and the future growth programme. Reports enabling Council decision-making will come to Council via these programmes and the Annual Plan/Long Term Plan (LTP) at the appropriate time, drawing on the collective information base held/accessed by Council.
- 1.3 Contained in **Attachment 1 and 2** are the following data and information sources:
 - The Homes for Our People Publication,
 - The Residential Land Supply eNewsletter,
- 1.4 Information relating to the Industrial Land Supply Overview 2021 Q4 is contained in the body of this report, set out in paragraph 1.7.

1.5 The Napier/Hastings Urban Housing Market Q4 2021 Snapshot

- 1.5.1 This snapshot provides a macro level overview of the various urban development data sets and trends that Council is required to maintain and monitor to inform decision making under the NPS-UD. This Snapshot is at the Hastings-Napier Urban Area level and the land supply table therefore focuses on the main greenfields residential areas only (being the bulk of the land supply) and excludes rural residential, coastal and industrial/commercial land. This excluded information is covered in other reporting noted below.
- 1.5.2 At the time of writing this report snapshot for the period Q4 period of 2021 was still awaiting the supply of all external data sources before being published. A copy of the snapshot will be issued when ready. Q1 2022 residential building and subdivision consent data for Hastings is however available in the residential newsletter discussed below in 1.6.
- 1.5.3 The data underlying the attached snapshot will be used over a longer time series to inform future decision making regards to the future land supply, structure planning processes, subsequent capital investment program and public/private residential development.
- 1.5.4 Headlines since the last quarterly report:
- As foreshadowed last time Social Housing Registrations which had started to plateau over the previous two quarters increased again sharply as rents rises to offset interest rate hikes kicked in.
 - Reduced building in Q4, following a big peak in the previous quarter, continued to plateau in Q1 with Napier Hastings Dwelling consents sitting at 60% of the five year average,
 - A sharp decline in home affordability in Q4 as interest rates rose and house prices peaked, was offset partly in Q1 by a 9% reduction median house prices from the previous quarter.

1.6 The Residential Developments Q1 2022 eNewsletter

- 1.6.1 This quarterly eNewsletter has now been operating for over 3 years. It is supplied to an ever growing mailing list every 3 months and provides an update on what's happening and what's coming up in the residential construction sector.
- 1.6.2 Recent consent data that will inform the next version of Napier/Hastings Urban Housing Market Snapshot, is able to be and is included in the Residential Land Supply eNewsletter, but for Hastings only. Officers are looking at how this can be formatted and extended as part of the newsletter offering
- 1.6.3 This newsletter is supplied for information purposes only and provides a link to the Napier-Hastings Urban Housing Market Snapshot for those who want a further higher and wider level view of market trends.
- 1.6.4 Headlines since the last quarterly report:
- All lead in bulk water services infrastructure for the Lyndhurst Stage 2 development area has been completed. Development and residential construction activity continues across remaining areas of developable land in the Lyndhurst development area.
 - There is active development occurring in the Brookvale Urban Growth Area. Within Area A of the Brookvale Structure Plan 96 lots has been approved and construction is underway.
 - Development intentions remain high within the Howard Street Urban Growth Area. Council continues to work through the development process with intentions to commence the first portion of external physical works from mid-2022 onwards.
 - Within the Iona Urban Growth Area a resource consent application has been lodged. A number of development stages will follow with an estimated total housing yield of around ~400 for the Iona development area.

1.7 The Industrial Land Supply Overview Q4 2021

- 1.7.1 Council Officers currently do not issue a dedicated industrial activity newsletter as all industrial growth areas are largely in a private development phase (apart from Ōmāhu Road roundabout design and construction).
- 1.7.2 Work on the Business Capacity Assessment (BCA) required by the NPS-UD has commenced and is on track to be reported back to Council mid-2022. Following this, targeted monitoring of uptake and remaining supply trends will be undertaken, informed by the data used in the Assessment for repeatability. As noted in the *Future Growth Management Report* also included on this agenda, an additional piece of work to identify options for additional short-medium term industrial development capacity (if required) is being undertaken concurrently with the BCA.

Ōmāhu Road (North) Industrial Zone

- 1.7.3 Works on the new roundabout at Omaha Road and Chatham Road are expected to be completed in the first half of June. Council officers collaborated with the owner of land adjacent to the roundabout to install a fourth leg of the roundabout, at the landowner's expense, in order to provide an entrance in to a planned industrial subdivision.
- 1.7.4 There are currently five building consent applications and one resource consent processing for properties in the zone. Several lots within subdivisions are under contract for sale with industrial developments planned for the near future. Officers are working with interested parties to provide information on planning and service questions that they may have.

Irongate Industrial Zone

- 1.7.5 Development and subdivision activity in Irongate continue at pace. There are currently five building consent applications and one resource consent being processed for properties in the zone. Several new, large buildings are under construction in the zone.
- 1.7.6 Several sales for lots in the zone have gone through recently with new owners taking possession and proceeding with development plans. Landowners have signalled plans for other new projects scheduled to start up in the coming months with officers continuing to provide information to interested parties and developers.

1.8 Homes for our People Q1 2022

- 1.8.1 In addition to the above, Council produces a regular publication summarising data, trends and information across the broader housing continuum, with a specific focus on the public, social and affordable sub markets. It provides recipients with an understanding as to the scale of activities taking place to address the local housing crisis, in particular in the public, social and affordable housing markets.
- 1.8.2 This publication is supplied for information purposes only.

2.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee receive the report titled Quarterly Activity and Monitoring Report dated 23 June 2022.

Attachments:

1 ➡	Homes For Our People May 2022	CG-16-3-00131	Under Separate Cover
2 ➡	Residential Development Update - May 2022	CG-16-3-00132	Under Separate Cover

Item 6

Thursday, 23 June 2022

Item 7

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Ross McLeod, Director: Future Growth Unit**

Te Take:
Subject: **Regional Spatial Strategy and Related Matters - Progress Report**

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 Councils in Hawke's Bay have been considering undertaking a Regional Spatial Strategy (RSS). This consideration has been prompted in part by the Government's indication it will introduce a Strategic Planning Act as part of its reforms of the Resource Management Act 1991. If passed into law, the proposed Act will require regional spatial strategies to be developed as a basis for integrated strategic planning.
- 1.2 Following on from the Regional Collaboration Day on 7 March 2022, staff from the region's councils have commissioned a scoping report to consider and make recommendations on key matters to be addressed in a RSS. These include the purpose and principles for the RSS, key matters to be addressed to achieve that purpose, Governance, senior management and technical support arrangements, roles and responsibilities, project management and support arrangements and estimated resourcing requirements. Work to prepare the scoping report will also include engagement with Māori organisations in the region on the appropriate arrangements for Māori leadership, involvement and engagement in the development, shaping and determining of the RSS and its component elements. Overall, the scoping report will provide a framework for the establishment of an RSS to be agreed upon by regional leaders, including councils, iwi/Māori and government agencies. The scoping report is expected to be completed in time for incoming councils to consider it in November 2022.
- 1.3 The scoping report is a key step in the effective establishment of the RSS partnership and process. Experience in other locations indicates that getting the establishment phase right is key to the success of the spatial planning process and outcomes.
- 1.4 This report also notes related statutory planning processes that some Hawke's Bay councils have to undertake ahead of or partially alongside the development of the RSS. These include the Hawke's Bay Regional Council's Kotahi Plan, and the Future Development Strategy for the Napier-Hastings

Urban Environment (Hawke's Bay Regional Council, Napier City Council and Hastings District Council).

- 1.5 The report recommends that the approach to the RSS and related planning matters, and the commissioning of the scoping report for the RSS be noted.

2.0 Recommendations - *Ngā Tūtohunga*

- A) That the Strategy and Policy Committee receive the report titled Regional Spatial Strategy and Related Matters - Progress Report dated 23 June 2022.
- B) That the Committee notes the approach outlined to the development of a Regional Spatial Strategy for Hawke's Bay and related planning matters, and further notes the commissioning of a Scoping Report to enable the Region's councils and other partner organisations to consider the purpose and principles of the RSS, key matters to be addressed within the strategy, and programme planning, resourcing and governance matters.

3.0 Background – *Te Horopaki*

- 3.1 The Government has signalled major reform of New Zealand's Resource Management System. The system review and policy work carried out to date has signalled that the Resource Management Act 1991 will be replaced by a Strategic Planning Act, a Natural and Built Environments Act and a Climate Change Adaptation Act. The Strategic Planning Bill and the Natural and Built Environments Bill are likely to be introduced into Parliament in mid-2022, with the Climate Change Adaptation Bill likely to follow in 2023.
- 3.2 The proposed Strategic Planning Act will seek to integrate planning law with other legislation relevant to development (for instance the Local Government Act, the Land Transport Management Act, the proposed Natural and Built Environments Act and the Climate Change Response Act), and will introduce a requirement for long-term regional spatial strategies to be prepared for each region. The Government has signalled that the proposed Act will introduce a regional approach to spatial planning, with involvement from councils, iwi/Māori and relevant Government agencies.
- 3.3 While regional spatial strategies are not yet a legal requirement, there has been significant discussion in Hawke's Bay about commencing development of a Regional Spatial Strategy (RSS). There have also been signals from central Government about the possibility a selecting a number regions to act as pilot regions for RSS development when the Strategic Planning Act comes into effect.
- 3.4 The Councils' Mayors and Chair have led the discussion on the possibility of a RSS. The matter was also discussed at the Regional Collaboration Day in March where there appeared to be consensus support for a scoping report on the RSS to be developed.
- 3.5 Following the Regional Collaboration Day, staff from the region's councils have worked collaboratively to commission a scoping report.
- 3.6 It was agreed by the council Chief Executives on 20 May 2022 that a progress report be prepared to inform the region's councils on the context for spatial planning work in Hawke's Bay, the approach being taken to the RSS scoping report, other planning matters required to be addressed, and to update councils on progress.

4.0 Discussion – Te Matapakitanga

Spatial Planning

- 4.1 While the Strategic Planning Bill has not yet been introduced to Parliament, there are examples of spatial planning that have occurred around New Zealand prior to the current signalled legislative reform process. Auckland Council was required to develop a spatial plan under amendments made to the Local Government Act in 2010. According to the legislation, *“the purpose of the spatial plan is to contribute to Auckland’s social, economic, environmental, and cultural well-being through a comprehensive and effective long-term (20- to 30-year) strategy for Auckland’s growth and development.”* As well as providing a strategic direction for Auckland and its communities and setting out a high-level development strategy, the plan is intended to *“enable coherent and co-ordinated decision making by the Auckland Council ... and other parties to determine the future location and timing of critical infrastructure, services, and investment within Auckland...”*
- 4.2 The most recent spatial plan is Auckland Plan 2050 which was adopted in 2018. The Plan outlines major challenges for Auckland and sets the direction for tackling these challenges. It identifies key focus areas and related desired outcomes that include *Belonging and Participation, Māori Identity and Wellbeing, Homes and Places, Transport and Access, Environment and Cultural Heritage* and *Opportunity and Prosperity*, and identifies key organisations that will play important roles in delivering those outcomes. The Plan also incorporates a Development Strategy that shows how Auckland will physically grow and change over the next 30 years, taking account of the outcomes sought, population growth projections and planning rules within the Auckland Unitary Plan.
- 4.3 The legislative mandate for the Plan provides a formal basis for central government involvement and for integration of the plan content and provisions into other parts of the planning and investment framework for Auckland.
- 4.4 There have also been examples of voluntary spatial planning arrangements involving multiple local authorities, iwi/Māori and some Government agencies around the country. These have included SmartGrowth in the Western Bay of Plenty sub-region, Future Proof (the Hamilton- Waikato Metropolitan Spatial Plan), and the Greater Christchurch Partnership and Urban Development Strategy. These projects have all enabled councils and iwi/Māori to work together effectively on growth management and spatial planning. However, the lack of a specific legislative basis has meant that Government agency involvement has been variable, and related commitment and resourcing has sometimes been lacking.
- 4.5 In the Hawke’s Bay context, the Heretaunga Plains Urban Development Strategy (HPUDS) is an example of spatial planning. Developed between the Hawke’s Bay Regional Council, Napier City Council and Hastings District Council, with governance and technical input from Ngati Kahungunu Iwi Incorporated, HPUDS is focused on urban development in the Heretaunga Plains sub-region. Whilst a good example of spatial planning, HPUDS has its limitations due to its limited scope on growth management, its constrained geography and the fact that it does not really facilitate supporting infrastructure or seek to propose climate change mitigation measures. It also lacks a legislative mandate, and relies for implementation and enforceability on key provisions and policies being adopted into the Regional Policy Statement and District Plans.
- 4.6 The New Zealand experience with spatial planning suggests that legislative backing, via the proposed Strategic Planning Act, will be highly beneficial in creating an effective RSS. In particular, it will give legal mandate to the process and to the policies and planning framework that emerge, as well as compelling greater central Government engagement and investment. With work on establishing the RSS process having recently commenced, it is likely that the RSS process will align well with the passage of legislation through Parliament and, potentially, the Government’s selection of pilot regions.

