

Tuesday, 22 July 2025

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Ngā Minitī

Minutes

Te Rā Hui:
Meeting date: **Tuesday, 22 July 2025**

Venue **Council Chamber
Ground Floor
Civic Administration Building
Lyndon Road East
Hastings**

Time start - end **1.00pm – 3.20pm**

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Ngā Minitī

Minutes

Te Rārangi Upoko
Table of Contents

Item	Page No.
1. Opening prayer - <i>Karakia</i>	1
2. Apologies & Leave of Absence - <i>Ngā Whakapāhatanga me te Wehenga ā-Hui</i>	2
3. Conflicts of Interest - <i>He Ngākau Kōnatunatu</i>	2
4. Confirmation of Minutes - <i>Te Whakamana i Ngā Minitī</i>	2
5. Uplift of Agenda Item relating to the 'Napier Hastings Future Development Strategy' resolved at the Council Meeting on 26 June 2025 to 'Lie On The Table'	2
6. Adoption of the Napier/Hastings Future Development Strategy (as uplifted)	4
7. Road Stopping of Part of Iona Road for the Iona Structure Plan	7
8. Authorisation for relocation of a crossing place on a Limited Access Road to serve Lots 2-5 DP 508218 at 1275 Maraekakaho Road	7
9. Proposed Amendments To Schedule Of Meetings	8
10. Submissions on Proposed National Policy Statements and National Environmental Standards Changes and on the Freshwater Discussion Document	8
11. Minor Items - <i>Ngā Take Iti</i>	9
12. Urgent Items - <i>Ngā Take Whakahihiri</i>	9
13. Recommendation to Exclude the Public from Item 14	9

Tuesday, 22 July 2025

Te Hui o Te Kaunihera ā-Rohe o Heretaunga
Hastings District Council: Council Meeting

Ngā Minitī

Minutes

Kua Tae ā-tinana: **Chair - Tiamana:** Mayor Sandra Hazlehurst
Present: **Councillors - Ngā KaiKaunihera:**
Councillors Ana Apatu, Marcus Buddo, Alwyn Corban, Malcolm Dixon, Michael Fowler, Damon Harvey, Henry Heke, Kellie Jessup, Hana Montaperto-Hendry, Simon Nixon, Wendy Schollum, Heather Te Au-Skipworth and Kevin Watkins

Kua Tatū:
In attendance: Chief Executive - Nigel Bickle
Deputy Chief Executive - Bruce Allan
Group Manager: Infrastructure - Craig Thew
Group Manager: Planning and Regulatory Services - John O'Shaughnessy
Group Manager: Democracy and Emergency Management – Craig Cameron
Group Manager: People and Capability - Bronwyn Bayliss
Group Manager: Community Wellbeing and Services – Rebekah Dinwoodie
Group Manager: Marketing and Communications – Naomi Fergusson
Chief Financial Officer – Graham Watson
General Counsel – Scott Smith
Director – Growth and Development – Raoul Oosterkamp
Team Leader Environmental Policy – Craig Scott
Transportation Policy and Planning Manager – Bruce Conaghan
Manager: Democracy and Governance Services – Louise Stettner
Democracy and Governance Services Advisor – Caitlyn Dine
Senior Advisor – Democracy and Governance Services – Lynne Cox

Kei Konei: Rachel Morgan (Barker and Associates) – Items 5 and 6
Also present: Mike Wakefield (Simpson Grierson) – Items 5 and 6

1. **OPENING PRAYER - KARAKIA**

The opening prayer was given by Councillor Heke.

2. APOLOGIES & LEAVE OF ABSENCE - *NGĀ WHAKAPĀHATANGA ME TE WEHENGĀ Ā-HUI*

Leave of Absence had previously been granted to Councillor Kerr.

3. CONFLICTS OF INTEREST - *HE NGĀKAU KŌNATUNATU*

Councillor Montaperto-Hendry declared a conflict in relation to items 5 and 6.

4. CONFIRMATION OF MINUTES - *TE WHAKAMANA I NGĀ MINITI*

Councillor Watkins/Councillor Schollum

That the minutes of the Council Meeting held Tuesday 17 June 2025 be confirmed as an accurate record.

