

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council
Council Meeting

Kaupapataka

Agenda

Te Rā Hui:
Meeting date: **Thursday, 8 September 2022**

Te Wā:
Time: **1.00pm**

Te Wāhi:
Venue: **Council Chamber
Ground Floor
Civic Administration Building
Lyndon Road East
Hastings**

Te Hoapā:
Contact: **Democracy and Governance Services
P: 06 871 5000 | E: democracy@hdc.govt.nz**

Te Āpiha Matua:
Responsible
Officer: **Chief Executive - Nigel Bickle**

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HASTINGS DISTRICT COUNCIL
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TE KAUNIHERA Ā-ROHE O HERETAUNGA

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council

Council Meeting

Kaupapataka

Agenda

Tiamana

Chair: Mayor Sandra Hazlehurst

Mematanga:

Membership:

Ngā KaiKaunihera

Councillors: Bayden Barber, Alwyn Corban, Malcolm Dixon, Damon Harvey, Tania Kerr (Deputy Chair), Eileen Lawson, Simon Nixon, Henare O'Keefe, Peleti Oli, Ann Redstone, Wendy Schollum, Sophie Siers, Geraldine Travers and Kevin Watkins

Tokamatua:

Quorum:

8 members

Apiha Matua

Officer Responsible:

Chief Executive – Nigel Bickle

Te Rōpū Manapori me te

Kāwanatanga

Democracy and

Governance Services:

Louise Stettner (Extn 5018)

Te Rārangi Take

Order of Business

1.0 Opening Prayer – *Karakia Whakatūwheratanga*

2.0 Apologies & Leave of Absence – *Ngā Whakapāhatanga me te Wehenga ā-Hui*

At the close of the agenda no apologies had been received.

Leave of Absence had previously been granted to Councillor Harvey

3.0 Conflict of Interest – *He Ngākau Kōnatunatu*

Members need to be vigilant to stand aside from decision-making when a conflict arises between their role as a Member of the Council and any private or other external interest they might have. This note is provided as a reminder to Members to scan the agenda and assess their own private interests and identify where they may have a pecuniary or other conflict of interest, or where there may be perceptions of conflict of interest.

If a Member feels they do have a conflict of interest, they should publicly declare that at the start of the relevant item of business and withdraw from participating in the meeting. If a Member thinks they may have a conflict of interest, they can seek advice from the General Counsel or the Manager: Democracy and Governance (preferably before the meeting).

It is noted that while Members can seek advice and discuss these matters, the final decision as to whether a conflict exists rests with the member.

4.0 Confirmation of Minutes – *Te Whakamana i Ngā Minitī*

Minutes of the Council Meeting held Thursday 4 August 2022.

(Previously circulated)

5.0 Hastings Youth Strategy 2022 9

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17.0	Infrastructure Acceleration Fund	
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18.0	Flaxmere Land Development - Strategic Matters	
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19.0 Strategic Development Proposal

20.0 Land Acquisition

21.0 Update Commercial Transaction

Thursday, 8 September 2022

Item 5

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Te Rārangi Take

Report to Council

Nā:
From: Kevin Carter, Community Grants and Partnerships Advisor

Te Take:
Subject: Hastings Youth Strategy 2022

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 Members of the Hastings Youth Council will present The Hastings Youth Strategy 2022 to Council.
- 1.2 At the Great Communities Subcommittee meeting held on the 16th August 2022 the Hastings Youth Strategy 2022 was received and endorsed by the Subcommittee.
- 1.3 This paper is for Council to adopt the Strategy.
- 1.4 The Hastings Youth Strategy 2022 (**Attachment 1**) replaces the current Youth Strategy that was developed in 2012.
- 1.5 Council Officers and the Hastings Youth Council have consulted widely with young people and the youth sector with the aim to develop a new Youth Strategy to accurately;
 - reflect the needs and wants of 12–24-year-olds living in the Hastings District in 2022 onwards
 - align to the objectives of the Hastings District Councils Long Term Plan 2021-2031
 - align with central government priorities and policies relating to young people.
- 1.6 This strategy outlines how the Hastings District Council is investing in the positive development of its young people aged 12-24 years over the next five plus years. Through its goals and actions, Council Officers are striving to enhance young people's mana so that they feel empowered to reach their full potential. The strategy provides a framework to better engage young people in the future and to strengthen Council services and programmes to better meet the needs of all young people across the Hastings District.
- 1.7 The strategy is a joint commitment by the Hastings District Council and the Hastings Youth Council. Young people's ideas, thoughts and experiences have driven the development of this strategy, its priorities, and the actions.

2.0 Recommendations - Ngā Tūtohunga

- a) That Council receive the report titled Hastings Youth Strategy 2022 dated 8 September 2022.
- b) That the Council adopt the Hastings Youth Strategy 2022.

3.0 Background – Te Horopaki

- 3.1 In July 2021 Council Officers commenced consultation on the updated Youth Strategy.
- 3.2 The 2022 Youth Strategy has been co-designed and co-developed with the Hastings Youth Council.
- 3.3 The Hastings Youth Strategy 2022 (**Attachment 1**) replaces the current Youth Strategy that was developed in 2012.
- 3.4 The Scope of the new strategy encompassed the following youth programmes and projects:
 - Overarching youth strategy and direction (in line with Mana Taiohi)
 - Youth Potential Programme and funding
 - Youth Council
 - Mahi for Youth
 - Potential Youth Facility
 - Youth Development at Community Centres and other council facilities
- 3.5 An external contractor was engaged to provide additional support for the project, the contractor had skills in youth facilitation and developing youth strategies. She had most recently worked on the Kāpiti Coast District Council's Youth Strategy and the Youth Action Plan for the Eastern and Central Community Trust.
- 3.6 The Hastings Youth Council provided guidance and direction throughout the project.
- 3.7 A range of information was collected to inform the Youth Strategy, understand young peoples' needs and identify issues, challenges and opportunities.
- 3.8 Young people and those working with young people helped develop a picture of what was important to young people and what factors were impacting their wellbeing in Hastings which included:
 - Community connections
 - Feeling safe
 - Creating more youth-friendly spaces
 - Having fun in Hastings
 - Connecting through events
 - Exclusions and challenges faced by young people
 - Youth voice
 - Knowing where to find things
 - Better transport

- 3.9 National and local research was considered in the development of the strategy including Youth Research Papers, Ministry of Youth Development COVID-19 research and population data from the Thriving Rangatahi Population Explorer.
- 3.10 Young people were engaged in multiple ways to develop the strategy from providing their thoughts through an online youth survey through to discussing their ideas and concerns in workshops.
- 3.11 Over 1000 young people have had their voices captured in this strategy. 838 young people provided information via the online Youth Survey:

3.12

Ethnicity	Stats NZ Demographics (all ages)	HDC Youth Survey response	Notes
Māori	27.3%	27.52%	
Pasifika	8%	5.05%	Slightly underrepresented in the online survey
Asian	5.6%	6.13%	
Pākehā	71.8%	74.40%	
Other	1.6%	10.58%	Young people that self-identified as 'other' may be differently classified by Stats NZ

NB: Ethnicity percentages add up to more than 100% because some respondents have ticked more than one ethnicity.

Location	Stats NZ Demographics (all ages)	HDC Youth Survey response	Notes
Hastings	52.63	55.53%	
Havelock North	18.58	19.47%	
Flaxmere	13.52	7.57%	Underrepresented, this was balanced out by having workshops in Flaxmere
Rural	15.26	7.09%	Young people that self-identified as 'other' may be classified as rural
Other		10.34%	

- 3.13 While many communities were reached when developing the strategy, we acknowledge there is an ongoing need to enhance our engagement, to reach those underrepresented young people especially in our isolated and rural communities, and our Pasifika young people.
- 3.14 It is important to note that youth engagement is an ongoing and integral part of the delivery and implementation of the Youth Strategy.
- 3.15 The Thriving Rangatahi population explorer data provided us with key learnings about advantages and disadvantages experienced by young people in the Hastings district as compared to other regions and New Zealand as a whole. Youth engagement with our diverse Rangatahi communities will inform our actions across all five of the goals of the Youth Strategy. (Thriving Rangatahi is a research paper developed by the Vodafone Foundation, in partnership with The Centre for Social Impact.)

4.0 Discussion – Te Matapakitanga

- 4.1 There are five goals and associated outcomes which contribute to the Youth Strategy vision. These are:

- **Positive connections and pathways:** All Hastings' young people have positive connections and opportunities which nurture their mana as they grow up.
- **Youth friendly communities:** We have youth-friendly communities within which Hastings' young people feel a sense of belonging, welcome and safety.
- **Youth voice and action:** Hastings' young people have opportunities to have a voice in their communities, participate and lead ideas, activities, and events.
- **Supported diverse youth communities:** Our diverse youth communities are respected, recognised and included.
- **A strong and connected youth sector:** The community organisations supporting young people are strong, vibrant and connected.