Developing an RSS for Hawke's Bay

- 4.7 In contemplating a RSS for Hawke's Bay, an officer working group has been established to consider and formulate an approach to undertaking its development. This working group includes the following staff from each council: the senior management staff member responsible for planning, the senior officer responsible for iwi/Māori relationships and other technical planning staff as appropriate.
- 4.8 These staff have worked together to develop a brief for the development of a scoping report for the RSS. The brief provides that the scoping report will outline and recommend (for consideration by the councils and other project partners) the purpose and principles for the RSS, key matters to be addressed to achieve that purpose, Governance, senior management and technical support arrangements, roles and responsibilities, project management and support arrangements and estimated resourcing requirements. The scoping report will provide a framework for the establishment of an RSS to be agreed upon by regional leaders, including councils, iwi/Māori and government agencies.
- 4.9 The scoping report phase and the engagement and programme planning work that underpin it are vitally important in the RSS process. Experience elsewhere around New Zealand indicates that getting the establishment phase right is essential for the success of the RSS development process. Cutting corners on initial engagement and failing to get buy-in and commitment from partners leads to problems in the process further down the track.
- 4.10 Preparation of the scoping report is to be led by Bill Wasley Consulting Limited, a consultancy with extensive experience in spatial planning work. The project team for the scoping report includes expertise in iwi/Māori input into spatial planning exercises.
- 4.11 As part of the work to prepare the scoping report, the consultants will engage with Māori organisations in the region on the appropriate arrangements for Māori leadership, involvement and engagement in the development, shaping and determining of the RSS and its component elements. This is considered a vital part of the establishment phase of the RSS.
- 4.12 The work to be undertaken as part of the RSS scoping report, particularly the engagement with partner organisations, is extensive and will proceed over a number of months. The scoping report is scheduled to be completed in time for incoming councils to consider its recommendations in November 2022.

Related Statutory Obligations

- 4.13 With the pre-legislation lack of a statutory mandate, there are as yet no fixed timeframes for the RSS. There are however statutory requirements on some of the councils in the region to prepare other planning documents. A number of these overlap with the likely scope of the RSS.
- 4.14 The Hawke's Bay Regional Council (HBRC) has requirements on it under the National Policy Statement on Freshwater Management (NPS-FW) to implement the NPS provisions. To this end, the HBRC is required to prepare a proposed Regional Resource Management Plan (RRMP) by 31 December 2024. Alongside this requirement, the HBRC also has responsibility for the Regional Policy Statement (RPS) and the Regional Coastal Environment Plan (RCEP). Together, these plans and policy statements are the major resource management planning instruments for the region. The HBRC has signalled an integrated approach to development of these plans/policy statements, embarking on the development of its Kotahi Plan which will incorporate all of the Freshwater Plan, RRMP, RPS and RCEP. The work programme for these instruments will be led by the HBRC.
- 4.15 In addition, the NPS-UD requires the Hawke's Bay Regional Council, Napier City Council and Hastings District Council to prepare a Future Development Strategy (FDS) for the Napier-Hastings Urban Environment. The FDS has a core focus on the provision of development capacity. It needs to set out how local authorities involved will achieve well-functioning urban environments and ensure at least sufficient development capacity, that is both plan and infrastructure-enabled, over a 30 year

period. The FDS must be completed and adopted (including public consultation under the Special Consultative Procedure) by 30 June 2024.

- 4.16 Officers from the three councils are working on recommendations as to the programme, resourcing approach and engagement and governance arrangements for the FDS. These will be reported to the councils and other agencies involved in the FDS in the second half of 2022, and will be developed alongside the scoping report for the RSS.
- 4.17 Kotahi and the FDS will address matters that are central to the RSS. They are required to be undertaken ahead of the completion of the RSS, and involve substantial work that the councils involved will wish to avoid duplicating. The only viable approach to this situation is that work needs to proceed on the FDS and Kotahi in the immediate term, and that the documents and the work underpinning them will form key building blocks of the RSS. There will be a need to keep the RSS partners not centrally involved in the FDS and Kotahi processes appraised on progress, with the ability for them to input where appropriate.
- 4.18 As an illustration, while the Council is not a statutory party to the FDS, the Chief Executive of the Central Hawke's Bay District Council (CHBDC) has indicated his Council's interest in having some level of involvement in the FDS. This makes sense as growth pressures centred in the Napier-Hastings Urban Environment are also affecting Central Hawke's Bay. The councils required to develop the FDS have agreed at officer level to enable appropriate involvement from both CHBDC and Wairoa District Council in the FDS process, to make the FDS process transparent to both councils, and to consider impacts on those council areas from growth and the proposed planning approaches.
- 4.19 It is noted that the plan-making functions of the HBRC are exercised via its Regional Planning Committee, which comprises the elected members of the Council together with members representing the iwi post-settlement governance entities (PSGEs) across Hawke's Bay. The existence and role of this governance mechanism will need to be considered carefully in the formulation of governance arrangements for the RSS, and as work is undertaken in respect of the FDS.

5.0 Options – Ngā Kōwhiringa

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

- 5.1 ***Notes the approach outlined to the development of a Regional Spatial Strategy and related planning matters, and further note the commissioning of the Scoping Report***

Advantages

- This option enables establishment work to proceed in line with the desire of regional leader to advance a RSS for Hawke's Bay. This approach will allow incoming councils to consider the decision matters to be addressed in the scoping report early in their term, and will set the Hawke's Bay region up to be able to respond to legislation as it emerges from Parliament.

Disadvantages

- Resources will be committed to the scoping report ahead of certainty as to the provisions the legislation will contain. There is a risk that the legislation may not proceed, or that the scoping report may need to be revisited based on unexpected provisions of the legislation.

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuatanga o nāiane

- 5.2 ***Opt to halt work on the Regional Spatial Strategy scoping report until the Strategic Planning Act comes into force***

- This option would allow the region to undertake to scoping report in full knowledge of the provisions of the legislation.
- The option would mean that the region may not be as well prepared to respond to the legislation and the possibility of being a pilot region for an RSS.

- It is noted that if one Council opted for this course of action, other councils are likely to want to proceed with the scoping report regardless of the decision of any one council.

5.3 Option 1 is preferred.

6.0 Next steps – *Te Anga Whakamua*

6.1 Work to produce the scoping report for the RSS will be carried out between now and late October. The scoping report, including recommendations to the partner organisations, will be considered in November 2022.

Attachments:

There are no attachments for this report.

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future. The proposed Regional Spatial Strategy will enable community led spatial planning in pursuit of community wellbeing goals.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

The proposed approach enables Māori participation in spatial planning. The scoping report process will engage Māori organisations to determine appropriate arrangements for Māori leadership, involvement and engagement in the development, shaping and determining of the RSS and its component elements.

Sustainability - *Te Toitūtanga*

Sustainable development will be one of the objectives of the RSS process.

Financial considerations - *Ngā Whakaarohanga Ahumoni*

The scoping report being undertaken will establish the likely resourcing requirements for the RSS process. Councils and other partner organisations will be able to make financial provision for the work required on the basis of the scoping report.

It is noted that the RSS is likely to become a statutory requirement under the proposed Strategic Planning Act.

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

The RSS is likely to be a significant matter in terms of the Local Government Act and the Significance and Engagement Policies of councils. The proposed Strategic Planning Act is likely to require community consultation and extensive engagement on the RSS.

The decisions recommended in this report are not considered to be significant.

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

Consultation and engagement with key partners and stakeholders will take place as part of the scoping report.

Thursday, 23 June 2022

Item 8

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Ross McLeod, Director: Future Growth Unit**

Te Take:
Subject: **Future Growth Management - Update**

1.0 Executive Summary – Te Kaupapa Me Te Whakarāpopototanga

- 1.1 [As reported in March 2022](#), Council is undertaking a substantial growth management work programme. This report provides an update on progress on matters within the programme. These matters will also form the basis of discussion at the District Development Subcommittee.
- 1.2 The Committee is asked to receive the report for information.

2.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee Meeting receive the report titled Future Growth Management - Update dated 23 June 2022.

3.0 Background – Te Horopaki

- 3.1 Hastings District is currently experiencing significant growth. Council has a substantial growth management work programme in place to respond to both growth demand and statutory requirements on it to provide sufficient development capacity.
- 3.2 Key elements of the work programme include:
 - Preparation of a Future Development Strategy (FDS) in conjunction with Napier City Council and the Hawke's Bay Regional Council, together with other partners including iwi/Māori

- Growth infrastructure planning, including an infrastructure constraints report, business case development for wastewater capacity investment, revisions of the Council's Capital Investment Programme to respond to growth and Essential Service Development Plans
- In tandem with the above, a review of Council's Development Contributions Policy together with other work on funding options (including applications to the Government's Infrastructure Acceleration Fund (IAF))
- The Medium Density Strategy Review (MDSR)
- The Business Capacity Assessment required under the National Policy Statement on Urban Development 2020 (NPS-UD)
- The Industrial Land Supply Options project
- Development, in conjunction with the region's council, iwi/Māori partners and relevant Government agencies, of a Regional Spatial Strategy
- Support for Papakāinga development.

3.3 This report provides an update on each of these areas of work.

4.0 Discussion – *Te Matapakitanga*

Regional Spatial Strategy

4.1 Officers from the region's councils have commissioned the scoping report for the Regional Spatial Strategy. This work is the subject of a separate report on this agenda.

Future Development Strategy

4.2 Officers have been progressing initial work on the Hastings components of the FDS for a number of months. Planning work is now underway with partner councils on the programme planning and resourcing of the joint project.

Growth Infrastructure Planning and Funding

- 4.3 Work is in progress on an infrastructure constraints report that identifies growth capacity constraints in the Hastings infrastructure networks. This is scheduled to be completed to draft stage by end-July 2022, with full completion targeted for end September. Wastewater has already emerged as the most significant constraint. Alongside the constraints report, the wastewater proposals that formed part of Council's applications to the Infrastructure Acceleration Fund have been refined and evaluated via a business case process. The business case is reasonably advanced with additional modelling analysis and information on alternative options now being examined to ensure the business case is robust. The business case will form part of the evidence base when firm proposals and recommendation are put before Council, and will be used in engagements with Government processes (e.g., Three Waters transition, IAF).
- 4.4 Following on from the constraints report, work on the essential services development plans will commence. These will be developed alongside the FDS and address how various growth areas will be serviced for infrastructure capacity. These plans will respond to recommendations arising out of the MDSR.
- 4.5 Council has recently had a workshop on re-phasing and reprioritising its capital programme. As outlined in the workshop, a key component of the capital programme is new infrastructure investment required to provide development capacity to respond to growth demand. The revised capital programme is proposed to be added to the 2022/23 Annual Plan document to signal Council's intended investment programme. The programme will be further developed over the next nine months as growth infrastructure planning work continues, and will form the basis of amendments to the Council's LTP and Infrastructure Strategy via the 2023/24 Annual Plan process.