CARRIED

5. UPLIFT OF AGENDA ITEM RELATING TO THE 'NAPIER HASTINGS FUTURE DEVELOPMENT STRATEGY' RESOLVED AT THE COUNCIL MEETING ON 26 JUNE 2025 TO 'LIE ON THE TABLE'

(Document ref 25/267)

Councillor Montaperto-Hendry declared a conflict of interest in relation to item 5 and left the table for this item.

Mayor Hazlehurst made opening comments in relation to item 5.

Mayor Hazlehurst/Councillor Fowler

- A) That Council receive the report titled Uplift of Agenda Item relating to the 'Napier Hastings Future Development Strategy' resolved at the Council Meeting on 26 June 2025 to 'Lie On The Table' dated 22 July 2025.
- B) That Council note the Chief Executive has commissioned two Reports for Council to address Councils requests for information/advice on the Napier Hastings Future Development Strategy (FDS), regarding;
- Technical FDS matters. This Report has been prepared by Barker & Associates from existing information appended to the Agenda Item.
 - Legal risks for Council arising from any Council decisions that are contrary to the recommendations of the Independent Panel established to hear submissions and make recommendations to the Napier Hastings Future Development Strategy Joint Committee on the draft FDS. This Report has been prepared by Councils legal advisers Simpson Grierson.

These two Reports were included as Attachment 1 (CG-17-1-01683) of the report at A) above.

- C) That Council uplift Agenda Item 8 from its Council Meeting on 26 June 2025, which Council resolved to 'Item of business being discussed should lie on the table and not be further discussed at the meeting'. This was in accord with Council Standing Orders 25.2 (d).

- D) That Council receive the two Reports in Resolution B) as part of the resolution of C).
- E) That Council notes that subject to the resolution of C), the substantive motion on the table is;

Councillor Buddo/Councillor Schollum

- A) That Council receive the report titled Adoption of the Napier/Hastings Future Development Strategy 26 June 2025.
- B) That Council notes the resolution of the Napier Hastings Future Development Strategy Joint Committee (FDSJC) from its Committee Meeting on 19 May 2025 as shown in the meeting minutes (**Attachment 5** CG-17-1-01625). In particular resolution B which recommended the endorsement of the IHP report with the exclusion of Riverbend Road NC4b
- C) That Council notes this Agenda Report fulfils the Requirement of Resolution D (Report for Partner Councils) of the FDSJC.
- D) That Council notes the draft final FDS (**Attachment 1** CG-17-27-00217) does not include the FDSJC Resolution (refer Recommendation B) to exclude NC4b Riverbend Road.
- E) Notes that ~~the Partner Councils~~ [HDC/NCC], in accordance with Section 3.12 of the National Policy Statement on Urban Development 2020 which relates to requirements local authorities to prepare and publish a Future Development Strategy (FDS), accepts in part the recommendations of the FDSJC, but with the inclusion of Riverbend Road NC4b, ~~and~~
- F) ~~Adopts Approves~~ a final FDS that includes Riverbend Road NC4b with additional wording below relating to that specific site (to be added to page 59, following the wording describing Ahuriri Station).

Riverbend (NC4b)

Riverbend (NC4b) has long been identified as a potential location for future urban development, including through the Heretaunga Plains Urban Development Strategy 2010 and 2017 editions. Active planning work has been undertaken over recent years involving the landowner and Napier City Council.

HBRC has expressed concerns about the potential for development at Riverbend given the site's susceptibility to flooding risk and other natural hazards. There is well documented evidence of flooding affecting the site (for example, recent events in November 2020 and February 2023). The low-lying topography means the site is vulnerable to runoff and flooding, including from the existing neighbouring residential area.

Significant site-specific engineering works would be required to manage stormwater and flooding effects arising from development at Riverbend, including to maintain important environmental values to an acceptable level. Additional land will be required to manage these effects outside of the existing identified NC4b area if mitigation works cannot be achieved onsite. This is acknowledged in a footnote to Table 3 of the FDS.

The inclusion of Riverbend NC4b in the FDS does not predetermine the outcome of subsequent planning process, including structure planning, plan changes, and resource consent applications.

As part of any application for consent or rezoning proposal to develop the Riverbend NC4b site, further detailed work will need to be undertaken to ensure the site's suitability for

development and necessary mitigation of stormwater and flooding impacts. This should include consideration of 'residual risks' (i.e. circumstances where events may exceed design and construction capacity of stormwater mitigation works) as has been recommended in the 2024 Hawke's Bay Independent Flood Review Panel's report.