4.2 The majority of actions within the 2022 Hastings Youth Strategy will be considered and actioned through existing budgets. The main large currently unbudgeted action is the development of a dedicated youth facility. Adopting this strategy does not make a commitment to develop a youth facility. A full business case will come to council mid 2023 the report that will include a fully costed business case and a range of options for council to consider that may then be included in the 2024 Long Term Plan.

5.0 Options – *Ngā Kōwhiringa*

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

5.1 The Council adopts the Hastings Youth Strategy 2022.

5.2 Advantages:

- The Council adoption of the Youth Strategy 2022 would signal support at a high level for the collaborative approach being taken to the delivery of actions.
- Council officers have clear direction direct from local young people

5.3 Disadvantages:

- The current 2012 Youth Strategy is outdated and current programmes may not represent the views of our current local young people

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuetanga o nāiane

5.4 The Council does not adopt the Hastings Youth Strategy 2022.

5.5 Advantages:

- No known advantages

5.6 Disadvantages:

- The current 2012 Youth Strategy is outdated and current programmes may not represent the views of our current local young people

6.0 Next steps – *Te Anga Whakamua*

6.1 If the Council adopts the Hastings Youth Strategy 2022 the actions from the Strategy will be progressed.

Attachments:

1⇒ Hastings Youth Strategy 2022

COP-09-01-22-1316

Vol 1

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – *Ngā Hononga ki Ngā Putanga ā-Hapori*

This proposal promotes the wellbeing of communities in the present and for the future by focussing on local public services which help meet the needs of young and old, people in need, visitors and locals, business and households and putting people at the centre of planning and service.

The Hastings Youth Strategy supports many of the youth related Council community objectives, including; Assisting youth in education, skill development and jobs.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

The Hastings Youth Strategy development and engagement process included engagement with young people and relevant staff from Te Taiwhenua o Heretaunga.

Māori represent a significant proportion of the youth population in the District, Stats NZ demographic data shows Māori at 27.3%. 27.5% of the online response from the Youth Survey that informed the Strategy were from young people who identified as Māori.

Sustainability - *Te Toitūtanga*

N/A

Financial considerations - *Ngā Whakaarohanga Ahumoni*

The majority of actions within this Strategy will be considered through existing budgets.

The main large currently unbudgeted action is the development of a dedicated youth facility.

Approving or adopting this Strategy does not make a commitment to a Youth Facility. Additional information around a Youth Facility will come via another council report that will include a fully costed business case

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

This report has been assessed under the Council's Significance and Engagement Policy as being of low significance.

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

Emma Haxton, Consultant was contracted by Council to work with the Hastings Youth Council and staff to support the development of this Strategy.

Over 1000 young people have been consulted and had input into this strategy.

Planning sessions included representation and participation from external organisations; Te Taiwhenua o Heretaunga, Ministry of Education, Hawke's Bay District Health Board, Community Groups, New Zealand Police, Youth Service Providers.

Risks

Opportunity: Youth People are engaged and are working towards achieving their goals and aspirations.

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraru</i>
Young people are engaged and leading the implementation of their own goals and aspirations.	Young people are not engaged and actions within the strategy are not implemented.

Rural Community Board – *Te Poari Tuawhenua-ā-Hapori*

The Youth Strategy was presented to the Rural Community Board for comment during this development.

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Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Item 6

Te Rārangi Take

Report to Council

Nā:
From: Louise Stettner, Manager, Democracy & Governance Services

Te Take:
Subject: Petition - Draft Reserve Management Plan for Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

1.1 The purpose of this report is to inform the Council about a petition received from lead petitioner Jessica Maxwell. The petition will be tabled at the meeting.

1.2 The petitioner's prayer reads as follows:

"We, the undersigned, petition the elected Hastings District Council to 'pause' the submission process for the Draft Reserve Management Plan for Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves, as the Draft RMP is an incomplete document, in that it does not include a crucial Health and Safety Report.

"The Draft RMP and submission process appear unsafe and unsatisfactory, as the Draft RMP appears to breach the Reserves Act, the Heritage New Zealand Pouhere Taonga Act 2014 and Consolidated Bylaw 2.2.21.

"We petition the Council to obtain a robust, independent Health and Safety Report, pertaining to all user groups and all reserves and obtain an external legal opinion to determine if the Draft RMP complies with or breaches the above Acts and Bylaw. For transparency, this information should be made public, so that people can then make informed submissions."

1.3 There are 21 signatories to the petition.

1.4 The lead petitioner has been invited to present the petition to the 8 September Council meeting.

1.5 Background

1.6 Council has been working with the community since March 2021 in the preparation of the Draft Tainui, Tauroa, Tanner, Hikanui and Keith Sands Grove Reserves Management Plan (draft RMP). This process has involved open days; a mail out to adjacent property owners; a social media campaign; media releases and print advertising; My Voice My Choice online survey; survey drops to libraries

and posters on noticeboards in the parks. Over 357 survey responses and over 130 direct engagements were undertaken. In addition, 2 community workshops were held on 31 October 2021 and 28 November 2021, a summary of which was made available on 14 March 2022.

- 1.7 Council officers have taken into account all of the feedback from community consultation, together with information contained in specialist reports, including Arboricultural, Archaeological, Crime Prevention through Environmental Design (CPTED), Cultural Aspirations and Historical. Officers have also worked closely with mana whenua, who have assisted in the preparation of the draft RMP.
- 1.8 The Draft RMP was adopted by Council for consultation purposes on 2 July 2022, with a closing date for submission of 2 September 2022.
- 1.9 **Response to Petition**
- 1.10 The draft RMP has been prepared in accordance with the Reserves Act 1977; with a copy provided to the Minister of Conservation as required by legislation. Officers advise that the Reserves Act 1977 does not specify that a Health and Safety report is required to prepare Reserve Management Plans. Notwithstanding this Council has commissioned and taken into account in the preparation of the draft RMP the following documents:
 - 'Tainui and Hikanui Reserves Mountain Bike Tracks Safety Audit' - Peak Safety, November 2019
 - Crime Prevention through Environmental Design Audit of Tainui, Tanner, Tauroa, Hikanui Reserves and Keith Sands Grove Reserve' Boffa Miskell, May 2022
- 1.11 Officers have offered to provide copies of these reports to the lead petitioner and strongly encouraged both the lead petitioner and the signatories to the petition to make a submission to the draft RMP identifying their concerns.
- 1.12 With regard to the petitioners' reference to the Heritage New Zealand Pouhere Taonga Act 2014: given the presence of two registered archaeological sites in Tainui Reserve, including Hikanui Pā, a Cultural Aspirations Report and an Archaeological Report were prepared to inform the draft RMP. Te Manaaki Taiao undertook extensive research for the Cultural Aspirations Report on behalf of mana whenua, led by Mr Marei Apatu and Dr Anthony Coles. The report found the reserves are of high cultural value and the findings have underpinned the vision of the draft RMP to recognise the cultural landscape of the reserves through enhanced management and protection of Hikanui Pā and restoration of the indigenous forest, while continuing to enable the recreational use of the reserves. Further to these reports, a comprehensive Concept and Management Plan was also prepared for Hikanui Pā by Archaeology Hawke's Bay, with guidance from mana whenua and Heritage New Zealand Pouhere Taonga, which has also been incorporated within the Draft Management Plan. Heritage NZ has been part of the preparation of the draft RMP and has submitted in support of it.
- 1.13 The report concludes by recommending that the petition be received.

2.0 Recommendations - Ngā Tūtohunga

- a) That Council receive the report titled Petition - Draft Reserve Management Plan for Tainui, Tanner, Tauroa, Hikanui and Keith Sands Grove Reserves dated 8 September 2022.
- b) That Council receive the tabled Petition.
- c) That Council note the comprehensive Reserve Management Plan process that has been undertaken to date and that the submissions and hearing process is the appropriate way for community feedback to be considered with respect to the Reserve Management Plan process.

Attachments:

There are no attachments for this report.

Thursday, 8 September 2022

Item 7

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Te Rārangi Take

Report to Council

Nā:
From: John Payne, Regulatory Solutions Manager

Te Take:
Subject: Animal Control Annual Report 2021/22

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to update Council on the dog control statistics for the annual Dog Control Report for the year 1 July 2021 to 30 June 2022.
- 1.2 Section 10A of the Dog Control Act 1996 requires Council adopt and publish an annual report on the administration of Council's Dog Control Policy and Practises.
- 1.3 This report contributes to the purpose of local government by primarily promoting regulatory performance and more specifically through Council's strategic objective of community safety.