- 4.6 Work on the Council's Development Contributions Policy will be influenced by this growth infrastructure planning work. Initial work on the policy review will come back to Council in late 2022 and early 2023.
- 4.7 Council staff continue to work with Kāinga Ora with respect to the IAF as a possible funding source to support growth infrastructure investment. Council made two applications to the Fund, one for support for infrastructure to support Papakāinga, and a second for a range of infrastructure investments to support housing growth, including intensification. The Council also supported an application from the Heretaunga Tamatea Settlement Trust for infrastructure to support its proposed development at Irongate/York.
- 4.8 All three of the applications made it through to the Request for Proposal stage. The Papakāinga and HTST applications have been successful in making it through to the negotiation stage. Council staff are now working with Kāinga Ora to address the Government's process requirements and to try to optimise the benefits for Hastings.
- 4.9 Further updates will be provided as progress and the process allow.

Medium Density Strategy Review

- 4.10 The review of the Medium Density Strategy is reaching its end. The review has been carried out by Craig Batchelar of Cogito Consulting Limited and is scheduled to be considered at a workshop the day prior to this meeting. A report on the review is included in this agenda.
- 4.11 The review has assessed progress in implementing the recommended actions arising out of the MDS, as well as the effectiveness of those actions in encouraging and facilitating the uptake of medium density development. The review has also taken account of the changed context for medium density housing in Hastings since the Strategy was developed, particularly the rapid and extensive growth which is consuming zoned greenfield residential land and available infrastructure capacity.
- 4.12 The Review provides an extensive analysis of the context and the policy and regulatory settings for medium density development in Hastings, together with examples of policies and actions being taken in comparable provincial jurisdictions. It also sets out a range of recommendations for Council to consider in order to accelerate urban intensification and commercial uptake of Medium Density development. These recommendations span issues to be addressed in the FDS, proposed changes to the District Plan, provision of design guidance, infrastructure capacity and amenity improvement, changes to the development contributions policy and consideration of a pilot project to demonstrate the aims and outcomes of Council's housing strategy.
- 4.13 The review will provide a highly significant input into Council's Housing strategy, its FDS programme, reviews of the District Plan and its growth infrastructure planning and funding workstreams.

Business Capacity Assessment

- 4.14 While there have been some programme delays due to Covid-19 and resourcing issues in some agencies, work on the Business Capacity Assessment (BCA) is substantially complete. Council will consider a presentation on the BCA at a workshop to be held on 5 July 2022.
- 4.15 The BCA is a requirement on Council under the NPS-UD as a means of assessing both the demand for business land and whether the development capacity available and planned is sufficient to meet demand. The BCA, alongside the HCA, is a key tool to inform development of the FDS.
- 4.16 Although still preliminary, indications are that the recent and still current surge in industrial development may abate to levels consistent with previous projections. In any event, the substantial zoned capacity added by Council in the last five years is potentially sufficient even at sustained current uptake rates, to allow for industrial expansion in the short to medium-term. This would allow industrial needs to be planned in an integrated fashion as part of the FDS over the next 18 months alongside other land use and infrastructure demands, rather than on a one off ad hoc basis.

It may still be prudent to keep working on the options identified in the industrial land options work as the future, as always, remains uncertain.

Industrial Land Supply Options Work

- 4.17 Alongside the BCA, Council commissioned Barker and Associates to identify land areas to provide options for short to medium-term industrial development in the event that the BCA identified a shortage in medium-term land supply. This work will be considered at the workshop to be held on 5 July 2022 following presentation of the BCA.
- 4.18 The work has identified a number of industrial land options for Council to consider. They all have pro and cons as the obvious or 'easy' options have already been used or zoned.
- 4.19 If the BCA identifies a shortage of available land in the short to medium-term, Council will be able to rapidly consider the options presented. If the BCA identifies there is no shortage of industrial land in the short to medium-term, the work done by Barker and Associates will be considered as part of the FDS.

Papakāinga

- 4.20 In line with the Council's place-based Housing Strategy, staff are working with landowners, communities, consultants and Te Puni Kōkiri to assist with development of papakāinga. The IAF application is an example of this work, together with other work to support funding applications to government. Council also has key account processes in place with a number of entities pursuing papakāinga development.

5.0 Options – Ngā Kōwhiringa

- 5.1 This report is provided for information purposes. There are no options to be considered and no substantive recommendations made.

6.0 Next steps – Te Anga Whakamua

- 6.1 Work will continue on the programme discussed above. Over the next month to six weeks, Council will consider substantive items on the Medium Density Strategy Review, the Business Capacity Assessment and the Industrial Land Supply Options project. The Scoping report on the Regional Spatial Strategy is scheduled at this point to be reported to the Council in November 2022.

Attachments:

There are no attachments for this report.

Summary of Considerations - He Whakarāpopoto Whakaarohanga

Fit with purpose of Local Government - E noho hāngai pū ai ki te Rangatōpū-ā-Rohe

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

[Link to the Council's Community Outcomes – Ngā Hononga ki Ngā Putanga ā-Hapori](#)

N/A

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

N/A

Sustainability - *Te Toitūtanga*

N/A

Financial considerations - *Ngā Whakaarohanga Ahumoni*

N/A

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

N/A

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

N/A

Risks

N/A

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraru</i>
N/A	N/A

Rural Community Board – *Te Poari Tuawhenua-ā-Hapori*

N/A

Thursday, 23 June 2022

Item 9

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: Annette Hilton, Strategy, Policy, Project and Evaluation Advisor

Te Take:
Subject: Medium Density Housing Strategy Review

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to report back on the outcomes of the independent review of Council's Medium Density Housing (MDH) Strategy.
- 1.2 At Council's Strategy and Policy Committee on 2 November 2021, a resolution was passed for the Chief Executive to commission an updated intensification strategy, which considers regulatory and non-regulatory levers and incentives that Council can apply to incentivise intensification targets, being circa 2,500 homes within ten years.
- 1.3 The Committee asked for the updated strategy to be brought back to Council for consideration and adoption before 30 June 2022.
- 1.4 Council engaged Craig Batchelar to undertake the review. Craig is a planning consultant who is hugely experienced in urban growth and development in provincial centres and has played a key role in major planning and development projects relating to urban development.
- 1.5 Mr Batchelar was instructed to review the MDH Strategy and its implementation plan and then present the subsequent findings and recommendations to Council. The review report is attached. **(Attachment 1)**.
- 1.6 Officers are working through the draft review report to confirm what the operational impacts of adopting the review's recommendations. This assessment will include possible changes to the District Plan, budget implications, the programme of work required and the level of consultation with stakeholders on the review's draft recommendations.

- 1.7 Therefore, this report is recommending Council endorse the draft review report and instruct further information to be brought back once Officers have gone through further steps to assess the operational impact of implementing the recommendations to incentivise intensification.

2.0 Recommendations - Ngā Tūtohunga

- A) That the Strategy and Policy Committee receive the report titled Medium Density Housing Strategy Review dated 23 June 2022.
- B) That the Committee endorses the draft Medium Density Housing Strategy Review.
- C) That the Committee directs the Chief Executive to bring back further information on the operational impacts of adopting the Medium Density Housing Strategy Review recommendations.

3.0 Background – Te Horopaki

- 3.1 The purpose of the MDH Strategy is to achieve the intensification targets established for Hastings being circa 2,500 homes.
- 3.2 The MDH Strategy was prepared in 2014 with a vision for ‘gentle’ density that would fit with Hastings’ provincial urban environment.
- 3.3 A lot has changed since 2014 including land values, the severe housing shortage and high growth rates, plus central government’s national direction to address housing and growth. This has culminated in a vastly different housing environment.
- 3.4 Implementing the review’s recommendations will ensure Council’s strategy for intensification is fit for purpose and delivers well designed, quality medium density housing at pace.

4.0 Discussion – Te Matapakitanga

Strategy Review Process

- 4.1 The review followed a methodical process with the following inputs:
 - A) Engagement with developers, property and development advisors (including Kainga Ora) and council officers to identify obstacles to building medium density housing at scale. The engagement focused on potential obstacles including, but not limited to:
 - Finding land parcels of scale or merging land parcels together
 - Infrastructure capability and capacity assessment
 - Cost factors/development economics/market and lending changes/tightening
 - Effective consenting pathways and policy positions
 - Market appeal and lending
 - B) Reassessment of urban areas suitable for medium density in the short, medium and long-term.
 - C) Reprioritisation of the MDH Strategy Implementation Programme to achieve the following outcomes:
 - Infrastructure capacity for sufficient medium density housing in identified areas

- Greater market acceptance of medium density with information that supports it being commercially viable for developers and purchasers
- The consenting pathway for medium density housing that is efficient and effective
- A Council enabled attractive medium density housing pilot development of scale in the District.

Key Findings from the Review

- 4.2 The 2014 MDH Strategy has resulted in positive key outcomes, including a Plan Change in 2015 to bring forward preferred areas for medium density development through the City Living Zone and Comprehensive Residential Development as well as planning work towards resolving infrastructure constraints.
- 4.3 The move towards providing for Comprehensive Residential Development has also been supported by the development of the Residential Intensification Design Guide which was released in 2020.
- 4.4 Development indicators show the place-based elements of the MDH Strategy have not gained significant traction on the ground. Infill development pattern show a wide, ad hoc distribution and limited concentration on the preferred areas for intensification.
- 4.5 There is opportunity to better accommodate for a range of housing typology in the overall development planning system.
- 4.6 The planning framework is focused on maintaining residential character, as intensification is often considered an adverse effect. Maintaining character can lead to additional cost and uncertainty, which may impact on development viability.
- 4.7 The broader place-based outcomes sought by the MDH Strategy were not clearly communicated to the development community when it was launched.
- 4.8 A shift in focus of planning from “site specific” to “urban and neighbourhood” scale is needed to deliver the quality outcomes going forward.
- 4.9 The preferred areas for medium density are too narrowly defined. A more expansive approach is needed to increase supply, identifying more areas accessible to centres and open space.
- 4.10 Infrastructure remains a significant impediment to achieving intensification at scale. The provision of information on infrastructure capacity to support investment decisions needs to be transparently made available.
- 4.11 Central government policy direction, the Housing and Business Assessment for Hastings and developer feedback make the case for a step change in approach to make more significant progress towards achieving residential intensification outcomes.
- 4.12 The review also outlines other comparable Councils making significant moves towards enabling greater urban intensification, following national policy direction. For example, Rotorua has recently opted into the Tier 1 Medium Density Residential Standards model as part of its response to a significant local housing crisis.
- 4.13 An option open for Council could be to apply the planning standards from the Enabling Housing Supply amendment to the RMA across all residential zones, following the lead being taken by the Tier 1 growth Councils and Rotorua Lakes Council.
- 4.14 The recommended option is to maintain the place based medium density housing strategy that is targeted to areas that will support a well-functioning urban environment. This mitigates the risk of creating poor urban outcomes which could occur when applying a blanket approach.