- G) That Council notes that if the adopted draft final FDS aligns with F, then consequential amendments will be required to be made to **Attachment 1** (CG-17-27-00217) to include the additional wording.
- H) Notes the decision made by Hawke's Bay Regional Council on 25 June 2025 to adopt a FDS which excludes the following sites identified by the Hearings Panel as New Residential Greenfield Development Areas: Riverbend Road NC4b and Middle Road Hn3a and Hn3b.
- I) Directs staff to work with [HDC/NCC] and Hawke's Bay Regional Council staff to prepare a joint FDS which takes into account the decisions made by all Partner Councils, and then report back with a final joint FDS that can be adopted by the Partner Councils and published in accordance with clause 3.12 of the National Policy Statement on Urban Development 2020.

Councillor Corban/Councillor Dixon

- J) Resolutions A) to I) as they stand with the removal of Middle Road HN3A and HN3B and Wall Road H5 from the FDS.

(7 VOTES FOR / 6 VOTES AGAINST)

AMENDMENT CARRIED

CARRIED

6. ADOPTION OF THE NAPIER/HASTINGS FUTURE DEVELOPMENT STRATEGY (AS UPLIFTED)

(Document ref 25/287)

Councillor Montaperto-Hendry declared a conflict of interest in relation to item 6 and left the table for this item.

Chief Executive, Nigel Bickle, restated the Substantive Motion and spoke to the report.

Rachel Morgan, Barkers and Associates, presented a PowerPoint presentation (CG-17-1-01721). Ms Morgan, Team Leader Environmental Policy, Craig Scott and Mike Wakefield from Simpson Grierson, responded to questions from the meeting.

Councillor Corban moved an amendment to the Substantive Motion which was seconded by Councillor Dixon.

Councillor Corban/Councillor Dixon (This amendment relates to the resolved J) to the Substantive Motion)

- K) With the reasons for the amendment:
 - Middle Road and Wall Road are both highly productive 'Land Use Capability 2' land.
 - Productive land, together with water and climate, is a cornerstone of Hastings District's economic wealth.
 - Neither Middle Road nor Wall Road are necessary to meet the housing number required for the National Policy Statement on Urban Development.

- The exclusion of both sites will not make the FDS inoperable.
- The review of the FDS in three years' time will have the opportunity to address any imbalance that may become apparent.
- There are locations available on less productive land should more housing numbers be required.

(8 VOTES FOR / 5 VOTES AGAINST)

AMENDMENT CARRIED

Mayor Hazlehurst, Councillors Nixon, Schollum, Fowler and Buddo requested their **VOTE AGAINST** amendment K) be recorded.

The amendment as above became part of the Substantive Motion.

The meeting moved into debate on the Substantive Motion on the table A) – K).

Mayor Hazlehurst put the Substantive Motion in parts.

Recommendations J) and K)

- J) Resolutions A) to I) as they stand with the removal of Middle Road HN3A and HN3B and Wall Road H5 from the FDS.
- K) With the reasons for the amendment:
- Middle Road and Wall Road are both highly productive 'Land Use Capability 2' land.
 - Productive land, together with water and climate, is a cornerstone of Hastings District's economic wealth.
 - Neither Middle Road nor Wall Road are necessary to meet the housing number required for the National Policy Statement on Urban Development.
 - The exclusion of both sites will not make the FDS inoperable.
 - The review of the FDS in three years' time will have the opportunity to address any imbalance that may become apparent.
 - There are locations available on less productive land should more housing numbers be required.

(8 VOTES FOR / 5 VOTES AGAINST)

CARRIED

Mayor Hazlehurst, Councillors Nixon, Schollum, Fowler and Buddo requested their **VOTE AGAINST** resolutions J) and K) be recorded.

Recommendations E) to I)

- E) Notes that ~~the Partner Councils~~ [HDC/NCC], in accordance with Section 3.12 of the National Policy Statement on Urban Development 2020 which relates to requirements local authorities to prepare and publish a Future Development Strategy (FDS), accepts in part the recommendations of the FDSJC, but with the inclusion of Riverbend Road NC4b, ~~and~~
- F) ~~Adopts Approves~~ a final FDS that includes Riverbend Road NC4b with additional wording below relating to that specific site (to be added to page 59, following the wording describing Ahuriri Station).