2.0 Recommendations - *Ngā Tūtohunga*

That Council receive the report titled Animal Control Annual Report 2021/22 dated 8 September 2022.

3.0 Background – *Te Horopaki*

- 3.1 Annually Council adopts the animal control statistics Report. The report includes information relating to:
 - The number of registered dogs
 - The number and type of dog and dog owner classifications
 - The number of infringements
 - The number and nature of dog related complaints

4.0 Discussion – *Te Matapakitanga*

- 4.1 Once again complaint numbers are down. The decrease is across all categories, aggression, roaming and barking. When roaming dog complaints decrease, generally impounding decreases and barking complaints increase. Impounded dogs have decreased by 75, however barking dog complaints are also down by 193.
- 4.2 Over the last few years we have been recording the percentage of aggressive dog complaints versus the number of registered dogs. This provides a ratio which can be used for comparison to previous years.
- 4.3 The following table analyses the number of complaints relating to aggressive dogs, divided by the number of registered dogs. One would expect that complaints of aggressive behaviour should increase with the same/similar percentage increase of registered dogs, however it is trending in the opposite direction. This means there are less complaints of aggression despite an increase in the number of registered dogs.

Year	Aggression	Registered	Result
2019/2020	343	12,769	2.68%
2020/2021	305	13,266	2.29%
2021/2022	271	13,394	2.02%

- 4.4 It is difficult to determine why complaints are continuing to decrease. It could be the result of social media reuniting dogs with their owners without involving Council. A reduction in barking dog complaints could be influenced by dog owners being home more frequently as a result of Covid-19 and working-from-home. Either way, the trend is welcomed.

5.0 Options – *Ngā Kōwhiringa*

- 5.1 There are no options with regard to this report as it is information only:

6.0 Next steps – *Te Anga Whakamua*

- 6.1 Once this report is received it will be publically notified in the newspaper and Council website.

Attachments:

1⇒ Animal Control Section 10A Report 2021/2022.pdf CG-16-2-01207 Vol 2

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – Ngā Hononga ki Ngā Putanga ā-Hapori

This proposal promotes regulatory compliance wellbeing of communities in the present and for the future by reducing public nuisance and threats to public health and safety.

Māori Impact Statement - Te Tauākī Kaupapa Māori

N/A:

Sustainability - Te Toitūtanga

N/A:

Financial considerations - Ngā Whakaarohanga Ahumoni

Nil:

Significance and Engagement - Te Hiranga me te Tūhonotanga

This report has been assessed and does not trigger the threshold of Council's Significance and Engagement Policy.

Consultation – internal and/or external - Whakawhiti Whakaaro-ā-roto / ā-waho

Not required as the report is information only.

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Te Hui o Te Kaunihera ā-Rohe o Heretaunga
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Item 8

Te Rārangi Take

Report to Council

Nā:
From: Brett Chapman, Program Manager Growth Infrastructure

Te Take:
Subject: Whakatu West Stormwater - Stage 2 Proposal

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 This report is seeking approval from the Council to progress to investigations and detailed design for the construction of a stormwater pump station in the Whakatū West industrial area that will increase the level of protection to properties and reduce the extent of flooding to low lying land.
- 1.2 The Whakatū West Stormwater Scheme was established in 2007 as a result of discussions with landowners about industrial development in the area being constrained by the lack of stormwater infrastructure. The agreement involved the construction of a 1600mm diameter pipe to the Clive River (Stage 1) and a future proposal (Stage 2) to construct a pump station when development reached a threshold of 50% of new development.
- 1.3 That threshold has been exceeded and there has been pressure on the Council by some landowners within the scheme that now want to progress with the pump station to improve stormwater disposal and reduce the extent of flooding to low lying land.
- 1.4 Officers made a presentation to the Council on 9 December 2021 (CG-16-2-00984) providing a background to the scheme and outlining a range of concepts, options and costs for Stage 2. The direction of the Council was for officers to commence landowner discussions to determine the level of support for a pump station and report this back to the Council.
- 1.5 Landowner consultation has been undertaken including the dissemination of information to landowners about the proposal, a public meeting held on Wednesday 20 July 2022 and follow up on support for moving forward on the design and options for a pump station.
- 1.6 There are 29 landowners within the scheme. Based on responses to date Tuesday 23 August, we had received returns from 19 landowners (65%) with 16 owners indicating support to progress with a design and 3 owners against. The 16 owners in support represent 67% of land within the scheme.
- 1.7 This indicates that there is sufficient support to recommend progressing with investigations, detailed design and cost estimates on preferred options for a pump station and/or detention to provide for up to a 1 in 50 year rain event.

- 1.8 Once this work is completed (expected by end of March 2023), officers will present their findings to the Council and commence consultation with landowners on determining the preferred option and seeking financial commitments prior to progressing to procurement and construction circa July 2023.

2.0 Recommendations - *Ngā Tūtohunga*

- A) That Council receive the report titled Whakatu West Stormwater - Stage 2 Proposal dated 8 September 2022.
- B) That the Council approve progressing to investigations and detailed design for the construction of a stormwater pump station in the Whakatū West industrial area.
- C) That the issue of a “public good” component be considered as part of any final proposal.
- D) That Officers report back to the Council on options and costs prior to commencing consultation with landowners in the Whakatū West Stormwater Scheme.

3.0 Background – *Te Horopaki*

- 3.1 The Whakatū West stormwater scheme was established in 2007 to resolve historic flooding problems in the Whakatū West Industrial area which at the time was constraining development due to a lack of drainage capacity from the area to the Clive River.
- 3.2 The original rural drainage system was under the control of HB Regional Council but industrial growth pressures meant that upgrades were necessary and Hastings District Council needed to progress a solution to enable development and reduce the frequency of flooding.
- 3.3 The stormwater solution included the installation of a large 1.6m diameter gravity pipeline from Johnson Way to the Clive River with provision for a pump station to augment capacity when the gravity pipeline was compromised. At the time of consultation with landowners in 2006/07, the option to stage the stormwater solution in two parts was agreed to, meaning that the pump station would progress at a future time when further development reached a threshold for this upgrade to be implemented.
- 3.4 Plan showing the scheme extent.



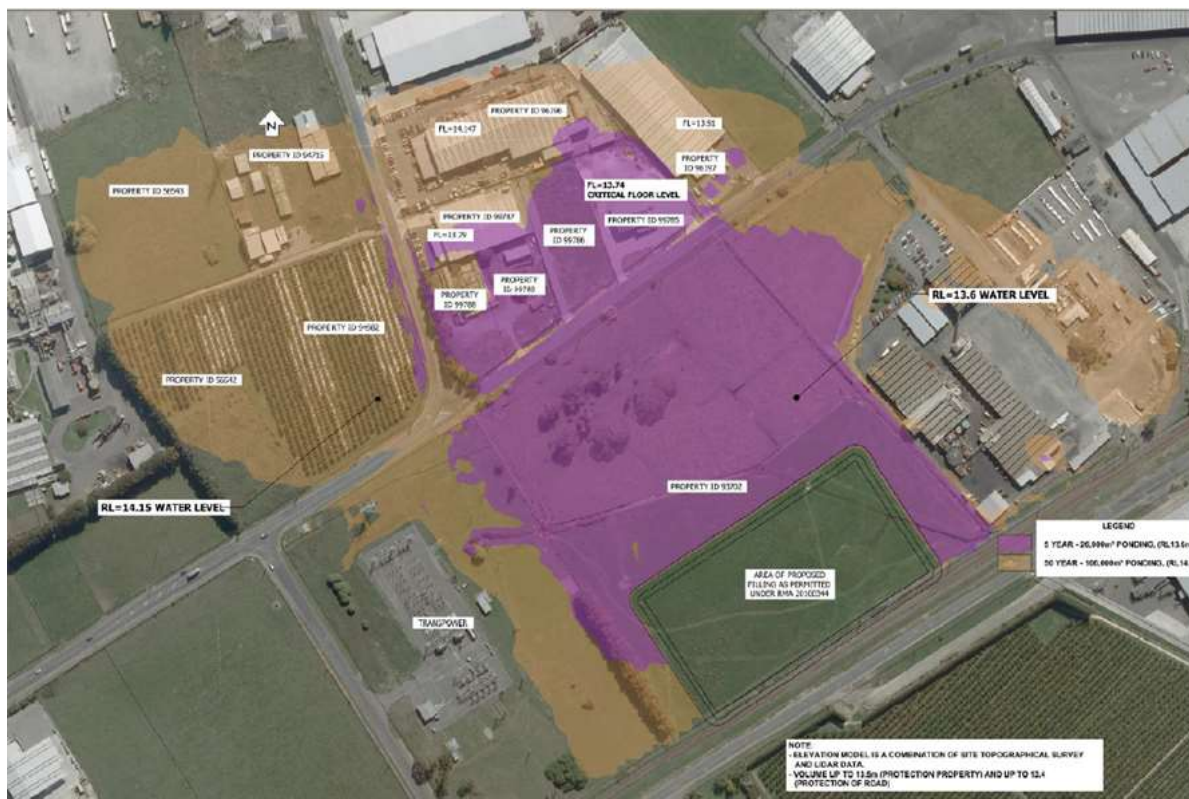
- 3.5 This threshold (50% of new development) has been exceeded and the rate of run-off from developments within the scheme could exceed the original gravity pipeline design. The impacts of increased run-off could affect the lowest lying land adjacent to the pipeline in Johnston Way resulting in increased ponding of water in these areas above levels that were originally designed for. The impact to properties across the scheme will be variable; in some instances there will be no direct impact whilst other properties may experience increased flooding including inundation of buildings.
- 3.6 Aerial view in 2022 showing the extent of development.