Recommendations from the Review:

4.15 The review recommends the following key actions:

- Identify and define expanded Medium Density Residential Development Areas for Hastings with locational attributes that will support a well-functioning urban environment, focussing on centres, open space and public transport.
- Develop Place Based Plans for Medium Density Residential Development Areas, addressing land use and network level infrastructure requirements in collaboration with the community/stakeholders.
- Implement changes to planning policy documents, plans and guidelines as identified.
- Plan and allocate infrastructure investment to support the delivery of development within Medium Density Residential Development Areas.
- Amend the Development Contributions Policy as necessitated.
- Continue with initiatives to partner with the development sector on housing projects, including pilot projects that clearly demonstrate alignment with housing strategy principles.

4.16 The review also recommends integrating the Medium Density Housing Strategy into Council's Medium and Long Term Housing Strategy, rather than continue with a standalone policy approach. The Housing Strategy brings together key sector interests and provides an established framework for engagement, information gathering and dissemination, and structured monitoring and review. Integration can be achieved by including an additional work stream for Medium Density Housing and a sample is included in the attached review report.

5.0 Options – *Ngā Kōwhiringa*

5.1 Council has the option to endorse or not the draft recommendations in the review of the Medium Density Housing Strategy, with the understanding that further steps will be taken to assess the operational impact of implementing the final recommendations.

5.2 Recommendations such as the development of Local Area Plans, District Plan Changes and Infrastructure Capacity Information Portals will need further work to understand the capacity and resourcing needs and be reported back to Council in due course. It is also imperative Council conducts further consultation with stakeholders on the draft recommendations.

6.0 Next steps – *Te Anga Whakamua*

6.1 Officers will assess what operational implications and changes are required to give effect to the recommendations in the review. This assessment will be brought back to Council for consideration and a finalised Medium Density Housing Strategy Review report for your adoption in due course.

Attachments:

1⇒	Medium Density Housing Strategy and Implementation Plan Review 2022 Addendum and attachments	STR-16-06-16-22-163	Under Separate Cover
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Thursday, 23 June 2022

Item 10

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā: Rebekah Dinwoodie, Group Manager: Community Wellbeing & Services
From:

Te Take:
Subject: Report on Activity from the Great Communities Subcommittee

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The Chair of the Great Communities Subcommittee, Councillor Lawson will update the Strategy and Policy Committee on the recent work of the Great Communities Subcommittee.
- The Great Communities Subcommittee work contributes to the purpose of local government by helping ensure Council's Strategy & Policy settings enable Council's efficient delivery of services and infrastructure to support delivery of Council's strategic priorities.

2.0 Background

- 2.1 The Great Communities Subcommittee is responsible for advising the Strategy and Policy Committee by:
- Providing guidance to Council officers in respect of the drafting of Council's Great Community Strategic Overview, and providing oversight of any relevant Special Consultative Procedures.
 - Providing oversight of the implementation of Council's Community Strategies.
 - Providing oversight of the implementation of Council's Community Plans, Fabulous Flaxmere, Safer Hastings, Civic Pride and events, Youth Pathways, Keep Hastings Beautiful, Health, Cultural, Education, Sports, Arts and Heritage strategies.

3.0 Work Programme Update

- 3.1 The subcommittee continues to contribute to the development of the Great Communities Strategic Overview.

- 3.2 It has been agreed that the Great Communities Strategic Overview document will be updated annually.
- 3.3 A member of the Rural Community Board has been appointed to the Great Communities Subcommittee.
- 3.4 Three Youth Council Members have been appointed to the Great Communities Subcommittee.
- 3.5 Progress updates on all aspects of the Great Communities Strategic Overview are provided quarterly and can be found on the Hub for Councillors.
- 3.6 Set out below are updates are from the Great Communities Subcommittee arising from Workshops held on 12 April 2022 and subsequent actions:

Communities are safe, vibrant and resilient		
Priority	Status	Next Steps
1	Family Violence (FV) Support: Police NZ victimisation and Family Harm demand figures for the Hawke's Bay Area were presented along with an overview of Te Kura model. Te Kura is a Ngāti Kahungunu approach to Whāngaia Ngā Pā Harakeke, which is a New Zealand Police initiative that encourages collaboration with iwi and other agencies to reduce family harm within Māori communities. Police as the Lead for family harm in the region, will be invited to join the HDC Lead Team Operational hui going forward as a new initiative.	Updated figures to go to the next Great Communities Subcommittee meeting on 28 June 2022. Consideration of engagement of FV partners in development of Children's Strategy. Youth Strategy to go to the next Great Communities Subcommittee meeting on 28 June 2022.
1	Facility Security Review Project Status Report: Through the Annual Plan process Opus were commissioned by Council in 2018 to review the security and safety of HDC facilities for community and staff. A memo was issued confirming project status and budget. Committed and completed works costs (over 3 years) - \$1,053,007. Estimated cost of future works - \$511,000. The project has never had a dedicated budget, instead, many facilities have to utilise operational funding sources to enable works to be progressed. A large proportion of the work has been co-funded from various reserves or unbudgeted funds.	Officers are continuing to work through recommendations of the review.

There are great spaces for all people		
Priority	Status	Next Steps
3	CBD Projects & Hastings Alive: An update was provided on the current Projects as well as the 2022/23 Programme for the CBD. Last year's presentation on Civic Square and the Hastings City Art Gallery (HCAG) highlighted the	CBD Projects & Hastings Alive updates will be a standing item for Great Communities Subcommittee going forward.

	<p>importance of integration with the library. Scope and engagement will be key and Professional Services are currently being sought for this purpose.</p>	<p>Update on the Civic Square / Library / HCAG Project to be brought to next Great Communities Subcommittee 28 June 2022.</p> <p>Subsequent to the above, a decision was made by Councillors that the update will now go to a full Council Workshop.</p>
3	<p>City Centre Activation Plan: The Activation Plan was endorsed by the Subcommittee. This year members of the community were invited to apply for up to \$30,000 to help deliver the 22/23 Activation Programme. \$90,000 of the available \$150,000 was made available for applicants to submit their proposals. The tender was advertised in Jan/Feb 2022 with 4 applications received. The Activation budget for 22/23 is \$150k of this. Funds have been used for the successful tender and the purchase/install off Christmas lighting. The balance left has been reallocated towards the purchase of a projector as approved by Council in the COVID 19 recovery plan presented on 12 May 2022.</p>	<p>Update to be provided on Matariki CBD Event Planning before 24 June 2022.</p>
3	<p>Aquatics Review Update: HDC have requested from the Hawke's Bay Community Fitness Trust (HBCFT) information on their operating model. This will assist Officers to understand the implications of the opening of the Regional Pool on HDC's Aquatics facilities. HDC have been successful in receiving a total of \$15,000 from the Royston Health Trust to enable the continuation of the Senior Super Swim Discount.</p>	<p>Paper on potential implications of the opening of the Regional Pool on HDC's Aquatics facilities to go to Great Communities Subcommittee meeting on 28 June 2022 before going to the Risk and Assurance Committee on 18 July 2022.</p> <p>Provide costings to install a bombing pool - Estimated costs for a 3m deep pool 6m x 6m wide with 3m dive tower would be \$550k. The filtration system required would cost approximately \$200k. Therefore with additional costs and contingency, a budget of approximately \$1M would be required. All pricing is GST exclusive.</p>

Our people are proud of our district and our cultural diversity and relationships are strong

Priority	Status	Next Steps
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4	Community Engagement Framework: Draft Community Engagement Framework circulated and presentation was given. A sub-group was established to discuss next steps and provide feedback to Marketing and Communications (the authors).	Sub-group to meet with Marketing and Communications to provide further feedback. To come back to Great Community Subcommittee 28 June 2022 for recommendations to then go to Strategy and Policy Committee 4 August for approval/adoption. Consideration to be given to developing a Community Engagement Toolkit around Council Planning.
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Our Youth have positive pathways		
Priority	Status	Next Steps
5	PGF Final Report for Hastings District Worker Redeployment Package: Presentation given on the Jobs for Heretaunga Final Report. <ul style="list-style-type: none"> - \$9.37m received from Government shovel-ready COVID fund. - Was an opportunity to trial the 'HDC developed' regional progressive procurement toolkit. - Prioritised rangatahi, woman, Māori and Pasifika. - 19 projects involved: June 2020 – March 2022. - Involved 9 local contractors. - MSD funded 'Jobs Connector' and expenses fund to provide pastoral care until June 2021. 	Presentation will be given at Strategy and Policy 23 June 2022.

4.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee receive the report titled Report on Activity from the Great Communities Subcommittee dated 23 June 2022.

Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 11

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: Lee Neville, Economic Development Manager

Te Take:
Subject: Report on Activity of the District Development Subcommittee

1.0 Executive Summary

- 1.1 The purpose of this report is to update the Strategy and Policy Committee on the delivery of the District Development Strategic Overview. A sufficient and supportive economy is one of the community outcomes for the Hastings District; the District Development Strategic overview has been developed to achieve this strategic outcome.
- 1.2 The Chair of the District Development Subcommittee (Subcommittee), Councillor Schollum will update the Committee on the delivery of the Subcommittee's work programme.
- 1.3 The Subcommittee meeting of the 22nd February was deemed unnecessary given the timing of projects delivering the Subcommittee strategy.

2.0 Background

The Subcommittee is responsible for advising the Strategy and Policy Committee by providing guidance to Council officers in respect of drafting of Council's District Development Strategy and providing oversight of community engagement.

3.0 Discussion

The following is a brief update on progress since the 22nd February working group meeting:

- 3.1 The MyWay service is being officially launched on Friday 3 June and going live for public use on Tuesday 7 June. See <https://www.mywayhb.nz/> for more info and download the app from Google's Play Store or Apple's App Store.

The service will cover the urban Hastings area, running from 6am to 6pm weekdays. It is a corner to corner on-demand public transport service which can be accessed via an app or 0800 phone number. Trips cost \$2 and can be paid by BeeCard or credit/debit card through the app. Children under five travel for free, SuperGold Card holders travel free between 9am and 3pm. You can also transfer for free to any other bus service within Hastings and Napier.

The vans have been running for a couple of weeks with 100 "Champions" using the service, helping to test that the various systems work as expected and hopefully sorting out any issues before it is used by the general public. There has been a delay in getting the third, wheelchair accessible, van. A small bus will be used as a temporary replacement.

The suburban bus routes 16A, 16B, and 17 will cease operation on Friday 3 June.

This is a trial and any feedback on issues or how the service could be improved is greatly welcomed.

3.2 Public Housing-Medium Term Update-Flaxmere

- Tarbet Street – SoHo construction of MSD unit complete and are now occupied by 18 whanau.
- 244 Flaxmere Ave is progressing well, Earthworks Complete. Stormwater basin installation complete and backfilled, 3 waters servicing underway ahead of road formation. On track for completion Q3 this year.
- Town Centre is progressing well, servicing installation continuing, Earthworks Underway and 40% complete. Main Stormwater Line Installed and backfilled, SW lines for connecting roads 50% complete.
- Former Gum Tree Block – Physical works tender to be released to market May/June 2022. Project likely to consecutively follow on from Project Flaxmere Town Centre due to professional services and contractor capacity. Physical work expected to dovetail with Flaxmere TC work Q3 2022.
- Negotiation with preferred developers for Flaxmere Development Site commenced, anticipate reporting back to subcommittee/Council in Q3 2022.
- Partner Agency Housing Activity remains strong: Highlights include:
 - Papakainga construction is ongoing, although progress has been affected by Covid 19.
 - Waingākau Development – Official opening of Korari Ae has occurred, home construction continues.
 - Kāinga Ora – Progress continues on a number of fronts across the District.

Review of Hastings Housing Plan currently being initiated. It has been 3 years since the Hastings Place Based Housing approach was formally adopted and it's now time to revisit the demand and supply driver to ensure our direction and intervention remain appropriate.

3.3 Residential, Commercial and Industrial Land Uptake

Work on the Business Capacity Assessment (BCA) has been progressing, but Covid19, demand modelling and general workload issues mean reporting formally to Strategy and Policy this month as planned June was not achievable, however a workshop on draft findings is planned for 5 July alongside a site options briefing.