Riverbend (NC4b)

Riverbend (NC4b) has long been identified as a potential location for future urban development, including through the Heretaunga Plains Urban Development Strategy 2010 and 2017 editions. Active planning work has been undertaken over recent years involving the landowner and Napier City Council.

HBRC has expressed concerns about the potential for development at Riverbend given the site's susceptibility to flooding risk and other natural hazards. There is well documented evidence of flooding affecting the site (for example, recent events in November 2020 and February 2023). The low-lying topography means the site is vulnerable to runoff and flooding, including from the existing neighbouring residential area.

Significant site-specific engineering works would be required to manage stormwater and flooding effects arising from development at Riverbend, including to maintain important environmental values to an acceptable level. Additional land will be required to manage these effects outside of the existing identified NC4b area if mitigation works cannot be achieved onsite. This is acknowledged in a footnote to Table 3 of the FDS.

The inclusion of Riverbend NC4b in the FDS does not predetermine the outcome of subsequent planning process, including structure planning, plan changes, and resource consent applications.

As part of any application for consent or rezoning proposal to develop the Riverbend NC4b site, further detailed work will need to be undertaken to ensure the site's suitability for development and necessary mitigation of stormwater and flooding impacts. This should include consideration of 'residual risks' (i.e. circumstances where events may exceed design and construction capacity of stormwater mitigation works) as has been recommended in the 2024 Hawke's Bay Independent Flood Review Panel's report.

- G) That Council notes that if the adopted draft final FDS aligns with F, then consequential amendments will be required to be made to **Attachment 1** (CG-17-27-00217) to include the additional wording.
- H) Notes the decision made by Hawke's Bay Regional Council on 25 June 2025 to adopt a FDS which excludes the following sites identified by the Hearings Panel as New Residential Greenfield Development Areas: Riverbend Road NC4b and Middle Road Hn3a and Hn3b.
- I) Directs staff to work with [HDC/NCC] and Hawke's Bay Regional Council staff to prepare a joint FDS which takes into account the decisions made by all Partner Councils, and then report back with a final joint FDS that can be adopted by the Partner Councils and published in accordance with clause 3.12 of the National Policy Statement on Urban Development 2020.

CARRIED

Recommendations A) to D)

- A) That Council receive the report titled Adoption of the Napier/Hastings Future Development Strategy 26 June 2025.

- B) That Council notes the resolution of the Napier Hastings Future Development Strategy Joint Committee (FDSJC) from its Committee Meeting on 19 May 2025 as shown in the meeting minutes (**Attachment 5** CG-17-1-01625). In particular resolution B) which recommended the endorsement of the IHP report with the exclusion of Riverbend Road NC4b.
- C) That Council notes this Agenda Report fulfils the Requirement of Resolution D) (Report for Partner Councils) of the FDSJC.
- D) That Council notes the draft final FDS (**Attachment 1** CG-17-27-00217) does not include the FDSJC Resolution (refer resolution B) to exclude NC4b Riverbend Road.

CARRIED

Mayor Hazlehurst commended the officers for their hard work.

7. ROAD STOPPING OF PART OF IONA ROAD FOR THE IONA STRUCTURE PLAN

(Document ref 25/256)

Transportation Policy and Planning Manager, Bruce Conaghan, spoke to the report and responded to questions from the meeting.

Councillor Nixon/Councillor Harvey

- A) That Council receive the report titled Road Stopping of Part of Iona Road for the Iona Structure Plan dated 22 July 2025.
- B) That Council approve the initiation of the road stopping process as defined in the Local Government Act 1974 for that portion of Iona Road identified as Area E on the Iona Middle Land Requirement Plan (Development Nours Plan H2021010-Legalisation-600 Revision 2 dated 5 February 2025) as shown in Attachment 1 (CG-17-101666) of the report.

CARRIED

8. AUTHORISATION FOR RELOCATION OF A CROSSING PLACE ON A LIMITED ACCESS ROAD TO SERVE LOTS 2-5 DP 508218 AT 1275 MARAEKAKAHO ROAD

(Document ref 25/251)

Transportation Policy and Planning Manager, Bruce Conaghan, spoke to the report and responded to questions from the meeting.