3.7

4.0 Discussion – Te Matapakitanga

- 4.1 The Stage 2 pump station proposal was originally intended to replicate the 1 in 5 year storm design when the gravity pipe could be compromised by high levels in the Clive River and would ensure that the impacts of development could also be catered for.
- 4.2 The original design back in 2002 did not account for climate change as it was not considered relevant at that time. We now have a better understanding of the potential for increased rainfall and weather bomb effects that have changed the way we think about and design stormwater systems in today's environment and for the future.
- 4.3 The effects in the Whakatū West industrial area will result in increases in the extent and depth of flooding without further upgrades. The diagram below shows the modelled flood areas in a 1 in 5 and 1 in 50 year event without climate change applied.



- 4.4 The low lying land in Johnston Way currently bears the brunt of flooding in Whakatū West. This land is currently undeveloped but the landowner is very keen to resolve the stormwater issue to enable development without undue stormwater ponding to contend with. It is envisaged that some land will need to be set aside for stormwater detention and keeping those areas to a minimum is desired.
- 4.5 The capacity of the pump station is therefore critical in determining how much detention will be required and where that can be best located to maximise the development potential of the remaining land. Council officers are working with the landowner on options to achieve an outcome that meets both of our requirements.
- 4.6 At a meeting held on 20 July 2022 and attended by around half of all landowners, there was general agreement that a pump station was needed and that the pump station should be designed to reduce the potential for flooding and minimise the extent of flooding to low lying land with climate change being factored into this design.
- 4.7 Following that meeting, officers have disseminated information to all landowners about the meeting that was held including the presentation and minutes of that meeting. Additionally, the mail out included a survey as to whether they were supportive (or not) in progressing with investigations, design and cost estimates to enable future decisions on the scale of upgrades for the scheme.

- 4.8 We have received returns from 70% of landowners (16 in support and 3 opposing) with support representing 67% of land area within the scheme.
- 4.9 Officers are satisfied that there is sufficient support to commence site investigations and design to enable several options and costs to be presented to landowners once those options have been finalised.
- 4.10 As with Stage 1, it is being proposed that the cost for Stage 2 is ring-fenced via a targeted rate to all properties that discharge stormwater into the system and by virtue, contribute to flooding of the low lying land. It has been proposed that Stage 2 will generally follow the same principles.
- 4.11 The issue of a “public good” component has been requested by landowners. In 2007, the Council resolved that there was no public good resulting from the implementation of the scheme however the situation today is somewhat different to when this decision was made.
- 4.12 With the direction of the Council, officers can formulate a position as to whether the benefits that accrue from this project may contribute benefit outside the scheme and to what extent any public good component may support Stage 2. This evaluation will use the criteria in Section 101(3) of the Local Government Act as a basis for the assessment.
- 4.13 The original budget for the pump station (\$1.286M) has been retained within the long term plan since 2012 and carried forward into successive plans. This funding is insufficient to cover the expected costs of constructing a pump station and detention area but provides sufficient funding to undertake the investigations and design.
- 4.14 No detailed cost estimates are available until the preliminary design and pump station location have been confirmed. Previous desk top studies have alluded to rough order costs for various pump station options (size and pumping capacity) between \$2.0M and upwards of \$4.5M however we are cautious about these costs that do not reflect the current construction environment or the cost of land that may be required for detention.
- 4.15 Officers have had preliminary discussions with local consultants to plan the necessary investigations and design with a view to establishing options and costs by February 2023. This will enable Council to include the necessary funding and targeted rate requirement in the annual plan process subject to final consultation and acceptance by landowners to commit to the works.

5.0 Options – Ngā Kōwhiringa

There are no options being considered in this report.

- 5.1 A pump station was originally envisaged and supported by a majority of landowners in 2007.
- 5.2 The scale of that pump station is different to the original design and therefore requires consultation with the affected community in accordance with our Significance Policy.
- 5.3 Investigations are required to confirm the preferred location of the pump station and to evaluate different options to balance capacity, detention and affordability for landowner consideration.

6.0 Next steps – Te Anga Whakamua

- 6.1 The following steps are proposed:
- Complete feasibility, geotech and preliminary design
 - Complete detailed design for the pump station and detention area
 - Determine any public good component
 - Prepare a final report, presentation and recommendations to the Council
 - Commence consultation to determine landowner support

- Finalise commitments and seek approval from the Council to proceed to procurement and construction

6.2 The programme above should be completed by mid-2023 to enable construction and commissioning by the end of 2023.

Attachments:

1⇒	Whakatu West Stormwater PowerPoint Presentation for Meeting 20 July 2022	PRJ7-11-0166	Vol 2
2⇒	Whakatu West Stormwater Scheme - 20220720 Record of Public Meeting.pdf	CG-16-2-01206	Vol 2

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – *Ngā Hononga ki Ngā Putanga ā-Hapori*

This proposal promotes the use of local infrastructure that supports growth in the District and promotes the safety and wellbeing of communities in the present and for the future.

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

There is no impact to Māori that would require specific input to this project. This is an existing discharge to the Clive River and the principles of quantity and quality mitigation are in place to minimise adverse effects to the environment in accordance with mana whenua cultural aspirations.

Sustainability - *Te Toitūtanga*

The design will incorporate sustainable principles and the detention/storage options will seek to enhance the local environment.

Financial considerations - *Ngā Whakaarohanga Ahumoni*

The current scheme was funded via a targeted rate to land that sits within the catchment area and contributes stormwater. Landowners will determine the extent of funding they are prepared to pay to deliver the project and Council may then determine that the cost is recovered under a targeted rate or as part of the district stormwater area (funded via the General Rate) or a combination of both.

Significance and Engagement - *Te Hiranga me te Tūhonotanga*

This decision/report has been assessed under the Council's Significance and Engagement Policy as being of moderate significance to the community that is affected by this proposal and the extent of the consequence to fund the works.

Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

Community consultation has included the dissemination of information to landowners and a public meeting to present the proposal.

Risks

Opportunity:<Enter text> :

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraru</i>
This proposal improves stormwater protection to properties in the Whakatū West industrial area that are affected by flooding that exceeds the current 1 in 5 year storm. The reduction in flooding will enable further industrial development that will benefit the wider Hastings community and lessens the impacts of climate change both now and in the future.	<p>Increased flooding from climate induced rain events.</p> <p>The current level of service does not meet HDC's Engineering code of Practice standards. Properties are inundated and damaged causing disruption and costs to individuals and businesses.</p> <p>Land remains undeveloped due to the risk of flooding.</p> <p>Council faces increased pressure to resolve flooding for communities.</p>

Rural Community Board – *Te Poari Tuawhenua-ā-Hāpori*

N/A

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Item 9

Te Rārangi Take

Report to Council

Nā:
From: Louise Stettner, Manager, Democracy & Governance Services

Te Take:
Subject: Proposed Amendments to Schedule of Meetings

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to consider amendments to the schedule of Council and Committee Meetings for the 2022 Meetings Calendar which was originally adopted by Council on 28 October 2021.

This report recommends that the 2022 Meeting Schedule as amended below be adopted.

The Local Government Act 2002, Schedule 7, Clause 19 states:

“A local authority must hold meetings at the times and places that it appoints”.

If a local authority adopts a schedule of meetings-

- a) The schedule-*
- i) may cover any future period that the local authority considers appropriate, and*
- ii) may be amended.*

Although a local authority must hold the ordinary meetings appointed, it is competent for the authority at a meeting to amend the schedule of dates, times and number of meetings to enable the business of the Council to be managed in an effective way.

- 1.2 It is proposed that the meeting schedule be amended as outlined in the recommendations of this report.

2.0 Recommendations - *Ngā Tūtohunga*

- A) That Council receive the report titled Proposed Amendments to Schedule of Meetings dated 8 September 2022.
- B) That the Council adopt changes to the schedule of meetings for 2022 as follows:

HB Crematorium Committee	New Meeting	Monday, 19 September 2022, 10.00am
Civic & Administration Subcommittee	New Meeting	Date to be advised

Attachments:

There are no attachments for this report.

Thursday, 8 September 2022

Item 10

Te Hui o Te Kaunihera ā-Rohe o Heretaunga

Hastings District Council: Council Meeting

Te Rārangi Take

Report to Council

Nā:
From: Louise Stettner, Manager, Democracy & Governance Services

Te Take:
Subject: Requests Received under the Local Government Official Information and Meetings Act 1987 (LGOIMA) Update

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1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The purpose of this report is to inform the Council of the number of requests under the Local Government Official Information Act (LGOIMA) 1987 received from 22 July to 30 August 2022 and the status of those requests.
- 1.2 This issue arises from the provision of accurate reporting of information to enable effective governance.
- 1.3 This is an administrative report to ensure that Council is aware of the number and types of information requests received and to provide assurance the Council is meeting its legislative obligations in relation to the LGOIMA.
- 1.4 While there was two outstanding LGOIMA responses as at 30 August 2022, they will be responded to within the required legislative timeframe.
- 1.5 This report concludes by recommending that the LGOIMA requests (as in **Attachment 1**) be noted.

2.0 Recommendations - *Ngā Tūtohunga*

- A) That Council receive the report titled Requests Received under the Local Government Official Information and Meetings Act 1987 (LGOIMA) Update dated 8 September 2022.
- B) That the LGOIMA requests received from 22 July to 30 August 2022, as set out in Attachment 1 of the report be noted.

Attachments:

- 1  Official Information and Meetings Act 1987 LGOIMA CG-16-2-01205
Report to Council 8 September 2022

Local Government Official Information and Meetings Act 1987

LGOIMA – Report to Council – 22 July – 30 August 2022

	Requests Received	Responses to requests	Responses with information fully released	Responses with information partially withheld	Responses with information fully withheld or declined	Average number of working days to respond	Requests resulting in a complaint to Ombudsman
July – August	8	6	5	1	0	7	2

Requests received since last reported to Council

Completed		
Outstanding		
Month	From	Subject
From 22 July	K Bligh	Resource consents for earthworks or extraction activities granted in the past 12 months
	T Belford	Annual spend on public notices
	D Renouf	Copies of Annual Stormwater Compliance and Monitoring Reports Lowes Pit Auth-119172-01 & Barnes Place DP 100391L 119174-01
August	Mr Helm	Council cameras and automatic number plate recognition (ANPR)
	Marketing Solution	Roading Maintenance Contracts
	Community Action on Youth & Drugs	Controlled purchases at Big Barrel Enterprises
	Lawson Robinson	Property investigation
	Radio NZ	Dog attack statistics

Ombudsman	From	Nature of Complaint
Investigations July & August	Individual	Incomplete or inadequate response
	Media	Refusal in full

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Item 11

Te Rārangi Take

Report to Council

Nā: **Vicki Rusbatch, Senior Advisor Democracy & Governance Services**
From:

Te Take: **Recommendations of the Rural Halls Subcommittee meeting held**
Subject: **on 5 September 2022 - To be circulated separately**

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 The Rural Halls Subcommittee meeting is to be held at 1.30pm on Monday, 5 September 2022. The recommendations from that meeting will be circulated separately after Monday's meeting.

Attachments:

There are no attachments for this report.

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Item 12

Te Rārangi Take

Report to Council

Nā: Ross McLeod, Director: Future Growth Unit
From: Richard Hooper, Project Manager

Te Take:
Subject: Three Waters Better Off Support Package Tranche One

1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga*

- 1.1 Hastings District Council is eligible to apply to the Government's Three Waters Reform Better Off Support Package for funding made available as part of the Three Waters Reform process. Applications for the first tranche of funding close at the end of September, with the Council being eligible for up to \$8.72 million.
- 1.2 Applications must be for specific projects or work programmes that deliver/contribute to improvements in community wellbeing. Funding must be used for new initiatives or projects and/or to accelerate, scale up and/or enhance the quality of planned investment. Criteria for funding include transition to a sustainable and low emissions economy, building resilience to climate change and natural hazards, infrastructure and/or services that enable housing development and growth, and infrastructure and/or services that support local place-making and improvements in community wellbeing. Engagement with Māori is a requirement of the programme development process.
- 1.3 Council officers have developed a proposed programme based on Council strategic priorities and goals that responds to the Better Off Support Package criteria. In particular, the programme seeks funding for Council's work in providing development capacity, managing growth impacts, enabling medium density housing and creating a compact, resilient and lower-emission urban form. Growth infrastructure planning and Local Area Plans are central to the proposal, as is building Māori capacity and capability to contribute to strengthen Council's and the region's integrated planning work.
- 1.4 The proposed programme is presented for Council consideration. At the time of writing engagement is still occurring with Māori organisations, and feedback is being sought from Crown Infrastructure Partners. In that context, it may be desirable to make amendments to the proposed programme. Recommendations are provided that allow that to occur if necessary.
- 1.5 It has been made clear through the Better Off process that, in applying for and subsequently receiving funding from the Better Off Fund, Council is not supporting or making a commitment to the proposed Three Waters Reforms.

2.0 Recommendations - Ngā Tūtohunga

- A) That the Council receive the report titled Three Waters Better Off Support Package Tranche One dated 8 September 2022.
- B) That the Council approve the proposed Hastings District Council Funding Proposal for the Tranche One of the Three Waters Better Off Support Package, and endorse the Chief Executive lodging the proposal on Council's behalf.
- C) That, in the event that aspects of the Proposal are declined or feedback is received indicating adjustments should be made, Council authorise the Chief Executive to make such amendments to the proposed Funding Proposal necessary to meet the funding criteria for the Support Package, any such amendments to be informed by Council's LTP and policy goals and priorities.
- D) That the Council authorise the Chief Executive to sign and execute all documentation necessary to uplift the funding allocated to Council.

3.0 Background – Te Horopaki

- 3.1 As part of the Government's Three Waters Reform process, a Better Off Support Package of funding is being made available to local authorities affected by the reforms. Government information relating to the Support Package states that *"the Better Off Package is:*
- *An investment by the Crown into the future for local government and community wellbeing; and*
 - *In recognition of the significance to the local government sector (and the communities they serve) of the transfer of responsibility for water service delivery."*
- 3.2 A \$2 Billion funding package has been pre-allocated to councils according to a nationally consistent formula. Funding is available to the Council in two tranches. Applications for the first tranche close at the end of September, with a second larger tranche becoming available from 1 July 2024. The funding available to Hastings District Council is \$8.72 million in the first tranche, and a further \$26.16 million in the proposed second tranche.
- 3.3 A guide to the Better Off Support Package is attached at Appendix 1.
- 3.4 While funding has nominally been allocated to local authorities, the process for uplifting the funding is not a straight-forward payment of funds. There is an application process with requirements and criteria for assessing proposed projects. Applications must be for specific projects or work programmes (councils can submit a one-off project or a programme containing a number of projects), and must deliver/contribute to improvements in community wellbeing in terms of the Local Government Act 2002 – in one or more of the social, economic, environmental or cultural wellbeings. Use of the funding must be for new initiatives or projects and/or accelerate, scale up and/or enhance the quality of planned investment.
- 3.5 The project or programme of projects proposed must support one or more of the criteria set for the funding package. Criteria for the funding package have been set as follows:
- Supporting communities to transition to a sustainable and low-emissions economy, including **by building resilience to climate change and natural hazards;**

- Delivery of infrastructure and/or services that **enable housing development and growth**, with a focus on brownfield and infill development opportunities where those are available; and,
- Delivery of infrastructure and/or services that **support local place-making and improvements in community wellbeing**.

- 3.6 In developing programmes to submit for Better Off funding, Councils are expected to engage with relevant Māori organisations. For the first tranche of funding, Councils are required to engage meaningfully with Māori as part of preparing their applications for 'better off' funding. For the second tranche of funding, a more extensive process involving co-design of funding proposals and joint decision-making is required.
- 3.7 If/when the proposed programme is approved, following execution of a Funding Agreement, 10% of the total maximum amount payable will be released to the Council. The remainder of the allocation will be released upon submission of progress payment requests linked to progress with the programme of works. There are various monitoring and reporting requirements back to the Department of Internal Affairs associated with the funding scheme.
- 3.8 It has been made clear through the Better Off process that in applying for and subsequently receiving funding from the Better Off Fund, Council is not supporting or making a commitment to the proposed Three Waters Reforms. This means that Council can apply for the funding available yet continue to make submissions on the reforms or oppose aspects of the reform process as it sees fit.
- 3.9 Council is time-bound to utilise the funding applied for in full by 30 June 2027.

4.0 Discussion – *Te Matapakitanga*

- 4.1 Council staff have developed a proposed funding programme based on the Better Off Package priorities, Council's own strategic priorities and previous decisions and guidance, and discussions with Council's Iwi/Māori partners.
- 4.2 In terms of Council strategic priorities and previous decisions and guidance, of particular note are the considerations taken into account by Council during the 2022/23 Annual Plan process when considering funding for its *Growth Agenda* programme. At that time, Council allocated surplus funds from Landfill operations into a reserve to fund growth management work across Asset Management, Planning and Regulatory, Strategy and Development and the newly formed Future Growth Unit. However, the Council recognised that those funds would not be sufficient to fund all of the growth related work required in the subsequent two to three years, and was advised that the first tranche of Better Off funding would be allocated, in the main, toward the growth programme.
- 4.3 Since that point, Council has embarked on a growth infrastructure programme designed to have an infrastructure investment plan in place to provide development capacity for future growth. It has also reviewed its Medium Density Housing Strategy, and adopted the approach of developing Local Area Plans to aid the development and success of Medium Density Development areas. These components have added to the requirements within the *Growth Agenda* programme.
- 4.4 Council's priorities in housing have also strongly influenced the development of the programme. Providing development capacity for future growth is fundamental to achieving the goals and objectives of the Hastings Place-Based Housing Strategy. Growth infrastructure, Local Area Planning and Māori input into development planning are all vitally important in achieving Strategy goals. It is noted that the Hastings Place-Based Housing Strategy has been developed in partnership with Iwi and Government agencies and reflects shared aspirations for housing in the area.
- 4.5 These growth planning and housing priorities and programmes are fundamental to Council's broader sustainable development agenda. They are among the primary vehicles through which a compact urban form that protects highly productive land and supports active and passenger

transport will be delivered. They are also aimed at building sustainable and resilient infrastructure and strengthening the functionality, amenity and hazard and climate resilience of Hastings' neighbourhoods and communities.

- 4.6 The programme developed for submission to the Better Off Support Package is summarised as follows:

Project	Estimated Cost (\$)
Māori Capability Enhancement Initiative – Technical Capability to input into Growth Planning and Growth Infrastructure Planning <ul style="list-style-type: none"> Key contribution to Growth Agenda work and Housing Strategy implementation. Will assist Council to deliver resilience, housing development and growth and local place-making 	1,000,000
Accelerated Growth Infrastructure Planning/Development Capacity <ul style="list-style-type: none"> Key contribution to Growth Agenda work and Housing Strategy implementation; helps deliver low emissions and resilience, housing development and growth and local place-making 	4,400,000
Growth Planning – Medium Density Acceleration – Local Area Plans (LAP) Development <ul style="list-style-type: none"> Key contribution to Growth Agenda work and Housing Strategy implementation; helps deliver low emissions and resilience, housing development and growth and local place-making 	2,100,000
Tōmoana Showgrounds Enhancement Project – Park Development, Wetland Restoration and Water Quality Improvements (Funding Contribution to Project)	1,000,000
Accelerated and additional environmental behaviour programmes via Hawke's Bay Environment Centre	220,000
Total	8,720,000

- 4.7 A full outline and assessment of the programme is set out below:

Recommended Projects
<p>1. Māori Capability Enhancement Initiative – Technical Capability to input into Growth Planning and Growth Infrastructure Planning</p> <p>Description - The development of the Napier-Hastings Future Development Strategy, the proposed Regional Spatial Strategy and a range of other plans required in the region will require significant engagement with, and input from Māori. Government legislation and subsidiary legislation is placing very significant demands on Māori across planning, infrastructure and a range of other domains. In Hawke's Bay, where treaty settlements are relatively recent, there is limited capacity on the part of Council's Māori partners to meet these demands. There is also a question of whether it is fair to expect Tangata Whenua to use their own resources to meet these Government and Council driven demands. The Council, in conjunction with its regional colleagues, intends to make funding available from its Better Off funding package to enable its Māori partners to create and build planning and</p>

other relevant technical capacity to be able to input effectively into regional planning processes, including regional growth and growth infrastructure planning processes.

This work will involve:

- Provision of funding to Tangata Whenua/Māori organisations to establish and grow technical capability and fund input into regional planning and growth planning processes over the next 2-3 years.

Estimated quantum of funding (HDC programme) - \$1 million (as part of a broader regional programme)

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Cultural wellbeing – enable Tangata Whenua/Māori to provide technical and mātauranga Māori input into major statutory planning processes and infrastructure planning thereby improving incorporation of Te Āo Māori into plans and improving plan alignment with Tangata Whenua/Māori values and aspirations for urban development and planning. This will enhance delivery of sustainable development outcomes;
- Economic and social wellbeing - enable Tangata Whenua/Māori input to growth planning and growth infrastructure planning which will allow Tangata Whenua/Māori aspirations for housing and business development to be given effect in planning arrangements; and.
- Environmental wellbeing – provide for Te Āo Māori and Tangata Whenua/Māori values of environmental stewardship to be incorporated into planning and growth infrastructure planning arrangements thereby improving environmental and sustainability outcomes.

In terms of the Better Off criteria, this input will:

- Assist in helping the Hastings community build resilience to hazards and climate change by incorporating Māori environmental stewardship values and concepts into planning and infrastructure planning;
- Assist in delivering infrastructure and planning services that enable housing development and growth (including in brownfields and intensification areas); and,
- Assist in delivering infrastructure and planning services that support local place making and improvements in community wellbeing.

2. Accelerated Growth Infrastructure Planning/Development Capacity

Description - This work is to accelerate the planning and design of additional infrastructure and development capacity to cater for growth, including housing growth, to meet the severe housing shortage currently being experienced in Hastings. It responds to the rapid growth Hastings has experienced in the last five years, and the rapid rate at which infrastructure capacity has been used up. The project will bring forward and reprioritise work envisaged in the most recent infrastructure strategy beyond year 10.

The project will create Essential Service Development Plans to cater for the provision of development capacity. The work will enable growth and network planning work, modelling and design work (across transport, 3 waters, parks and community facilities) to be done over the next two years alongside the Future Development Strategy. This work will ensure Council

can meet its growth needs and legal requirements in a manner consistent with the Future Development Strategy, and will involve input by Māori in order to align infrastructure planning with Māori values and aspirations for urban development and minimise negative environmental and cultural impacts. It will also ensure infrastructure and growth is planned in a manner that incorporates sustainable development, compact urban form and climate resilience principles and reduces emissions and environmental impacts. In addition, the project will aid the three waters transition by enabling a well-developed growth infrastructure strategy and plans to be handed over to the new Entity C so that growth infrastructure development and provision of required development capacity is not held up.

This work will involve:

- Investment in additional staff and consultant resource to complete growth infrastructure planning and design for the Hastings Urban environment – initial tranche complete by 30 June 2024;
- Investment in additional staff and consultant resource to develop Essential Service Development Plans to guide area specific investment and funding for growth infrastructure;
- Developing detailed infrastructure knowledge to inform local area plans (see below) to enable accelerated medium density housing/intensification in line with Government housing goals and Council goals for urban development;
- Informing growth infrastructure delivery plans to inform the new Three Waters Entity C; and,
- Input to inform the Napier-Hastings Future Development Strategy.

Estimated quantum of funding - \$4.4 million

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Social wellbeing - accelerating the planning and provision of infrastructure and development capacity that will enable housing to be built to meet significant housing need in Hastings;
- Economic wellbeing - accelerating the planning and provision of infrastructure and development capacity that will enable housing and business activity to proceed, creating construction and other economic activity along with related employment;
- Environmental wellbeing – planning for growth infrastructure that:
 - is designed on sustainable development, compact urban form and climate resilience principles, and
 - will minimise negative environmental impacts and incorporate values of Te Āo Māori and environmental stewardship (kaitiakitanga), thereby improving environmental outcomes; and,
- Cultural Wellbeing – Providing for Tangata Whenua/Māori input into growth infrastructure planning and provision of development capacity to ensure development capacity aligns with Māori values and aspirations for urban development and minimises negative environmental and cultural impacts.

In terms of the Better Off criteria, this input will:

- Assist in accelerating and delivering infrastructure that enables housing development and growth (including in brownfields and intensification areas);
- Assist in accelerating and delivering infrastructure and planning services that support local place making and improvements in community wellbeing; and,

- Assist in helping the Hastings community build resilience to hazards and climate change by building infrastructure that is resilient to hazards and climate change and is consistent with a compact, low-emission urban form.

3. Growth Planning – Medium Density Acceleration – Local Area Plans (LAP) Development

Description - This work has emerged as an integral part of Council's efforts to aid the Government in meeting housing needs in Hastings District. It comes out of the Hastings Placed-Based Housing Strategy and Partnership developed with Tangata Whenua/Māori partners and Government agencies, and follows on from Hastings' review of its medium density housing strategy. That review has outlined a number of measures required to lift medium-density and intensification uptake to the levels required to meet urban development goals and housing needs. It is also fundamental in creating a functional, compact urban form with required infrastructure and amenity that will be climate and hazard resilient and reduce negative environmental impacts, urban sprawl and consumption of highly productive land. A key part of this is the development of Local Area Plans to identify service and amenity needs in target localities, plan and drive delivery of those services and amenity improvements and inform the Napier-Hastings Future Development Strategy. This work will involve:

- Investment in additional staff and consultant resource to prepare, engage on and complete local area plans – initial tranche by 30 June 2024;
- Investment in additional staff and consultant resource to carry out LAP implementation planning. Funding may be applied to minor implementation works if appropriate; and,
- Input to inform the Napier-Hastings Future Development Strategy.

Estimated quantum of funding - \$2.1 million

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Social wellbeing - accelerating the planning and provision of development capacity, infrastructure and amenity that will enable medium density housing and intensification to assist in meeting significant housing need in Hastings; providing high levels of amenity and services for medium density housing to ensure successful social outcomes;
- Economic wellbeing - accelerating the planning and provision of development capacity, infrastructure and amenity that will enable medium density housing and intensification to proceed, creating construction activity along with related employment;
- Environmental wellbeing – providing for planning for medium density housing and intensification that will avoid urban sprawl onto highly productive land and provide for growth within a compact urban form reducing vehicle kilometres travelled; helping create a functional, compact urban form with required infrastructure and amenity that will be climate and hazard resilient and reduce negative environmental impacts; and,
- Cultural Wellbeing – Providing for Māori input into planning for medium density housing and intensification, including papakāinga, to ensure that Local Area Plan development capacity aligns with Māori values and aspirations for urban development and minimises negative environmental and cultural impacts.

In terms of the Better Off criteria, this input will:

- Assist in accelerating and delivering planning, development capacity, infrastructure and amenity that enables medium density and intensified housing development and growth in brownfields and intensification areas;
- Assist in accelerating and delivering planning, development capacity, infrastructure and amenity that support high-quality local place making and improvements in community wellbeing; and,
- Assist in helping the Hastings community transition to a sustainable and compact, low-emission, climate and hazard resilient urban form and economy.

4. Tōmoana Showgrounds Enhancement Project – Park Development, Wetland Restoration and Water Quality Improvements (Funding Contribution to Project)

Description – The Council has recently purchased the Tōmoana Showgrounds as a community asset, to be retained as parkland and used to enhance amenity and community wellbeing. As part of future development of the Showgrounds, a plan is in development to enhance and restore the wetland (Waikoko Gardens) as a park feature, while also using the area to improve water quality in the surrounding catchment.

This work will involve development and enhancement of the wetland as a feature of the Showgrounds. Boardwalks and public amenity features will form part of the development. The topography of the catchment means that the wetland can also be designed and planted to retain and treat stormwater from the Hastings Urban area on its path to the Ruahāpia Stream. A major co-benefit of this project will be increased water quality in the Ruahāpia Stream as the wetland will slow the water flow and allow for specific plants to remove dissolved contaminants in the run-off. The wetland component will also strengthen climate and hazard resilience through improved management of stormwater flows.

Estimated quantum of funding (funding contribution to project) - \$1 Million

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Social wellbeing - adding additional amenity to the Hastings urban area and broader Hawke's Bay region through park enhancements.
- Environmental wellbeing – providing for enhanced treatment of urban stormwater and for improvements to the water quality in the Ruahāpia Stream, including reduction in contaminants; strengthening climate and hazard resilience through improved management of stormwater flows during flood events.
- Cultural Wellbeing – the project will recognise the cultural importance of the Tōmoana Showgrounds and waterways to Māori, and provides for improvements to the water quality in the Ruahāpia Stream.

In terms of the Better Off criteria, this input will:

- Assist in accelerating and delivering parks infrastructure and water quality services that support local place making and improvements in community wellbeing; and,
- Assist in helping the Hastings community transition to a hazard and climate change resilient urban form.

5. Accelerated and additional environmental behavioural influence programmes (likely via Hawke's Bay Environment Centre)

Description – The Council together with the Hawke's Bay Regional Council are working in partnership with the Hawke's Bay Environment Centre to influence environmental behaviours in the community thereby improving environmental outcomes. This funding will enable acceleration and up-scaling of some of the waste reduction, energy and water conservation and other programmes, as well as additional targeted programmes to be developed. This work will involve:

- Investment in staff and programme resources to accelerate and expand programmes to improve environmental outcomes in the Hawke's Bay community

Estimated quantum of funding (funding contribution to project) - \$220,000

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Environmental wellbeing – providing for improved environmental outcomes through partnership programmes to encourage and facilitate positive community behaviour change.
- Social wellbeing – increasing community engagement and cohesion by enabling community participation in programmes and efforts to improve environmental outcomes.

In terms of the Better Off criteria, this input will:

- Deliver services that support improvements in community wellbeing (environmental and social); and,
- Assist in helping Hastings/Hawke's Bay communities transition to a sustainable and compact, low-emission urban form and economy.

Back-up Projects

Tauroa Road Pathway Stage 2

This project is a continuation of the Tauroa Rd Boardwalk, completing the walking and cycling link between Tokomaru Dr and the Chambers Walk carpark at the foot of Te Mata Peak.

The first stage of this project, in part funded through the Provincial Growth Fund, addresses the major safety issues of the route, getting people walking and cycling off the road at a couple of dangerous pinch points, while at the same time providing a spectacular route through the tree tops. However it only goes half-way to the primary destination of the route, which is Te Mata Park, meaning people still have to mix with vehicular traffic or walk on a grass verge. Stage 2 will provide a dedicated pathway all the way, allowing locals and visitors alike to access the park, whether by bike or on foot, fully separated from traffic. This will encourage even more people to enjoy Te Mata Peak without using a carbon emitting vehicle to do so.

Note: Hastings District Council LTP budget of \$1.5m was utilised to deliver Stage 1 of the project.

(estimated quantum - \$0.88M) – Total Project Cost (1.88m –Balance Waka Kotahi subsidy)

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Social wellbeing – increasing support for recreational and sport activity
- Environmental wellbeing – reducing vehicle emissions by enabling walking and cycling to Te Mata Park.

In terms of the Better Off criteria, this input will:

- Deliver services that support improvements in community wellbeing (recreational and social); and
- Assist in reducing vehicle emissions

Horse Stables Facility – Tōmoana Showgrounds

This project involves the construction of stables to accommodate 100 horses at the Tōmoana Showgrounds. The stables facility will enhance equestrian and event use of the Showgrounds, and cater in particular, for the New Zealand Horse of the Year Show. The stable will be a high quality, roofed facility that will make the Showgrounds and related events attractive to top calibre equestrian competitors from around New Zealand and overseas.

(estimated quantum - \$0.5M)

Outcomes/Wellbeing/Criteria – The proposed project will contribute to the following wellbeings:

- Social wellbeing – increasing amenity and supporting event and sport activity.

In terms of the Better Off criteria, this input will:

- Deliver services that support improvements in community wellbeing (sporting and social);

- 4.8 Staff consider this a programme that aligns strongly with both Council's strategic priorities, and those of its key partners.
- 4.9 At the time of writing this report, engagement with Māori groups was still in progress. Initial reaction to the programme, particularly in terms of funding for building Māori capacity and capability to feed into the growth planning projects across the region was positive. It is noted that other councils across the region are also likely to contribute in some measure to the capability building project. Staff are aware that Napier City Council are proposing to use a portion of their Better Off funding in a manner similar to that proposed by Hastings.
- 4.10 An update on feedback from Māori partners will be provided at the meeting. If necessary, changes to the programme will be prepared for consideration by Council.
- 4.11 Officers are also seeking feedback from Crown Infrastructure Partners personnel on the proposed programme to help assess its alignment with the Package criteria and Government priorities. If

feedback received prior to the meeting indicates that adjustments to the programme are likely to be required, officers will update Council at the meeting.

- 4.12 Circumstances and timing may mean officers need to make adjustments to the proposed programme subsequent to the Council meeting. For this reason it is recommended that Council authorise the Chief Executive to make any amendments to the proposed Funding Proposal necessary to meet the funding criteria for the Support Package or address concerns raised by Iwi organisations. Any amendment made will be informed by Council's LTP and policy goals and priorities.

5.0 Options – Ngā Kōwhiringa

Option One - Recommended Option - Te Kōwhiringa Tuatahi – Te Kōwhiringa Tūtohunga

- 5.1 Apply for the Better Off Support Package funding as per the programme contained in the draft proposal:

Advantages

- Enables Council to uplift valuable funding to assist in pursuing Council (and partner) strategic goals
- Allows Council to take advantage of tranche one funding recognising there is less certainty with respect to the proposed tranche two funding

Disadvantages

- Council will need to meet the delivery, monitoring and reporting requirements of the Package, as well as work to support Three Waters transition arrangements (Note: Council is not required to support the Three Waters Reforms). The latter requirements are likely to be imposed on Council via legislation regardless of whether Council applies for this funding or not. Overall, taking on these requirements is considered to be worthwhile given the quantum of funding available.

Option Two – Status Quo - Te Kōwhiringa Tuarua – Te Āhuatanga o nāiane

- 5.2 Apply for the Better Off Support Package funding with a modified programme determined by Council

- This option may become preferred if feedback is received from Council's Māori partners or from Crown Infrastructure Partners suggesting changes to the proposed programme. At this point the proposed programme as recommended is preferred.

Option Two – Status Quo - Te Kōwhiringa Tuatoru – Kōwhiringa kē


- 5.3 Do not apply for Better Off Support Package funding at this time and wait for the proposed tranche two funding

- This option is not recommended. Council would be declining the opportunity to receive funding that will assist with the enablement of high priority infrastructure, housing and amenity enabling work to be undertaken. Not receiving the funding would place additional financial pressure on the Council and the community as much of the work intended to be funded will need to be undertaken in any event.

6.0 Next steps – Te Anga Whakamua

- 6.1 Assuming Council proceeds as recommended, officers will finalise and submit the Council's proposal. If funding is granted, it will be incorporated in budgets over the next three years in line with the programme outlined (taking account of amendments made, if any).

Attachments:

1  Three-Waters-Reform-Better-Off-Support-Package- Guidance-April-2022 CG-16-2-01208

Vol 2

Item 12

Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

Link to the Council's Community Outcomes – *Ngā Hononga ki Ngā Putanga ā-Hapori*

This proposal promotes the social, economic, environmental and cultural wellbeing of communities in the present and for the future. The proposal allows Council to access Government funding assistance to help it provide development capacity, manage growth impacts, enable medium density housing and create a compact, resilient and lower-emission urban form. Elements of the proposal are focused on growth infrastructure planning and Local Area Plans as well as assisting Māori organisations to build capacity and capability to contribute to strengthen Council's and the region's integrated planning work. The community outcome areas contributed to by the proposal include:

- Homes for our People
- Moving around
- Our natural treasures
- Enhancing where we live

Māori Impact Statement - *Te Tauākī Kaupapa Māori*

The proposal is considered to bring about positive impacts for Māori. There is a severe housing shortage in Hastings District. Māori are proportionately over-represented in the population group experiencing housing insecurity. The proposals discussed and recommended in this report will help enable additional housing supply, including social or affordable housing which will help address issues of housing insecurity.

These approaches and intended outcomes are consistent with the work of the Hastings Place-Based Housing Strategy and associated joint agency Governance Group, which is a Council, Iwi and Crown agency initiative to address the severe housing shortage in Hastings.

The proposal also seeks resourcing to be applied to building Māori capability and capacity to contribute to spatial planning and resource management work across the district and the region. This capability will strengthen the region's planning and ensure Māori values and aspirations are incorporated. It will also help provide development capacity and housing, and improved cultural, social, economic and environmental outcomes.

There are also elements of the proposal that seek funding for programmes that will help improve water quality in catchments of importance to Māori.

Sustainability - *Te Toitūtanga*

The proposal has a strong sustainable development focus incorporating development capacity for affordable and sufficient housing and supporting sustainable, compact urban form through enabling high amenity, well serviced medium density housing.

Financial considerations - Ngā Whakaarohanga Ahumoni

The proposal seeks \$8.72 Million of pre-allocated Government funding assistance for strategically important Council programmes. Gaining this assistance would be a financial positive for the Council.

Significance and Engagement - Te Hiranga me te Tūhonotanga

This decision/report has been assessed under the Council's Significance and Engagement Policy as being of moderate significance. Applying for Government assistance fits with Council's goal of increasing funding sources away from rates. The programme of works included in the programme are aligned with key Council strategic priorities – addressing housing shortage, providing sufficient development capacity, engaging effectively with Māori and enhancing where we live.

Consultation – internal and/or external - Whakawhiti Whakaaro-ā-roto / ā-waho

As required in terms of Three Waters Better Off Support Package, engagement with Māori organisations is taking place. No further consultation is required.

Risks

Opportunity: to gain Government assistance for important strategic work programmes.

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraru</i>
<ul style="list-style-type: none"> Financial assistance for required and important programmes of work that will contribute to Council's strategic goals. 	<ul style="list-style-type: none"> Programme submitted for funding is not approved – reserve project available. Some programme works unable to be delivered within timeframes – To be managed via project management approach.

Rural Community Board – Te Poari Tuawhenua-ā-Hapori

This proposal has not been reported to the Rural Community Board. In being targeted at supporting a compact urban form, the proposal is helping to reduce pressure on productive rural land uses.

Thursday, 8 September 2022

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Item 13

Te Rārangi Take

Report to Council

Nā:
From: Bruce Allan, Group Manager: Corporate

Te Take:
Subject: Stabling Investment for Tōmoana Showgrounds - To be circulated separately

1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga*

1.1 The report Stabling Investment for Tōmoana Showgrounds will be circulated separately.

Attachments:

There are no attachments for this report.

HASTINGS DISTRICT COUNCIL

COUNCIL MEETING

THURSDAY, 8 SEPTEMBER 2022

Item 16

RECOMMENDATION TO EXCLUDE THE PUBLIC

SECTION 48, LOCAL GOVERNMENT OFFICIAL INFORMATION AND MEETINGS ACT 1987

THAT the public now be excluded from the following part of the meeting, namely:

- 17 Infrastructure Acceleration Fund
- 18 Flaxmere Land Development - Strategic Matters
- 19 Strategic Development Proposal
- 20 Land Acquisition
- 21 Update Commercial Transaction

The general subject of the matter to be considered while the public is excluded, the reason for passing this Resolution in relation to the matter and the specific grounds under Section 48 (1) of the Local Government Official Information and Meetings Act 1987 for the passing of this Resolution is as follows:

<i>GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED</i>	<i>REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER, AND PARTICULAR INTERESTS PROTECTED</i>	<i>GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF EACH RESOLUTION</i>
17 Infrastructure Acceleration Fund	Section 7 (2) (i) The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). To allow Council to undertake negotiations.	Section 48(1)(a)(i) Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.

18 Flaxmere Land Development - Strategic Matters

Section 7 (2) (b) (i)

The withholding of the information is necessary to protect information where the making available of the information would disclose a trade secret.

Section 7 (2) (b) (ii)

The withholding of the information is necessary to protect information where the making available of the information would be likely to unreasonably prejudice the commercial position of the person who supplied or who is the subject of the information.

Section 7 (2) (i)

The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). To ensure probity and fairness is maintained throughout the land divestment process, and submitters' commercial and IP interests are protected.

Section 48(1)(a)(i)

Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.

19 Strategic Development Proposal

Section 7 (2) (i)

The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). To allow the Council to undertake investigations and negotiations.

Section 48(1)(a)(i)

Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.

20 Land Acquisition

Section 7 (2) (i)

The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). To protect the Council's position in potential negotiations.

Section 48(1)(a)(i)

Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.

21 Update Commercial Transaction

Section 7 (2) (h)

The withholding of the information is necessary to enable the local authority to carry out, without prejudice or disadvantage, commercial activities.

Section 7 (2) (i)

The withholding of the information is necessary to enable the local authority to carry on, without prejudice or disadvantage, negotiations (including commercial and industrial negotiations). Commercial Negotiations.

Section 48(1)(a)(i)

Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.