Monitoring on residential property market indicators and uptake continues with the 2021 Report tracking medium to longer term trend now available on the HPUDS website alongside a Snapshot for the Fourth Quarter. The first quarter 2022 snapshot is being prepared, but depends on external data that is not yet available, however indications are that activity was lower than experienced for some time off the back of a low 2021 fourth quarter as interest rates rise and affordability deteriorated, with a knock on effect in terms of rising social housing registrations.

Consents were however issued for a substantial expansion for T&G at Whakatū and the Foodstuffs Distribution Centre in Ōmāhu Road.

Following on from the Regional Collaboration Day on 7 March 2022, staff from across the region's councils have commissioned a scoping report for the Hawke's Bay Regional Spatial Strategy (RSS). The scoping report is to be prepared by Bill Wasley Consulting Limited, a consultancy with extensive experience in spatial planning work. The scoping report will outline and recommend the purpose and principles for the RSS, key matters to be addressed to achieve that purpose, Governance, senior management and technical support arrangements, roles and responsibilities, project management and support arrangements and estimated resourcing requirements. The scoping report will provide a framework for the establishment of an RSS to be agreed upon by regional leaders, including councils, mana whenua and government agencies. Experience elsewhere around New Zealand indicates that getting the establishment phase right is essential for the success of the RSS development process.

3.4 **Regional Spatial Strategy**

As part of the work to prepare the scoping report, the consultants will engage with Māori organisations in the region on the appropriate arrangements for Māori leadership, involvement and engagement in the development, shaping and determining of the RSS and its component elements.

It is noted that the Future Development Strategy (FDS) and the Kotahi Plan (incorporating the Regional Policy Statement, Regional Resource Management Plan and Regional Coastal Environment Plan required to be prepared by the Hawke's Bay Regional Council) need to be completed ahead of the RSS but will form component parts of it.

The work to be undertaken as part of the RSS is extensive and will proceed over a number of months. The scoping report will be completed in time for incoming councils to consider its recommendations in November 2022. A progress report of the RSS and the scoping report process has been prepared for the five councils and is contained elsewhere on this agenda.

3.5 **Parking Masterplan.**

Progressing the parking study. We are however, mindful of the current impacts of several influencing factors, which might distort the study results:

- Covid-19
- Cost of living
- Interest rates
- Petrol prices
- Working from home
- Global warming
- Electric vehicle rebates
- New tax on Utes. May reduce the future size of vehicles
- Improved Bus services. Running so frequently a timetable will be of no use.

We intend doing a Licence Plate Recognition survey mid-June.

4.0 Working group meeting 28th June – proposed agenda

Standing Agenda Item	Officer
Transport-Karamū Rd & St Aubyn St CMP & Street for People Programme	Eynon Phillips & Bruce Conaghan
Flaxmere Housing Developments & Public Housing Medium Term Plan Update	Raoul Oosterkamp
Residential, Commercial, Industrial Land uptake	Mark Clews
Parking Masterplan	John Payne
Spatial Plan	John O'Shaughnessy/Ross McLeod
Additional updates requested	Officer
Growth-Council endorsed updates to the sub-committee	Ross McLeod
My Way Trial update	Eynon Phillips
Te Mata Peak Road CMP Improvements	Marius Van Niekerk
Heretaunga House progress	Bruce Allan
Wastewater & Stormwater renewals/maintenance vs depreciation, following workshop 26/05/2022, update on the plan to improve assets.	Bruce Allan & Craig Thew

5.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee receive the report titled Report on Activity of the District Development Subcommittee dated 23 June 2022.

Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 12

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Craig Thew, Group Manager: Asset Management**

Te Take:
Subject: **Report on Activity from the Eco District Subcommittee**

1.0 Executive Summary

- 1.1 The Chair of the Eco District Subcommittee, Councillor Redstone will update the Strategy and Policy Committee on the recent work of the Eco District Subcommittee.
- 1.2 The Eco District Subcommittee work contributes to the purpose of local government by helping ensure Council's Strategy & Policy settings enable Council's efficient delivery of services and infrastructure to support delivery of Council's strategic priorities.
- 1.3 The Eco District Subcommittee is responsible for advising the Strategy and Policy Committee by:
 - Providing guidance to Council officers in respect of the drafting of Council's Eco District Strategies and providing oversight of any relevant Special Consultative Procedures.
 - Providing oversight of the implementation of the Council's Eco District Strategies
 - Providing oversight of the implementation of Council's Green Corridor, Reserve Management Plans, Climate Change, Coastal Hazards, Sustainability and Biodiversity strategies.
- 1.4 The strategic overview highlights 4 priority areas of focus:
 - Water and Land resources used wisely
 - A better climate and carbon future
 - The natural environment is enhanced and protected

- Council Services are green and healthy

2.0 Eco District Strategic Overview Update

- 2.1 The Eco District Subcommittee met on numerous occasions of the last quarter. Much of the work has focused on the final preparation of the draft for consultation reserve management plans.
- 2.2 The adopted Eco Strategy document was approved by Strategy and Policy at previous meeting of Strategy and Policy committee. At that time the graphic design of the strategy was not available. This work has now been completed.
- 2.3 The Strategic Overview is primarily intended as a tool to support the effective delivery of the Eco District Subcommittee's responsibilities that contributes to environmental sustainability of our district. It outlines a high level overview of Council's planned activities for each priority area. As noted above it will evolve as global and local context and priorities change.

3.0 Eco District Work Programme Update

- 3.1 Reserve Management Plans (RMPs) – This work made up the most significant work of the committee over the last period. It has involved working through the draft for consultation of the reserve management plans for Frimley Park, Eskdale Park, Havelock reserves. These 3 RMPs on the agenda for the standing committee to endorse these plans and to enable them to go out for the formal RMP consultation process.
- 3.2 Ministry for Environment (MfE) issued consultation document "Transforming Recycling". The Eco District Subcommittee worked, via a lengthy workshop, with officers to ensure awareness of the government proposal and ensure alignment and support the submission.
- 3.3 The Subcommittee received a presentation on the proposed Climate and Food Resilience Hub by its members.
- 3.4 The Subcommittee also received the updated the climate adaption risk bowties (success/failure versions), and a further presentation and discussion to the committee on water usage, losses and current planned actions.
- 3.5 The National Adaption Plan was reviewed, with feedback previously circulated.
- 3.6 Initial work is underway with internal policy work in regards to Council's use of Pesticides, with the primary focus of this work to inform future contract specifications for Council works.
- 3.7 EKOS have been commissioned to assist with the assessment of Council's operational carbon footprint. This is the same group used by Hawkes Bay Regional Council. Once completed this will help direct the focus work areas to reduce the impact of Council operations.
- 3.8 Collaborative work is underway with Hawke's Bay Regional Council to assess the wider Community footprint. HDC is contributing financially as well as internal resourcing and information. This is to be completed over the next 3 months.
- 3.9 HB Climate Action Network group established and commenced collaboration. This is being driven by Pippa (HBRS). Group meets 6-8 weekly, shares and collaborates and members include private and public companies.

- 3.10 Council officers have had an initial meeting with the Sustainable Farming Trust who are keen to discuss their work with Council and how Council good be involved. Their coverage is wider than simply Eco District so officers are looking at a presentation to the Strategy and Policy committee.
- 3.11 Bi monthly meetings between Council officers been scheduled to keep LG collaboration.
- 3.12 Officers are preparing the detailed monitoring and action plan framework to ensure that the focus areas and initiatives in the strategy are consistently monitored and reported upon.
- 3.13 A Regional Water Security workshop for Councillors with HBRC officers is booked on 5 July 2022 as a follow on from the regional collaboration workshop.

4.0 Recommendations - Ngā Tūtohunga

That the Strategy and Policy Committee receive the report titled Report on Activity from the Eco District Subcommittee dated 23 June 2022.

Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 13

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā: John O'Shaughnessy, Group Manager: Planning & Regulatory Services
From: Rowan Wallis, Environmental Policy Manager

Te Take: Report on Activity from the District Planning and Bylaws Subcommittee
Subject: Subcommittee

1.0 Executive Summary

- 1.1 The Chair of the District Plan and Bylaws Subcommittee, Councillor Kevin Watkins will give the Strategy and Policy Committee an update on the Subcommittee's work programme.

2.0 Background

- 2.1 The District Planning and Bylaws Subcommittee is responsible for environmental policy associated with the Resource Management Act 1991. This includes the need for the review of the District Plan and making sure that it is kept up to date and is consistent with and reflects National Policy Statements and National Environmental Standards.
- 2.2 The other main role of the District Planning and Bylaws Subcommittee is the setting and review of Bylaws under the Local Government Act 2002 and various other Acts:
 - to protect the public from nuisance
 - protecting, promoting, and maintaining public health and safety
 - minimising the potential for offensive behaviour in public places

3.0 Work Programme Update

- 3.1 The Council has endorsed and set the priority for the work timetable for the Environmental Policy team and this is outlined below:

Priority	Status	Progress Indicator	Next Steps
Ensuring ePlan is up to date	Ongoing	The Council has received its Certificate from Ministry for the Environment to confirm that we are meeting the requirements for an electronic district plan set down in the National Planning Standards.	Ongoing
1. Irongate /York Structure Plan/ Plan Change	2. Ongoing	3. Master Plan from Isthmus to be confirmed by HTST. A number of the Assessment reports (eg Stormwater modelling, geotech have been completed. Ecology report findings are with the Heretaunga Tamatea Settlement Trust for consideration.	4. Structure planning is ongoing and funding through the Infrastructure Acceleration Fund is has reached the second phase. The preparation of the plan change documents can soon commence.
5. Plan Change to implement changes required to protect matters of cultural importance on Te Mata Rongokako	6. Ongoing	7. Lawrence Yule has been discussing the options raised at the workshop with the Heretaunga Takoto Noa Committee with the landowners	8. The agreement will be brought back to the Heretaunga Takoto Noa Committee and the District Plan and By Laws for their recommendations.
9. Landscape section / Wāhi Taonga review to include a reviewed nomination process.	10. Ongoing	11. The Heretaunga Takoto Noa Committee endorsed the proposed process at its meeting in March.	12. Discussions are taking place with the Maungaharuru Tangitu Trust to develop a template for the information that they have gathered to accompany wāhi taonga nominations that could be used by other hapu
13. State of the Environment Report	14. Completed	15. Considered by District Planning and	16. Adopted by Council and a report is being prepared for

Priority	Status	Progress Indicator	Next Steps
		Bylaws Subcommittee August 2021.	District Planning & Bylaws on implications for current District Plan policy.
17. Implement National Planning Standards – we have until 2024 to implement.	18. Ongoing	19. Currently establishing the new format for the district plan. A model section has been drafted and this is being discussed with the Ministry for the Environment.	20. This template will be reported to District Planning and Bylaws Subcommittee for sign off of format following endorsement from Ministry for the Environment. 21. Staff will then work on transferring chapters of the district plan into the new planning format. A plan change may be necessary where new definitions or plan provisions are needed to meet the planning standards
22. Plan Change to facilitate residential intensification.	23. Ongoing	24. Required under the National Policy Statement - Urban Development. Currently being prepared.	25. Plan Change to District Planning & Bylaws Subcommittee following recommendations arising from the Medium Density Review project due to be completed at the end of June.
26. Kaiapo and Lyndhurst Extension Structure Planning	27. Ongoing	28. Landowners have been advised that the structure planning process has commenced and have responded to a short survey on the aspirations.	29. Assessments on infrastructure and engagement with stakeholders is being undertaken to inform the structure plan.
30. Growth Unit Inputs	31. Ongoing	32. Staff are assisting with the preparation of the Future Development Strategy	33. Due to be completed by June 2024
34. Parking Management Study	35. Ongoing	36. Required as part of the removal of on-site carparking provisions under the National Policy	37. Survey of Commercial businesses being prepared in conjunction with the

Priority	Status	Progress Indicator	Next Steps
		Statement - Urban Development.	Hawke's Bay Regional Council.

4.0 Recommendations - *Ngā Tūtohunga*

That the Strategy and Policy Committee receive the report titled Report on Activity from the District Planning and Bylaws Subcommittee dated 23 June 2022.

Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 14

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Carly Price, 3 Waters Transition Manager**

Te Take:
Subject: **3 Waters Reform and Transition - Update**

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 Central Government's Three Waters Service delivery Reform is aimed at consolidating three waters assets into four new publicly owned entities. The first of two Bills to establish these entities had its first reading in Parliament on 9 June.
- 1.2 The government is also progressing transition planning via a recently setup National Transition Unit.
- 1.3 Taumata Arowai, the new Three Waters Regulator, has consulted on new drinking water quality standards and assurance rules and intends to release the new requirements later this year.
- 1.4 We are running multiple workstreams internally under the Transition Strategy to manage the risks and opportunities the transition presents to not only our 3 Waters Team but also our community and other parts of council.

2.0 Recommendations - *Ngā Tūtohunga*

- A) That the Strategy and Policy Committee receive the report titled 3 Waters Reform and Transition - Update dated 23 June 2022.
- B) That the Strategy and Policy Committee delegates final approval of the submission on the *Water Services Entities Bill* to the Chief Executive.

3.0 Background – *Te Horopaki*

- 3.1 The Water Services Entities Bill:

- The Water Services Entities Bill was introduced to Parliament on 2 June and the first reading is on Thursday 9 June (https://www.legislation.govt.nz/bill/government/2022/0136/latest/LMS534587.html?search=y_bill%40bill_2022_bc%40bcurnan%40bn%40rn_25_a&p=1). The Bill would establish 4 publicly-owned water services entities to provide safe, reliable, and efficient water services. The Bill outlines the ownership, governance, and accountability arrangements.
- This is the first of two bills, the next Bill is expected to cover implementation arrangements like transfer of assets, or novation of existing contracts, or transfer of responsibility for compliance, etc. Also, potentially the specific powers of the new entities, and pricing and charging arrangements.
- We are working through the bill to consider what points council may wish to submit upon. Officers will provide an update to the committee with the main themes for a submission to government, as we are currently reviewing the proposed bill.
- Submissions are due on 22 July 2022. We recommend the committee delegates final approval of a submission to the Chief Executive based on the committee's comments on the officers' update.

3.2 Taumata Arowai:

- The new regulator of 3 Waters, Taumata Arowai has consulted on new standards and assurance rules, however the finalised documents are yet to be released. Our discussions with Taumata Arowai indicate the revised documents will not change significantly from what was consulted on, in the areas that affect our systems. Taumata Arowai has yet to provide details on when the new standards and rules will apply.
- The direction of the standards and rules is consistent with the approach we have been taking since 2016, and we expect our supplies to remain compliant, even more so once our new water treatment plants in Frimley and Waiaroha are functioning.

3.3 The National Transition Unit:

- DIA established the National Transition Unit (NTU) to establish the 4 entities, in the lead up to the handover. The NTU is running both national workstreams and "local" working groups for each entity.
- The national workstreams range from People & Workforce, Commercial & Legal, to Asset Management & Operations, as well as Stormwater. As of writing, there has been little output from these workstreams communicated to the industry from the NTU. But they assure us there is much work happening in the space.
- One of the local groups is the Local Transition Team (LTT) for Entity C, and Craig Thew is now attending weekly meetings. At the time of writing though we, along with the other council representatives are looking to confirm the objective, scope and role of the various groups and workstreams.
- Regional leaders also met with the NTU to raise an alternative model to progress transition planning more efficiently and effectively for our region.
- NTU have signalled available funding to help support councils with transition costs and with a panel of resources to assist to backfill or progress work packages. At the time of writing details of this is still not defined.

3.4 HDC Transition Strategy:

- We have developed an HDC-specific 3 Waters Transition Strategy, as a working document, and the Risk and Assurance committee was briefed on an earlier version.

- The strategy identifies the main risks and opportunities posed by the reforms and identifies workstreams to manage these as much as possible. The purpose of each workstream is:
 - People workstream – To ensure value for HDC ratepayers by keeping them informed and minimizing disruption to service provision by looking after the wellbeing and supporting the productivity of staff, governors, and suppliers. Also, keeping contractors and suppliers informed and understanding their perspective, will help keep both capital delivery and operational services functioning despite the labour and materials market constraints.
 - Business-as-usual workstream – To ensure value for HDC ratepayers by preventing service disruptions by minimizing distractions to BAU staff from the transition process.
 - Commercial workstream – To provide evidenced business cases for the planned capital and operating expenditure (capex and opex) to ensure the ratepayers get the best value (and desired Level of Service) as future customers of the new entity. Also to ensure that the capex and opex (in particular for growth areas) are not culled as part of an efficiency measure.
 - Systems – To make the transition as efficient as possible, minimising disruptions so HDC can continue to deliver services to ratepayers without major disruptions from technical difficulties or systems limitations. Also – so the 3W systems can integrate into the Entity as smoothly as possible, to minimize disruptions to customers.
 - Influencing externalities – To influence the direction and detail of reforms to maximize the environmental, social, cultural, and economic benefits to HDC ratepayers.
 - Communication/Awareness workstream – regional and local – to ensure our community can engage in the reforms in an informed way if they chose to do so. This is being done in conjunction with our partners across Hawkes Bay.

3.5 Significant Milestones

Milestone	Expected Date
Submissions due for Water Services Entity Bill #1	22 July 2022
Passing of Water Services Entity Bill #1	Possibly November 2022
Release of Water Services Entity Bill #2	Late 2022
Tranche 1 Better Off Funding application period	Now-September 2022
Passing of Water Services Entity Bill #2	June 2023
Entity C Asset Management Plan released	1 July 2023
National Election	October 2023
Entity C provides water services (Day 1)	1 July 2024
Tranche 2 of Better Off Funding starts	1 July 2024

Attachments:

There are no attachments for this report.

Thursday, 23 June 2022

Item 15

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Rachel Stuart, Public Spaces Planning Manager**

Te Take:
Subject: **Request for funding applications for Flaxmere Park Skate Park**

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to obtain a decision from Council to apply to Trust House Foundation and First Light Community Trust for financial contributions towards the development of the new Flaxmere Park Skate Plaza.
- 1.2 Both Trust House Foundation and First Light Community Trust require a Council resolution as part of the applications.
- 1.3 Council was successful in receiving funding from both organisations in 2018 for additional playground pieces in the Flaxmere Park playground upgrade, and these applications provide the opportunity for these organisations to extend this support to the latest recreation facility in Flaxmere.
- 1.4 The report concludes by recommending that Council receives the information and resolves to endorse the applications for funding being lodged to Trust House Foundation and First Light Community Trust, for up to \$25,000 each as a contribution towards the development of the new Flaxmere Park Skate Plaza, specifically shade sails and art elements.

2.0 Recommendations - Ngā Tūtohunga

- A) That the Strategy and Policy Committee receive the report titled Request for funding applications for Flaxmere Park Skate Park dated 23 June 2022.
- B) That the Committee endorse an application to Trust House Foundation for up to \$25,000 for contribution to shade sails and art elements in the new Flaxmere Park Skate Plaza.
- C) That the Committee endorse an application to First Light Community Trust for up to \$25,000 for contribution to shade sails and art elements in the new Flaxmere Park Skate Plaza.

3.0 Background – Te Horopaki

- 3.1 The Flaxmere community has had a long-held desire for an updated modern skate plaza for its children and teens to enjoy. Plans for a new skate plaza were therefore included in the 2009 Flaxmere Park Reserve Management Plan, but were dependent on plans for the Flaxmere Town Centre improvements (the location of the existing skate bowl) coming to fruition.
- 3.2 Plans for the Flaxmere Town Centre land were finalised in early 2021, which require the demolition of the existing skate plaza towards the end of the year. Council therefore committed at its meeting on 18 March 2021 to allocate the necessary funds to commence consultation and construction of a replacement facility.
- 3.3 Respected designer Rich Smith was engaged in May 2021 to prepare the conceptual plans and construction plans for a new skate plaza in Flaxmere Park which is currently being constructed by Angus McMillan Concrete.
- 3.4 Community consultation was undertaken during June – August 2021, with more than 200 skateboarders, scooterers, students, parents and Flaxmere residents responding to the My Voice My Choice survey on the final location and design elements they wanted in the new skate park. In addition a student working group was formed made up of representatives from each school in Flaxmere, who worked with the designer on elements for inclusion in the design. The final concept design was released to the community in early November, with positive feedback.

4.0 Discussion – Te Matapakitanga

- 4.1 At its meeting in December 2021, the Civic and Administration Subcommittee approved a budget of \$1,225,000 which included the civil works contract, furniture, kaitiaki container and landscaping.
- 4.2 Consultation with the community and student collective identified a strong common theme of creating a welcoming and comfortable space for whānau to spend time, as well as the inclusion of Māori and Pasifika designs by local artists that reflect the identity of the area, and be a source of pride. The student collective (representing all five Flaxmere schools) were specific in requesting the inclusion of a waharoa at the entrance, and pou within the site.
- 4.3 Officers have therefore been working with an artist collective from Iwi Toi Kahungunu who are designing cultural elements for inclusion in the skate plaza, including pou and waharoa.
- 4.4 The design language and narrative for the Flaxmere Skate Plaza has been based upon the whakapapa of the Ngaruroro River and how the multiple strands of the river all converged to a single strand around the site of the plaza. The path of the Ngaruroro River was altered significantly following a major flood in the late 1800's steering the river to its current path. The reinstating of the story of the origins of the Ngaruroro River within the park can be seen through the wayfinding design incorporated into the skateable concrete.

- 4.5 The Ngaruroro River was a highway for trade, and Iwi Toi Kahungunu have chosen to represent this through the incorporation of elements of waka and traditional Polynesian voyaging vessels and items. The incorporation of Pā Harakeke, the original name for Flaxmere will be represented physically with built elements as well as natural planting paying homage to the Harakeke plants that thrived in abundance upon the riverbanks of the Ngaruroro River. The aim of the artist collective is to provide a space where tamariki and rangatahi are able to enjoy themselves while also exposing them to historical elements and generational links to the origins of the area in a bright, contemporary and inclusive manner.
- 4.6 The elements within the plaza that will incorporate this narrative include: pou, waharoa, paving design, concrete, vertical walls, perimeter fencing, furniture and balustrades.
- 4.7 The approved budget did not include provision for these elements, nor did it include lighting or shade sails. The report specifically noted these exclusions, and advised that Officers would seek funds from community grants to help fund or sponsor aspects of the project.
- 4.8 Since that time Officers have been successful in obtaining funding from Unison, to fund the lighting in the Park.
- 4.9 Officers now seek endorsement from Council to apply to Trust House Foundation and First Light Community Trust.

5.0 Options – Ngā Kōwhiringa

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

- 5.1 Option One is for Council to endorse applications being made to Trust House Foundation and First Light Community Trust, which will enable the inclusion of shade sails and art elements to be incorporated into the design of the new skate plaza in Flaxmere Park.

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuetanga o nāiane

- 5.2 Option Two is for Council to not endorse applications being made.

6.0 Next steps – Te Anga Whakamua

- 6.1 If approved, Council officers will prepare the applications to Trust House and First Light Community Trust.

Attachments:

There are no attachments for this report.

Summary of Considerations - He Whakarāpopoto Whakaarohanga

Fit with purpose of Local Government - E noho hāngai pū ai ki te Rangatōpū-ā-Rohe

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – Ngā Hononga ki Ngā Putanga ā-Hapori

This proposal promotes the social and recreation wellbeing of communities in the present and for the future.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

Consultation with the community and student collective identified a strong common theme of creating a welcoming and comfortable space for whānau to spend time, as well as the inclusion of Māori and Pasifika designs by local that reflected the identity of the area, and be a source of pride. The student collective (representing all five Flaxmere schools) were specific in requesting the inclusion of a waharoa at the entrance, and pou within the site. Officers have therefore been working with an artist collective from Iwi Toi Kahungunu who are designing cultural elements for inclusion in the skate plaza, including pou and waharoa.

Sustainability - *Te Toitūtanga*

No implications.

Financial considerations - *Ngā Whakaarohanga Ahumoni*

No implications.

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

This decision/report has been assessed under the Council's Significance and Engagement Policy as being of low significance.

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

Community consultation was undertaken during June – August 2021, with more than 200 skateboarders, scooterers, students, parents and Flaxmere residents responding to the My Voice My Choice survey on the final location and design elements they wanted in the new skate park. In addition a student working group was formed made up of representatives from each school in Flaxmere, who worked with the designer on elements for inclusion in the design. The final concept design was released to the community in early November, with positive feedback.

Risks

Opportunity: Provide sun shelter and artworks within this new recreation facility in Flaxmere to meet the aspirations of the local community.

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraru</i>
Provision of artistic elements and shade sails in the new skate plaza in Flaxmere	

Rural Community Board – *Te Poari Tuawhenua-ā-Hāpori*

No implications for the rural community.

Thursday, 23 June 2022

Item 16

2.0

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Strategy and Policy Committee Meeting

Te Rārangi Take

Report to Strategy and Policy Committee

Nā:
From: **Rachel Stuart, Public Spaces Planning Manager**

Te Take: **Adoption of Draft Reserve Management Plans for Consultation**
Subject: **Purposes**

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is for the Committee to adopt the following three Draft Reserve Management Plans (subject to any requested amendments) for public consultation:
 - a) Draft Eskdale Park Reserve Management Plan
 - b) Draft Frimley Park Reserve Management Plan
 - c) Draft Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves Management Plan
- 1.2 This requirement for the preparation of the above plans comes from (a) a Council resolution on 8 December 2020 to prepare the Eskdale Park Reserve Management Plan; (b) a Council resolution in January 2021 to review the 2015 Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserve Management Plan; (c) a condition as part of the new Frimley Water Treatment and Storage Facility to prepare the Frimley Park Reserve Management Plan; as well as (d) a general obligation of Council under Section 41 of the Reserves Act 1977 to prepare Reserve Management Plans for the reserves under its control.
- 1.3 Council notified its intention to prepare the above Reserve Management Plans on 6 March 2021.
- 1.4 Local research company FOLKL was engaged to manage the community consultation for all three Reserve Management Plans. This included interviews, park open days and a survey to find out what park users and members of the community like about the parks and what improvements they would like to see. The closing date for community consultation was 23 April 2021.
- 1.5 That phase was followed by a number of public workshops held in October and November 2021 which helped refine the values, constraints and opportunities for each park.
- 1.6 As the public consultation was being carried out, Council commissioned specialist reports to help understand the historic and cultural context of the parks, the health and importance of the trees, and

any archaeological or ecological considerations. Consideration of feedback gained during this process, together with specialist input, has informed the Draft Reserve Management Plans.

- 1.7 Paragraph (3) delegates powers to the Eco District Subcommittee 'to review and provide comment on new or revised Reserve Management Plans and to recommend to the Strategy and Policy Committee the adoption of Draft Reserve Management Plans for consultation.
- 1.8 This report recommends that the Committee adopt Option 1 and resolve to adopt the Draft Reserve Management Plans and instruct Officers to commence the public notification process in accordance with Section 41(6) of the Reserves Act 1977.
- 1.9 Section 41 requires that the Draft Reserve Management Plan be adopted for a formal public consultation period of two months, with all submissions considered by Council, prior to adoption of the final Reserve Management Plan (as amended where appropriate by submissions made).

2.0 Recommendations - Ngā Tūtohunga

- A) That the Strategy and Policy Committee receive the report titled Adoption of Draft Reserve Management Plans for Consultation Purposes dated 23 June 2022.
- B) That the Committee adopt the Draft Eskdale Park Reserve Management Plan for public consultation and instruct Officers to commence the public notification process in accordance with Section 41(6) of the Reserves Act 1977.
- C) That the Committee adopt the Draft Frimley Park Reserve Management Plan for public consultation and instruct Officers to commence the public notification process in accordance with Section 41(6) of the Reserves Act 1977.
- D) That the Committee adopt the Draft Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves Management Plan for public consultation and instruct Officers to commence the public notification process in accordance with Section 41(6) of the Reserves Act 1977.
- E) That the Committee recommend that full Council hear and consider all submissions received in November/December 2022 prior to the adoption of the final Reserve Management Plan (as amended where appropriate by submissions made).

3.0 Background – Te Horopaki

- 3.1 Officers have prepared Draft Reserve Management Plans for the following reserves:

- Eskdale Park
- Frimley Park
- Tainui, Tanner, Tauroa, Hikanui Reserves and Keith Sands Grove

Eskdale Park

- 3.2 Eskdale Park is 12.5452ha in size, legally described as Block 18 Eskdale Crown District, Block XI Puketapu Survey District SO Plan 6341. The Park is located within the Esk Valley, 20km north-west of Napier on the banks of Te Wai-o-Hingānga | Esk River. Over 6ha of the Park was gifted by Thomas Clark in 1919 and subsequently the estate of Thomas Clark in 1923.
- 3.3 The Park is a Recreation Reserve in terms of the Reserves Act 1977, and is owned by the Crown acting through the Department of Conservation.
- 3.4 The administration and control of Eskdale Park was vested in the Hawke's Bay County Council by notice in the New Zealand Gazette in 1921 (page 2183). The assets of the Hawke's Bay County Council were subsequently transferred to Hastings District Council in 1989 during local government reform.
- 3.5 Eskdale Park is zoned Open Space (OS2-09) in the Operative District Plan. The Open Space Zone provides for parks, reserves and open spaces that are owned, managed or controlled by Council. Eskdale Park is classified under the Community category, and is identified in Appendix 63 of the Operative District Plan.
- 3.6 Council resolved to prepare a Reserve Management Plan for Eskdale Park on 8 December 2020. The impetus behind this was public concern regarding the desire of the Hawke's Bay Mountain Bike Club to build a footbridge on part of the Park to access new mountain bike trails across the Esk River on privately owned Panpac land.

Frimley Park

- 3.7 Frimley Park is 19.7808 hectares in size, legally described as Lots 1-4 DP 569657 and located in the Hastings residential suburb of Frimley.
- 3.8 The Park was gifted to the Hastings Borough Council in 1951 by Elsie Williams, on behalf of the children of James and Mary Williams, in memory of their parents.
- 3.9 The Park is held subject to the Reserves Act 1977, with a classification of both Recreation Reserve and Local Purpose (Network Utility) Reserve.
- 3.10 The Park is held in fee simple ownership by the Hastings District Council.
- 3.11 Frimley Park is zoned Open Space (OS1-07) in the Operative District Plan. The Open Space Zone provides for parks, reserves and open spaces that are owned, managed or controlled by Council.
- 3.12 Council agreed to prepare a Reserve Management Plan for Frimley Park as part of the settlement agreement for the new Frimley water treatment and storage facility, being constructed on the southeast corner of the Park.

Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove

- 3.13 Tainui Reserve is 16.4572ha in size, legally described as Pt Lot 58 DP7867; Lot 67 DP7867; Lot 2 DP 17716 Sec 2 SO 314654; Lot 35 DP 26487; Lot 33 DP 28692; Lot 34 DP 28692; Lots 6 DP 401191; Section 2 SO 388820 and Lot 3 DP 19341. The main land holdings of Tainui Reserve are classified as Local Purpose (Plantation) Reserve, with a small parcel classified as Recreation Reserve.
- 3.14 Tanner Reserve is 2.0568ha in size, legally described as Lot 57 DP 7867 with a Reserves Act classification of Local Purpose (Plantation) Reserve.
- 3.15 Tauroa Reserve is 4.2397ha in size, legally described as Lot 79 DP 11532 with a Reserves Act classification of Recreation Reserve and Local Purpose Reserve.
- 3.16 Hikanui Reserve is 1.0373ha in size, legally described as Lot 27 DP 26487 with a Reserves Act classification of Local Purpose Reserve.
- 3.17 Keith Sands Grove is 0.1489ha in size, legally described as Lot 38 DP 14421 with a Reserves Act classification of Recreation Reserve.

- 3.18 All five reserves are held in fee simple ownership by the Hastings District Council, and zoned Open Space Natural in the Operative District Plan. The Open Space Zone provides for parks, reserves and open spaces that are owned, managed or controlled by Council.
- 3.19 In January 2021 Council resolved to review the 2015 Tainui, Tanner, Tauroa and Hikanui Reserves Management Plan with a focus on the track network. This followed public discussion on the use of walking and cycling tracks within the reserve, particularly the safety of having walkers and cyclists using the same/shared tracks.

4.0 Discussion – *Te Matapakitanga*

Reserves Act 1977 Process

- 4.1 As an administering body under the Reserves Act 1977 (the Act), Council is required to prepare Reserve Management Plans for the reserves under its management. The Plans identify issues, objectives and policies for the use, development, management and protection of the reserves within the District. Further, they seek to balance the protection of the natural resources on them, against the recreational needs of the community.
- 4.2 The Act requires a set process to be followed in the preparation of a Reserve Management Plan. Council has adopted the following process based on these requirements as follows:
- Notification of intention to prepare Reserve Management Plan
 - Receive comments from public for inclusion in Draft Plan
 - Prepare Draft Plan
 - Workshop with Council to consider Draft Plan
 - Council adopts Draft Plan for consultation purposes
 - Public notification of Draft Plan (2 months submission process)
 - Hearing of submissions and make any required amendments
 - Obtain Minister of Conservation approval (if required)
 - Adopt Final Reserve Management Plan
 - Monitor and review Plan as required.

Public Consultation

- 4.3 Council notified its intention to review the three Reserve Management Plans on 6 March 2021 with a closing date of submissions on 23 April 2021. In addition to the required public notice, extensive promotion was undertaken including open days; a mail out to adjacent property owners; a social media campaign; media releases and print advertising; My Voice My Choice online survey; survey drops to libraries and posters on noticeboards in the parks.
- 4.4 A number of meetings were also held with stakeholders, and presentations were made to Heretaunga Takoto Noa Māori Standing Committee, Landmarks Advisory Group, Rural Community Board and Disability Reference Group.
- 4.5 The community consultation for all three Reserve Management Plans was undertaken by FOLKL, an independent research consultancy firm.
- 4.6 A summary document on the findings of the community consultation was prepared for each of the reserves by FOLKL, which were made available to the public on Council's website.
- 4.7 That phase was followed by a number of public workshops held in October and November 2021 which helped refine the values, constraints and opportunities for each park. The summary of the key themes and concepts for each park was also made available to the public.

Eskdale Park

- 4.8 970 survey responses were received, alongside more than 230 direct engagements. Overall, respondents enjoyed access to the river, trees, natural beauty, open space/rural character, heritage

and memories, peacefulness and space for family activities, including walking, picnicking and dog exercise.

- 4.9 The Key Themes and Opportunities summary document (**Attachment 1**) provides a summary of the key themes and concepts and opportunities identified during public consultation and the workshops with key stakeholders. This summary document was made available to the public for feedback on 14 March 2022.
- 4.10 The Draft Eskdale Park Reserve Management Plan (**Attachment 4**) has been developed with comprehensive input from park users and stakeholder groups.
- 4.11 The Plan identifies the following vision for the Park: *‘a rural country park providing a welcoming, safe family environment for all ages and abilities; with opportunities for recreation, natural play and river access in an open tranquil setting with mature trees; where history is honoured and new memories are made; with a thriving ecosystem where indigenous vegetation is restored, and Te Wai-o-Hingānga / Esk River benefits from enhanced biodiversity on the land’.*
- 4.12 The Plan identifies a number of proposed enhancement projects on the Park; which will require an investment of \$520,000 over the next 10 years of the Plan. These enhancements include park furniture, riparian planting, accessible pathways, enhanced entrance and playground and interpretive signage. If these proposed park enhancements are included in the Adopted Reserve Management Plan following public consultation, Officers will present them for consideration and inclusion as part of the 2024 review of the 2021-31 Long Term Plan. This is in addition to funds available in the current Long Term Plan for playground and toilet upgrade.

Frimley Park

- 4.13 163 survey responses were received alongside over 70 direct engagements. Overall, respondents stated their love of the rose garden, mature trees and green space, space for walking, playground, sportsground and serenity of the park for relaxation.
- 4.14 The Key Themes and Opportunities summary document (**Attachment 2**) provides a summary of the key themes and concepts and opportunities identified during public consultation and the workshops with key stakeholders. This summary document was made available to the public on 14 March 2022.
- 4.15 The Draft Frimley Park Reserve Management Plan (**Attachment 5**) has been developed with comprehensive input from park users and stakeholder groups.
- 4.16 The Plan identifies the following visions for the Park: *‘the protection, management and enhancement of the natural, historic, cultural and formal and informal recreation, values of Frimley Park; and the Park continues to provide a venue for organised sport and recreation, with the balanced used for passive recreation and relaxation in a natural environment and provision of critical network infrastructure’.*
- 4.17 The Plan identifies a number of proposed enhancement projects on the Park; which will require an investment of \$1,950,000 over the next 10 years of the Plan. These enhancements include playground enhancements, improvements to parking along Lyndhurst Road, sensory garden, new pathways and new toilet block. If these proposed park enhancements are included in the Adopted Reserve Management Plan following public consultation, Officers will present them for consideration and inclusion as part of the 2024 review of the 2021-31 Long Term Plan.

Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves Management Plan

- 4.18 357 survey responses were received alongside over 130 direct engagements. Overall, respondents stated that they enjoyed the natural oasis for enhancing physical and mental wellbeing, variety of activities and terrain, opportunity to walk, run and mountain bike, opportunities for connections with other users, walking dogs off-leash and culture and history, with Hikanui Pā located within Tainui Reserve.
- 4.19 The Key Themes and Opportunities summary document (**Attachment 3**) provides a summary of the key themes and concepts and opportunities identified during public consultation and the workshops

with key stakeholders. This summary document was made available to the public for feedback on 14 March 2022.

- 4.20 The Draft Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves Management Plan (**Attachment 6**) has been developed with comprehensive input from park users and stakeholder groups.
- 4.21 The Plan identifies the following visions for the Park: *‘A flourishing connected indigenous urban forest with wetland terracing, freshwater streams, and thriving birdlife and aquatic species; a reinstatement of the pre-1840s Ngāhere Urutapu. The urban forest is a special natural world of its own achieved by:*
- *Continued restoration of the indigenous vegetation and cultural landscape;*
 - *Interpretation of the Māori worldview in unique and innovative ways that leverage the archaeology of Hikanui Pā, and the family of Ranginui and Papatūānuku;*
 - *Creation of spaces for natural play, discovery, and learning;*
 - *Enabling passive and active recreational use and connectivity across all reserves, extending the natural world to its urban setting.*
- 4.22 The Plan identifies a number of proposed enhancement projects on the Park; which will require an investment of \$2,380,000 over the next 10 years of the Plan. These enhancements include works to protect and enhance Hikanui Pā, extensive revegetation, separation of walking and mountain bike tracks, carpark improvement works and toilet block. Of this cost, over half is related to the protection and enhancement of Hikanui Pā and the reinstatement of all five reserves to indigenous forests (from plantation reserves) which requires significant revegetation. It is the aim of the Plan to apply for external funding to contribute to these projects.
- 4.23 If these proposed park enhancements are included in the Adopted Reserve Management Plan following public consultation, Officers will present them for consideration and inclusion as part of the 2024 review of the 2021-31 Long Term Plan.

5.0 Options – Ngā Kōwhiringa

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

- 5.1 The recommended option is Option One: that the Strategy and Policy Committee adopt the (a) Draft Eskdale Park Reserve Management Plan; (b) Draft Frimley Park Reserve Management Plan; and (c) Draft Tainui, Tauroa, Tanner, Hikanui and Keith Sands Grove Reserves Management Plan for public consultation.

Advantages

- Enable Council to continue the process of preparing Reserve Management Plans for the reserves in consultation with the community; and consistent with resolutions and requirements of Council and community expectation.
- Ensure the ongoing maintenance and development of the reserves in cohesive and integrated manner, providing best value for ratepayers’ funds over 10 years

Disadvantages

- To deliver the key actions requested during public consultation and identified in the Action Plans will require expenditure over the 10 year timeframe of the Management Plans.
- While the process of preparing the Draft Management Plans has considered all public feedback, not all requests have been able to be actioned and there may be some adverse comment from members of the community.

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuetanga o nāianeī

- 5.2 Option 2 would be to not adopt the Draft Reserve Management Plans for public consultation, and end the process of the preparation of the Reserve Management Plans.

- Option 2 would result in less capital expenditure required within the reserves to deliver on the proposed action plans prepared with the community.
- Not adopting the Draft Plans for consultation purposes would be contrary to Council resolutions to prepare the Eskdale Reserve Management Plan and review the Tainui, Tanner, Tauroa and Hikanui Reserves Management Plan, and be contrary to the settlement agreement for the Frimley Water Infrastructure, risking significant adverse comment from the community.

6.0 Next steps – *Te Anga Whakamua*

- 6.1 If Option One is supported, the following process will be implemented:
- Public notification on Saturday 2 July 2022 that the Draft Reserve Management Plans are available for inspection and formal comment (for a period of 2 months from date of notice), in HB Today and on My Voice My Choice;
 - Personally advise all individuals and organisations who have been involved in the initial planning stages that the Draft Reserve Management Plans are available for inspection and formal submission;
 - Copy of Draft Management Plans sent to Minister of Conservation (if required);
 - Draft Management Plans and submission forms be made available in the Hastings, Havelock North and Flaxmere Libraries and on the Council website;
 - Roll out a comprehensive communication and engagement plan encouraging residents to provide their input.
- 6.2 Given significant public interest in the reserves and Management Plan process to date, it is proposed that the public consultation include an open day at each of (a) Eskdale Park; (b) Frimley Park; and (c) Tainui Reserve.
- 6.3 Officers intend to notify the availability of the Draft Reserve Management Plans on Saturday 2 July 2022, with the deadline for submissions on Friday 2 September 2022.
- 6.4 Eco District Subcommittee have delegated powers to *(4) hear and consider all submissions in respect of Reserve Management Plans and recommend responses to Strategy and Policy Committee.*
- 6.5 Given a desire to hear the submissions before the end of the year, and uncertainty around the establishment of new subcommittees following local body elections, it is recommended that submissions be heard in November/December 2022 by the full Council, which also has the power to adopt the final Reserve Management Plans.

Attachments:

1⇒	Key Themes Concepts Summary Document - Eskdale Park	CFM-17-11-1-22-203	Under Separate Cover
2⇒	Key Themes Concepts Summary Document - Frimley Park	CFM-17-14-5-22-15	Under Separate Cover
3⇒	Key Themes Concept Summary Document - Tainui, Tanner, Tauroa, Hikanui Reserves and Keith Sands Grove	CFM-17-49-2-22-23	Under Separate Cover
4⇒	Draft Eskdale Park Reserve Management Plan	CFM-17-11-1-22-204	Under Separate Cover

5⇒	Draft Frimley Park Reserve Management Plan	CFM-17-14-5-22-16	Under Separate Cover
6⇒	Draft Tainui, Tanner, Tauroa, Hikanui, Keith Sands Grove Reserves Management Plan	CFM-17-49-2-22-24	Under Separate Cover

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – *Ngā Hononga ki Ngā Putanga ā-Hapori*

This proposal promotes the social, cultural and environmental wellbeing of communities in the present and for the future. It does this by providing an increased level of maintenance and care of the natural and built features of the parks and reserves, and by investing in and promoting its history and amenities to enable greater awareness and use by the community.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

Hastings District Council positively upholds Te Tiriti o Waitangi | The Treaty of Waitangi as the founding document of Aotearoa New Zealand, with particular regard to the Bunbury Sheet signed by Ngāti Kahungunu Rangatira in June 1840 at Waipureku.

Council recognises and respects the Crown's responsibility to take appropriate account of the principles of Te Tiriti o Waitangi | The Treaty of Waitangi: Partnership, Participation and Protection. These principles guide an evolving relationship with mana whenua as Council works towards effective and meaningful partnerships in Council business and decision-making processes.

The Reserve Management Plans have been prepared with significant input from mana whenua and the Pou Ahurea team.

Sustainability - *Te Toitūtanga*

An increased level of care of the natural areas within the reserves will help ensure the sustainable management of these resources.

Officers have spoken with representatives of both Biodiversity Hawke's Bay and Hawke's Bay Regional Council in the preparation of the Draft Reserve Management Plans.

Financial considerations - *Ngā Whakaarohanga Ahumoni*

Each Draft Reserve Management Plan identifies a Proposed Action Plan; that identifies the proposed capital investment over the next ten year. The indicative budgets for each reserve are included in this Report. Any unbudgeted capital improvements will be recommended for inclusion in the 2024 review of the 2021-31 Long Term Plan, for consideration against other Council wide priorities.

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

This report has been assessed under the Council's Significance and Engagement Policy as being of low significance and does not trigger Council's significance policy. This decision/report has been assessed under the Council's Significance and Engagement Policy as being of low significance.

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

The Reserves Act 1977 sets out the process for public consultation in preparation of a Reserve Management Plan. Public Consultation to seek recommendations for inclusion in the Draft Plan and stakeholder involvement in preparation of the Draft Plans, as required by the Reserves Act, have been outlined above.

To meet the requirements of the Reserves Act in the next steps of the process, public consultation of the Draft Reserve Management Plans will be for two months. All people who provided feedback for consideration for the Draft Plans be notified of the opportunity to make a submission on the Draft Management Plan and to speak to that submission at a subsequent hearing. An open day at each of the reserves is proposed during the public consultation period, as well as a social media campaign and My Voice My Choice channels.

Risks

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraruru</i>
<ul style="list-style-type: none"> The development, management and protection of the reserves will be carried out by Council in a planned manner, consistent with the wishes of the wider community. The reserves will attract more visitors, who are able to access key amenities within the reserves and are encouraged to stay longer, increasing their profile and use. <p>38.</p> <ul style="list-style-type: none"> Heritage features and the extensive natural areas will be restored, maintained and enhanced, providing greater enjoyment by visitors and protecting these assets. 	<ul style="list-style-type: none"> There is a small chance some members of the public may not agree with the proposals within the Draft Management Plans, as some contrasting opinions were received during the first phase of public consultation.

Rural Community Board – *Te Poari Tuawhenua-ā-Hapori*

The Rural Community Board have been kept up to date with the preparation of the Reserve Management Plans, with the proposed contents of the Draft Reserve Management Plan, particularly Eskdale Park, presented to their 23 May 2022 meeting.