Councillor Watkins/Councillor Buddo

- A) That Council receive the report titled Authorisation for relocation of a crossing place on a Limited Access Road to serve Lots 2-5 DP 508218 at 1275 Maraekakaho Road dated 22 July 2025.
- B) That pursuant to Section 346 of the Local Government Act 1974, Council authorise the relocation of a crossing place (CP 102) to Lots 2-5 DP 508218 at 1275 Maraekakaho Road to be 114 to 126 metres south of the northern boundary of the property as shown in Attachment 1 (25/258) of the report.

CARRIED

9. PROPOSED AMENDMENTS TO SCHEDULE OF MEETINGS

(Document ref 25/252)

Councillor Buddo/Councillor Jessup

- A) That Council receive the report titled Proposed Amendments To Schedule Of Meetings dated 22 July 2025.
- B) That Council adopt changes to the 2025 Schedule of Meetings as follows:

Wednesday, 13 August 2025 at 1.00pm Council Chamber	New meeting	District Planning & Bylaws Subcommittee
Wednesday, 16 July – moved to Monday, 18 August at 10.30am Council Chamber	Postponement	HDC: Tangata Whenua Waste Joint Committee

CARRIED

10. SUBMISSIONS ON PROPOSED NATIONAL POLICY STATEMENTS AND NATIONAL ENVIRONMENTAL STANDARDS CHANGES AND ON THE FRESHWATER DISCUSSION DOCUMENT

(Document ref 25/248)

Councillor Montaperto-Hendry/Councillor Dixon

- A) That Council receive the report titled Submissions on Proposed National Policy Statements and National Environmental Standards Changes and on the Freshwater Discussion Document dated 22 July 2025.
- B) That Council notes and endorses the submissions on the following National Direction instruments and discussion document.
- National Policy Statement – Infrastructure (NPS-I)
 - National Policy Statement – Natural Hazards (NPS-NH)
 - National Environmental Standards – Granny Flats (Minor Residential Units) (NES-MRU)
 - National Environmental Standards – Papakāinga (NES-P)
 - National Policy Statement – Renewable Electricity Generation (NPS-REG)
 - National Policy Statement – Electricity Networks (NPS-EN)

- vii. National Environmental Standards – Electricity Network Activities (NES-ENA)
 - viii. National Environmental Standards – Telecommunication Facilities (NES-TF)
 - ix. National Policy Statement – Highly Productive Land (NPS-HPL)
 - x. Package 3 – Freshwater
- C) That the Chief Executive be instructed to finalise the submission on the National Direction Instruments taking into account feedback received and submit the submission within the set timeframes.

CARRIED

11. MINOR ITEMS - *NGĀ TAKE ITI*

There were no additional business items.

12. URGENT ITEMS - *NGĀ TAKE WHAKAHIHIRI*

There were no extraordinary business items.

13 RECOMMENDATION TO EXCLUDE THE PUBLIC FROM ITEM 14

SECTION 48, LOCAL GOVERNMENT OFFICIAL INFORMATION AND MEETINGS ACT 1987

Councillor Montaperto-Hendry/Councillor Buddo

THAT the public now be excluded from the following parts of the meeting, namely;

14 CON2020007 - 3 Waters Maintenance Contract

The general subject of the matter to be considered while the public is excluded, the reason for passing this Resolution in relation to the matter and the specific grounds under Section 48 (1) of the Local Government Official Information and Meetings Act 1987 for the passing of this Resolution is as follows:

<i>GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED</i>	<i>REASON FOR PASSING THIS RESOLUTION IN RELATION TO EACH MATTER, AND PARTICULAR INTERESTS PROTECTED</i>	<i>GROUND(S) UNDER SECTION 48(1) FOR THE PASSING OF EACH RESOLUTION</i>
14 CON2020007 - 3 Waters Maintenance Contract	<p>Section 7 (2) (h)</p> <p>The withholding of the information is necessary to enable the local authority to carry out, without prejudice or disadvantage, commercial activities.</p> <p>This report contains commercially sensitive information that relates to the potential negotiations to the contract terms and conditions for the roll-over period.</p>	<p>Section 48(1)(a)(i)</p> <p>Where the Local Authority is named or specified in the First Schedule to this Act under Section 6 or 7 (except Section 7(2)(f)(i)) of this Act.</p>

CARRIED

The meeting closed at 3.20pm

Confirmed:

Chairman:

Date: