

Friday, 27 February 2026

*He hui e whakahaeretia nei e Te Kaunihera ā-Rohe o Heretaunga*

**Administered by Hastings District Council**

**Joint Waste Futures Project Steering Committee Meeting**

*Kaupapataka*

# Agenda

*Te Rā Hui:*  
Meeting date: **Friday, 27 February 2026**

*Te Wā:*  
Time: **10:30 AM**

*Te Wāhi:*  
Venue: **Council Chamber  
Ground Floor  
Civic Administration Building  
Lyndon Road East  
Hastings**

*Te Hoapā:*  
Contact: **Democracy and Governance Services  
P: 06 871 5000 | E: [democracy@hdc.govt.nz](mailto:democracy@hdc.govt.nz)**

*Te Āpiha Matua:*  
Responsible Officer: **Waste Manager - Angela Atkins**

# Joint Waste Futures Project Steering Committee – Terms of Reference

## Background

Section 43 of the Waste Minimisation Act 2008 states that a territorial authority must adopt a Waste Management and Minimisation Plan (WMMP) which provides:

- Objectives, policies and methods for effective and efficient waste management and minimisation.
- Collection, recovery, recycling, treatment and disposal services.
- Facilities for waste management.
- Waste minimisation activities including education and public awareness; and
- A framework for funding implementation, grants and advances of money.

In 2014 the Joint Council Waste Futures Project Steering Committee was established to oversee and manage a range of programmes and interventions to achieve effective and efficient waste management and minimisation within the Ōmarunui Landfill catchment.

The WMMP must be reviewed every 5 years. Council adopted the WMMP in 2019.

## Purpose

- To be responsible for overseeing, supporting, monitoring and reporting progress toward achieving the intent of WMMP.
- To represent the interests of Council in the WMMP.
- To review the Joint Waste Management and Minimisation Plan at least every six years to meet the requirements of the Waste Management Act 2008.

## Members (6 Councillors)

- Chair – Councillor from one Council elected by Group.
- Deputy Chair – Councillor from the other Council elected by Group.
- 2 other HDC Councillors.
- 2 other NCC Councillors.

## Status

By agreement of the local authority member, the Joint Waste Futures Joint Project Steering Committee has been established as a Joint Committee under clause 30A of Schedule 7 of the Local Government Act 2002.

### DELEGATED AUTHORITY

The Joint Committee will have responsibility and authority to:

- 1) Report back to the individual Council on an as required basis.
- 2) Accept and hear submissions on the draft Joint Waste Management and Minimisation Plan under the Special Consultative Procedure and adopt the final WMMP after completion of the Special Consultative Procedure.
- 3) To monitor performance and progress to give effect to the purpose of the WMMP and to make recommendations to the constituent Councils accordingly.

## Administering Authority and Servicing

Hastings District Council shall administer the Joint Committee meetings.

## **Meetings**

The Hastings District Council's Standing Orders will be used to conduct the Joint Committee meetings.

The Joint Committee shall meet as and when required as agreed for the achievement of the purpose of the Joint Committee.

## **Quorum**

The quorum at any meeting shall be not less than four (4) including not less than two representatives of each of the member bodies.

## **Voting**

- The members shall strive at all times to reach a consensus.
- Each representative shall be entitled to one vote at any meeting.
- There shall be no casting vote.

## **Variations**

Any member may propose an amendment (including additions or deletions) to the Terms of Reference which may be agreed to by the Joint Committee.

Variations to the Terms of Reference must be referred to the constituent Councils for ratification.

## **Term of Office**

The primary purpose of this Joint Committee is the approval and adoption, by both Councils, of the Waste Management and Minimisation Plan 2018. However, the Joint Committee will continue to meet as and when required to oversee performance of the WMMP in operation.



*Te Hui o Te Kaunihera ā-Rohe o Heretaunga*

**Hastings District Council**

**Joint Waste Futures Project Steering Committee Meeting**

*Kaupapataka*

# Agenda

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*Heamana*

**Chair:** TBC

**Deputy Chair:** TBC

**Group Members:**

Councillors Nicholas Ratcliffe, Siam Daniel and Hana Montaperto-Hendry (HDC)

Councillors Whare Isaac-Sharland, Greg Mawson and Te Kira Lawrence (NCC)

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*Tokamatua:*

**Quorum:**

4 members - at least 2 Councillors from each Council

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*Apiha Matua*

**Officer**

Waste Manager – Angela Atkins

**Responsible:**

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*Te Rōpū Manapori me*

*te Kāwanatanga*

**Democracy &**

**Governance**

**Services**

Lynne Cox (Extn 5632)



*Te Rārangi Take***Order of Business****Apologies & Leave of Absence – Ngā Whakapāhatanga me te Wehenga ā-Hui**

- 1.0** At the close of the agenda no apologies had been received.  
At the close of the agenda no requests for leave of absence had been received.

**2.0 Conflict of Interest– Mahi Kai Huanga**

Members need to be vigilant to stand aside from decision-making when a conflict arises between their role as a Member of the Council and any private or other external interest they might have.

**Confirmation of Minutes - Te Whakamana i Ngā Minitī**

- 3.0** As this is the first meeting of the triennium there are no Minutes to confirm.

- 4.0 Election of Chair and Deputy Chair** **9**

- 5.0 Hastings Joint Waste Management and Minimisation Plan Implementation Update** **11**

- 6.0 Napier Joint Waste Management and Minimisation Plan Implementation Update** **29**

- 7.0 Information Update Report - Central Government updates relating to the waste sector** **35**



Friday, 27 February 2026

*Te Hui o Te Kaunihera ā-Rohe o Heretaunga*

**Hastings District Council: Joint Waste Futures Project Steering Committee**

*Te Rārangi Take*

# Report to Joint Waste Futures Project Steering Committee

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*Nā:*  
From: **Angela Atkins, Waste Manager**

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*Te Take:*  
Subject: **Election of Chair and Deputy Chair**

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## **1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga***

- 1.1 The purpose of this report is to draw members' attention to the need to elect a Chair and Deputy Chair for the Joint Waste Futures Projects Steering Committee.
- 1.2 The Interim Group Manager: Waste, Parks & Cemeteries Martin Jarvis will assume the Chair at the commencement of the meeting and call for nominations for the position of Chair of the Joint Waste Futures Projects Steering Committee.
- 1.3 The newly appointed Chair will then assume the Chair of the meeting and call for nominations for the position of Deputy Chair.

## **2.0 Recommendations - *Ngā Tūhunga***

- A) That the Joint Waste Futures Project Steering Committee receive the report titled Election of Chair and Deputy Chair dated 27 February 2026.
- B) That ..... be appointed as Chair of the Joint Waste Futures Projects Steering Committee for the next triennium 2025-2028.
- C) That ..... be appointed as Deputy Chair of the Joint Waste Futures Projects Steering Committee for the next triennium 2025-2028.

### **Attachments:**

There are no attachments for this report.



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Friday, 27 February 2026

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*Te Hui o Te Kaunihera ā-Rohe o Heretaunga*

**Hastings District Council: Joint Waste Futures Project Steering Committee**

*Te Rārangi Take*

# Report to Joint Waste Futures Project Steering Committee

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*Nā:*  
From: **Angela Atkins, Waste Manager**

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*Te Take:*  
Subject: **Hastings Joint Waste Management and Minimisation Plan  
Implementation Update**

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## **1.0 Executive Summary – *Te Kaupapa Me Te Whakarāpopototanga***

- 1.1 The Hastings and Napier Joint Waste Management and Minimisation Plan (WMMP) 2025–2031 was adopted on 13 June 2025 and is published on the council’s website. This report outlines the initial steps taken by the Hastings District Council (HDC) waste team, during the six-month period 1 July to 31 December 2025, to implement the WMMP.
- 1.2 The WMMP sets a shared regional direction to reduce waste generation, increase diversion from landfill, support a circular economy, and reduce emissions associated with waste.
- 1.3 Overall, implementation is progressing as planned, with early efforts focused on establishing foundations, strengthening partnerships, and delivering priority actions scheduled for years 1–3 of the plan. Key achievements include adoption of the updated HDC Waste Management and Minimisation Bylaw, completion and opening of additional landfill capacity at Ōmarunui (Area B), and delivery of a range of waste diversion trials and sector initiatives, particularly within the construction and demolition sector.
- 1.4 Good progress has been made in community, school, commercial sector and mana whenua engagement, with more than 40 engagement activities delivered, strong digital engagement, and continued growth in education at Te Whare Mukupara. A joint Waste Education Officer role with Napier City Council (NCC) has been established to expand and formalise school waste education across both districts. Support for marae-led waste minimisation initiatives has also advanced through funding and partnership development.
- 1.5 Expenditure to date has been lower than forecast due to initial programme planning, with spend expected to increase as implementation accelerates. All statutory compliance and reporting obligations have been met.
- 1.6 This is an information report and is not seeking a decision on any options.

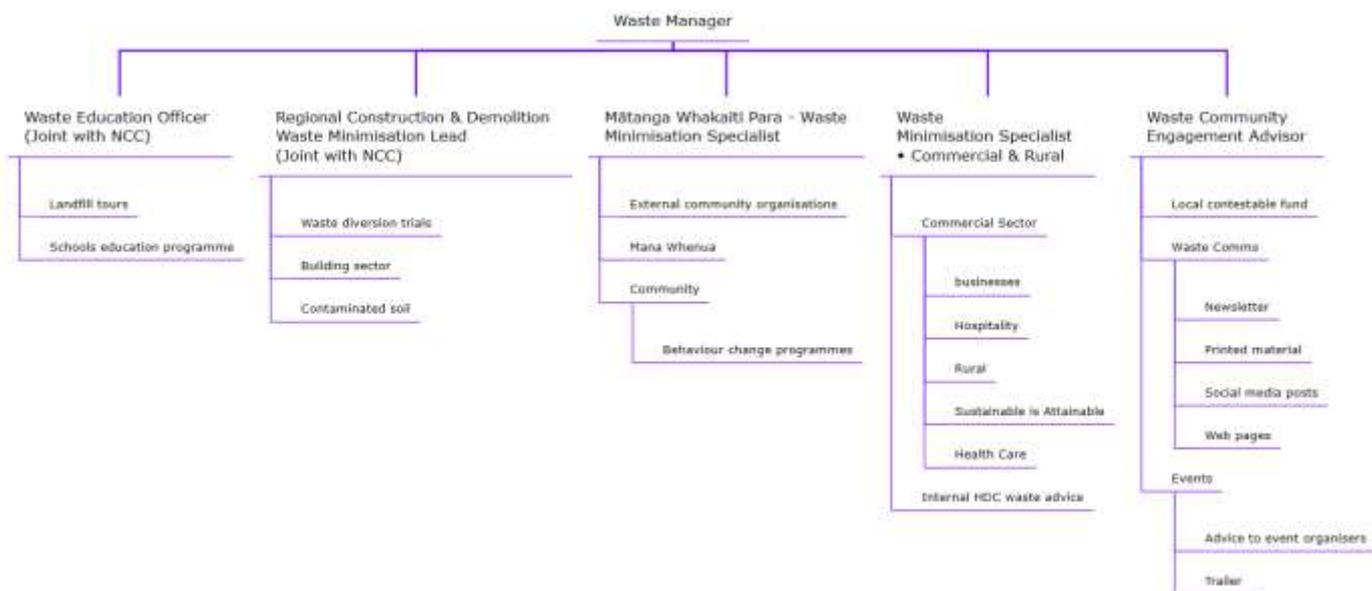
- 1.7 Officers will provide an overview presentation at the meeting, given many members to this committee are new.

**2.0 Recommendations - Ngā Tūtohunga**

That the Joint Waste Futures Project Steering Committee receive the report titled Hastings Joint Waste Management and Minimisation Plan Implementation Update dated 27 February 2026.

**3.0 Background – Te Horopaki**

- 3.1 The WMMP (**Attachment 1**) was adopted following the completion of the waste assessment (November 2024) and public consultation (April–May 2025). The plan aligns with the Waste Minimisation Act 2008 and the New Zealand Waste and Resource Efficiency Strategy.
- 3.2 All councils are required by the Waste Minimisation Act 2008 to review their WMMP at least once every six years. Before undertaking a review of the WMMP, a council must prepare a waste assessment in accordance with sections 50 and 51 of the Waste Minimisation Act 2008. The waste assessment was completed by Tonkin and Taylor Ltd in 2024.
- 3.3 The Waste Disposal Levy, established under the Waste Minimisation Act 2008, applies to all waste sent to landfill. Fifty percent of the revenue generated from this levy is allocated to councils to support activities that reduce waste and promote resource recovery as detailed in the WMMP. The levy is currently \$65 per tonne, rising \$5 each year to \$75 per tonne.
- 3.4 To implement the WMMP, as per action 8.6, the HDC waste team has the following structure to deliver the WMMP.



- 3.5 Two of these roles (Regional Construction and Demolition Waste Minimisation Lead and Waste Education Officer) are jointly funded with NCC using each Councils’ waste levy funds and working across both districts.

### 3.6 **WMMP Vision**

It is normal for our communities to waste less, work in partnership, and value our resources in order to protect te taiao.

### 3.7 **WMMP Goals**

- Improve resource recovery and diversion of waste from landfill by working in partnership.
- Support the development of a circular economy in which the building blocks are in place to enable change.
- Prioritise circular activity in line with the waste hierarchy so our community produces less waste.
- Support our community to minimise emissions from waste and regenerate nature.

### 3.8 **WMMP Targets**

- Waste generation: reduce the amount of material entering the waste management system by 10 per cent per person.
- Waste disposal: reduce the amount of material that needs final disposal by 30 per cent per person.
- Waste emissions: reduce the biogenic methane emissions from waste by at least 30 per cent (a national target).

### 3.9 **Action Plan**

3.10 The WMMP identifies 10 focus areas to guide implementation and achieve the vision of a circular economy. These areas collectively address the four strategic priorities consulted on during the plan's development.

1. Education and Community Engagement - Build awareness and empower residents to adopt waste minimisation practices.
2. Infrastructure Development - Upgrade transfer stations and resource recovery facilities to improve diversion.
3. Organic Waste Management - Expand composting and food waste reduction initiatives.
4. Construction and Demolition Waste - Promote deconstruction and material recovery from building projects.
5. Commercial and Industrial Waste - Support businesses to audit and reduce waste through tailored programmes.
6. Product Stewardship and Recycling Systems - Enhance recycling schemes and advocate for national product stewardship initiatives.
7. Innovation and Trials - Fund and support pilot projects for new waste diversion technologies.
8. Policy and Regulation - Strengthen bylaws and compliance measures to encourage waste minimisation.
9. Partnerships and Collaboration - Work closely with mana whenua, community groups, and industry to share knowledge and resources.
10. Monitoring and Data Collection - Improve data systems to track progress and inform future reviews.

## 4.0 Progress against the WMMP Action Plan

4.1 The timeframes for execution of the WMMP actions were included in the draft plan for the consultation process. In this report officers are providing an update on the actions that were indicated to be completed during years 1–3.

4.2

Action #	Action Description	Status	Comments
1.4	Review rates remission policy to reward low-waste producers using kerbside collection for effectiveness.	Yet to be started	Will complete in the 26/27 financial year.
1.5	Review provision and delivery of annual hazardous waste collection for households.	Yet to be started	Awaiting the release of the Rural Recycling product stewardship scheme, as it is proposed that this scheme will also manage household chemicals.
1.6	Complete review of solid waste bylaws and implement changes to ensure alignment with the WMMP.	Completed	The HDC Waste Management and Minimisation Bylaw was adopted on 4 September 2025
1.7	Provide kerbside, transfer station and rural recycling services in line with standardisation requirements and viable end markets; may include CAPEX/plant.	Met, will continue to monitor.	All services are compliant with the standardisation requirements of the gazette notice: Standard Materials for Kerbside Collections Notice 2023 (Notice No. 1)
2.1	Review local waste minimisation fund framework to maximise returns via grants/service agreements for trials and initiatives.	Yet to be started	The HDC waste minimisation fund framework was reviewed in 2024. A review will be completed in year 3, 27/28.
3.4	Explore/establish formal policy/governance arrangements with mana whenua (Te Tiriti partners).	Commenced	Regular meetings are being established with PSGE partners - this is subject to their availability, capacity and staff changes.
6.2	Establish/review emergency waste management & business continuity processes.	Yet to be started	Will commence in the 26/27 financial year.
7.2	Pilot innovative data management solutions to reduce resourcing pressure.	Commenced	To be refined on the 26/27 financial year.
7.4	Establish platform for council waste data with automation/streamlined reporting.	Commenced	To be refined on the 26/27 financial year.
8.7	Feasibility study for best recovery options for organics (regional processing & value extraction).	Yet to be started	Likely to be started in the 2027 calendar year.

9.2	Monitor regional/national infrastructure status (landfill closures/capacity, bans, gate rates) to assess risks/opportunities.	Commenced/ongoing	Monitoring media stories and keeping in touch with colleagues across the sector.
9.3	Complete construction of additional regional landfill capacity (Area B at Ōmarunui).	Complete	Construction works were completed in 2025 and Area B opened on 15 January 2026.
10.2	Engage with commercial sector to understand Class 2–5 activity/data and encourage diversion from landfills (1–5).	Yet to be started	Awaiting for guidance to be released from the Waste MINZ contaminated land sector group.

- 4.3 Work has also commenced on several other actions. Many of these are to be actioned over the term of the plan. Progress on other actions includes:
- 4.4 Action 1.3 – Polystyrene recycling trial set up at the Henderson Road Refuse Transfer Station
- 4.5 Actions 2.7 & 2.8 – regular activities occurring, see table 6.9. Total of 47 activities over the reporting period.
- 4.6 Action 5.5 - Establishment of sector focus groups for the building, health and food/beverage (via Sustainable is Attainable) sectors.
- 4.7 Action 8.6 - Employment of a Waste Education Officer. Emma Wellum-Smith started in January 2026 in this joint role with NCC.

## 5.0 Performance metrics

- 5.1 Officers formally measure progress through three-yearly waste composition surveys, called Solid Waste Analysis Protocol (SWAP) surveys. The next SWAP survey will be completed around April/May 2027. Officers also get regular data on the weights and types of waste going to the transfer stations and Ōmarunui Landfill.
- 5.2 Landfill tonnage – not formally reported and assessed as this target will be measured at the end of each financial year. Currently tonnes are decreasing due to the economic downturn.
- 5.3 Waste diversion – not formally reported and assessed as this target will be measured at the end of each financial year. Currently tonnes are decreasing due to the economic downturn and changes in consumer behaviour.
- 5.4 Community engagement – as this is the first half of year one, officers are unable to make any comparisons. This will be reported upon in future reports.
- 5.5 For context, the following information is provided on achievement of the previous WMMP. The 2018 WMMP had a total of 55 actions. Of those actions, 30 were completed and 13 in progress at the time of the review. There were 10 actions with limited progress, partly due to lack of demand or limited engagement with relevant sectors. Key factors that impacted the progress on WMMP actions included:
- Covid-19 pandemic
  - Cyclone Gabrielle response and recovery
  - Staff changes.
- 5.6 The 2018 WMMP for Hastings and Napier had two targets to measure progress with the actions
- 20% total tonnage increase in common recyclables diverted from Ōmarunui Landfill.

- 30% total tonnage decrease in organics to Ōmarunui Landfill.

5.7 The performance against those targets is provided in Table 5.11.

5.8 While not quite achieved, the target of increasing common recyclables diverted by 20% did increase by 15% on the 2016/2017 baseline.

5.9 The target of decreasing organics to landfill by 30% by 2024 was not achieved. In 2022/2023 there was an 8% increase in organics disposed to landfill since the baseline financial year of 2016/2017. This was mainly due to the increased disposal of special wastes that had no other alternative disposal option than landfill. When special waste was removed, there had been an 11% reduction.

5.10 The progress towards the targets was impacted by elements outside of council control i.e. Covic pandemic, cyclone, slow pace of regulated product stewardship and deferment of Container Return Scheme.

5.11 *The 2018 WMMP targets for recyclables and organic materials*

Target	By when	Baseline (2016/17)	Target	2022/23	Percentage increase
20% total tonnage increase in common recyclables diverted from Ōmarunui Landfill	2024	9,800	≥ 11,760	11,232	15% increase
30% total tonnage decrease in organics to Ōmarunui Landfill	2024	28,580	≤ 19,150	30,788 Special waste included	8% increase
				25,438 Special waste excluded	11% reduction

## 6.0 Mana whenua, community, sector and stakeholder engagement

### 6.1 Communication activities

6.2 Regular activities have continued such as the monthly newsletter and Facebook posts about waste minimisation, events and kerbside related information.

6.3 The monthly newsletter had a name change and rebrand from “Waste Awareness Newsletter” to “Landfill Comes Last Newsletter” with the first new issue released in October 2025.

6.4 Landfill Comes Last Newsletter was published in July, August, September, October, November and December 2025.

### 6.5 Online engagement:

6.6 The social media statistics below are for the period July to December 2025 and are for waste minimisation-related posts only:

Date	Post	Reach	Engagements
02/07/2025	Composting	4127	337
09/07/2025	Ashes	2228	35
16/07/2025	Food waste in the sink	4382	428
22/07/2025	Bottle cap project	2360	181
23/07/2025	Beat the Bin (Love Food Hate Waste campaign)	1524	27
30/07/2025	Beat the Bin	1085	18

06/08/2025	Beat the Bin	926	14
13/08/2025	Beat the bin	1122	13
20/08/2025	Beat the bin	1162	24
27/08/2025	Beat the bin	947	10
10/09/2025	Bottle cap project	4541	295
17/09/2025	Waste minimisation fund	1280	21
22/09/2025	Waste minimisation fund	1941	54
24/09/2025	Waste minimisation fund	1837	53
28/09/2025	Daylight savings reminder	1604	25
8/10/2025	Cranford Hospice video	4127	29
14/10/2025	Waste minimisation fund	1386	17
15/10/2025	Waste minimisation fund	1980	41
20/10/2025	Waste minimisation fund	1349	27
28/10/2025	Recycling video	10218	65
29/10/2025	Construction waste week	1485	26
4/11/2025	Bottle cap project	8463	938
5/11/2025	Construction waste week	6135	96
6/11/2025	Bottle cap project video	14210	358
12/11/2025	Best before labels	749	8
19/11/2025	Conzstruct	4227	266
3/12/2025	Rural Recycling	3081	91
12/10/2025	Christmas waste	2009	66
12/12/2025	Rural Recycling	3751	132
17/12/2025	Sustainable Christmas wrapping	9624	442
21/12/2025	Christmas collections update	11007	287
24/12/2025	Wrapping paper	15062	879
29/12/2025	New Year collections	3113	35
31/12/2025	New Year Recycling	5138	116
<b>Total</b>	<b>34 posts</b>	<b>138,180</b>	<b>4019</b>

6.7 A highlight of communications activity was the planned Facebook posts during the 2025/2026 Christmas/holiday period. Posts themed around enjoying a low waste holiday period, accompanied by images and graphics were planned from 10 December – 14 January. Generally, they generated strong engagement, sharing and discussion. The most successful post about wrapping paper waste received 60 likes, 15 comments and 19 shares.

#### 6.8 Waste minimisation engagement activities

6.9 The table below provides an overview of the community engagement activities undertaken by the team between July and December 2025.

Date	Group/Organisation	Topic	Attendees
16/07/2025	Territorial Authority construction & demolition hui tima	Plasterboard recycling trial presentation	25
18/07/2025	Te Mata School	Presentation at assembly and x2 worm farm and composting workshops	535
21/07/2025	Twyford School	Ōmarunui landfill visit and presentation	36
26/7/2025	Ngā marae o Tamatea Pōkai Whenua	Ōmarunui landfill visit and presentation	11
31/7/2025	Palmerston North City Council	Ōmarunui landfill and Henderson Road Transfer Station visit and presentation	6
1/08/2025	Britten Builders	Toolbox talk	19
7/08/2025	Building Resource Recovery Collective quarterly meeting	August meeting	24
12/08/2025	Sustainable Hawke's Bay	Bi-monthly hui with Napier City Council	6
20/08/2025	University of Canterbury Industrial Product Design project team	Material centred design project - repurposing a waste product - sterile hospital wrap	3
20/08/2025	Health care waste minimisation focus group	August meeting	7
22/8/2025	St John's College	Presentation at whole school assembly - waste audit data	450
22/08/2025	Hawke's Bay NZCB builders and Mutu	Mutu app tutorial for NZCB builders signed up to funded trial	10
22/08/2025	Enviroschools	Be a Waste Warrior School funding catch up	3
26/08/2025	Sustainable Hawke's Bay	Ōmarunui landfill visit and presentation	21
27/08/2025	Cranford Hospice	Waste presentation	9
27/08/2025	Nourished for Nil	Large funding agreement conversation + viewing new racking	4
28-29/8/25	Auckland University researchers	Shaping a Circular Market for Plastics in NZ research project - 2 days study visit, co-host with 3R	5
8/08/2025	Te Mata School - Session 1	Ōmarunui landfill visit and presentation	58
9/09/2025	Te Mata School - Session 2	Ōmarunui landfill visit and presentation	47
9/09/2025	Kraft Heinz	Ōmarunui landfill visit and presentation	4
9/09/2025	Master Electricians Exec Meeting	PVC Trial rollout	7
09/09/2025	HB Enviro Educators hui	Attended HB enviro educators hui in CHB	18
12/09/2025	HDC Staff tour	Landfill & Henderson Road Transfer Station visit	28
17/09/2025	Territorial Authority business waste minimisation hui	Commercial activity across various council waste minimisation teams	6
17/09/2025	Te Mata School sessions 3 and 4	Ōmarunui landfill visit and presentation	Session 3 – 43 Session 4 – 62

24/09/2025	National hui tima	HDC hosted the huitima from Te Whare Mukupara	69
25/09/2025	HDC Library - Hastings	First of two drop-in sessions for the waste minimisation fund	3
30/09/2025	HDC Library - Havelock North	STEAM Visible mending workshop	9
1/10/2025	HDC Library - Hastings	STEAM Visible mending workshop	8
1/10/2025	WAO Better Building Forum (Wanaka)	Online Plasterboard presentation to the WAO Better Building Group	21
7/10/2025	Re-Source	October Meeting	3
8/10/2025	WasteMINZ Farm Waste Working Group + ECAN, Landcare Trust & Trish Rankin	Farm waste webinar	81
15/10/2025	Nourished for Nil	Ōmarunui landfill visit and presentation	14
16/10/2025	HDC Library - Hastings	Second of two drop-in sessions for Waste minimisation fund	4
20/10/2025	Morrison Low Advisory	Ōmarunui landfill visit and presentation	3
21/10/25	Recycling Week - Internal Event	Bees Wax Wrap Session	16
22/10/2025	HDC libraries team	Recycling week presentation	18
30/10/2025	Pukehomoamoā School - Session 1	Ōmarunui landfill visit and presentation	33
31/10/2025	Caps and Lids Reveal Event	Reveal of the caps and lids artwork to schools at Ōmarunui landfill	68
11/11/2025	Pukehomoamoā School - Session 2	Ōmarunui landfill visit and presentation	28
11/11/2025	Composting wānanga	Composting wānanga at Pāharakeke with x2 schools	15
11/11/2025	Waste transport Operators	Update and discussion session	6
13/11/2025	Conztruct Event	Construction & demolition waste education	55
26/11/2025	Auckland University researchers	Circular economy test lab and stakeholder review	5
11/12/2025	Heretaunga ararau action plan breakfast workshop	Kaimahi māori attended the workshop	85
11/12/2025	Pukehomoamoā School - Session 3	Ōmarunui landfill visit and presentation	23
3/12/2025	Priority One. Circular Collective Group (Tauranga)	Whats working for C&D initiatives in Hawkes Bay	27
22/12/2025	Ātea-a-Rangi	Kōrero and update on waste minimisation mahi at the summer equinox	65
<b>Total</b>	<b>46 activities</b>		<b>2,063</b>

## 7.0 Overview of team activities for the period 1 July to 31 December 2025

### 7.1 Mana Whenua

7.2 Regular hui have been initiated with Tamatea Pōkai Whenua. These were placed on hold in late 2025 due to staffing changes and will be re-established once new positions are filled.

7.3 Support was provided to Waiohiki Marae Trust to guide their funding application to the Waste Minimisation Fund. Waiohiki Marae was successful in securing funding for a project focused on diverting recoverable materials through the installation of waste stations aligned with the national standardised waste colour scheme, supported by bilingual signage.



7.4

*Photo caption: New waste stations at Waiohiki Marae*

7.5 Officers are working closely with whānau of Moteo Marae to support their application to the Large Waste Minimisation Fund for a pilot project to develop marae-led waste wānanga. The project involves collaboration between five marae:

- Moteo
- Timi Kara
- Omahu
- Waiohiki
- Wharerangi

7.6 A connection has also been established with Waimārama Marae to provide support and explore waste minimisation opportunities and the development of composting initiatives within the marae.

### 7.7 Schools

7.8 Te Whare Mukupara has now been open for two years. During 2025, more than 2,000 tamariki (children) from Heretaunga Hastings schools visited the centre to learn about waste management at Ōmarunui Landfill and, more importantly, about practical ways to reduce and minimise waste at school and at home.

7.9 Due to the high level of engagement from schools, there was a recognised need to provide additional support that extends beyond school visits to Ōmarunui Landfill. In response, the role of Waste Education Officer was established jointly with Napier City Council and advertised in late 2025. The position has since been filled, and officers are looking forward to the development of a school waste education programme aligned with the New Zealand Curriculum. This will provide increased support to all kura (schools) across Hastings and Napier.

- 7.10 The Caps and Lids project involved six schools applying to participate in an art installation that developed the statement “This is the place called away” for Te Whare Mukupara, the education centre at Ōmarunui Landfill.
- 7.11 Students from six Hastings and Napier schools collaborated on the project, with each school creating a section of the mural using bottle caps and lids collected from their homes and school communities. Classrooms quickly filled as whānau and friends joined the initiative, transforming every day waste into a powerful environmental statement. The reveal of the children’s artwork at Te Whare Mukupara was a great event with all of the participating schools attending.



7.12

*Photo caption: students at the reveal of the place called away mural at Te Whare Mukupara.*

### 7.13 Commercial

- 7.14 A health sector waste minimisation focus group meets quarterly with local hospitals and day surgeries attending. The purpose is to support collaboration and knowledge sharing on waste management and minimisation. This supports a current action in the WMMP. Members are being encouraged to carry out waste audits to support an evidence-based approach to initiatives supported through the group. The waste minimisation team and others in the group have offered to support waste audits by sharing resources.
- 7.15 Sustainable is Attainable (known in the industry as SiA) is an initiative that brings together food and beverage businesses to collaborate on shared sustainability priorities, such as minimising waste, establishing value-added, by-product pathways and investigating renewable energy options. The programme has been running in Hawke’s Bay for more than three years, with the involvement of over 50 businesses, including some of the region’s largest food processors. It is coordinated and managed by Foodeast Haumako. SiA is modelled on and connected to the initiative of the same name in South Canterbury, which was initiated by Venture Timaru.
- 7.16 Trials for pallet strapping and label backing through SiA are progressing with chipped pallet strapping secured and collection of sufficient label backing nearing completion.
- 7.17 A business waste minimisation guide has been completed and will be launched in the February 2026.

### 7.18 Construction & Demolition

- 7.19 These activities are undertaken by the Regional Construction and Demolition Waste Minimisation Lead, a joint role working across both Hastings and Napier.
- 7.20 The Window/Flat Glass Recycling Bunker at Redclyffe has received a total of 80 tonnes of window glass for the months July to December 2025. The total tonnage received in the bunker since establishment in September 2023 is 304 tonnes. Contamination levels continue to be monitored and remain at consistently low levels. 5R the glass recycler, in conjunction with the team intend to further promote the glass bunker to the trade sector not currently utilising the site.
- 7.21 The local Hawkes Bay building sector group meets quarterly and has been renamed 'The Building Resource Recovery Collective' (BRRC) to better reflect the group's purpose. The BRRC has set up a LinkedIn profile to further promote the group and showcase waste minimisation stories. A site visit to TimberSpan was held in October 2025 for members of the group to learn about engineered structural timber building construction.
- 7.22 In November 2025, with support from 3R Group, HDC and NCC had a stand at the building trade focussed Conztruct evening. The event was well attended by a wide cross section of the building sector where the local PVC and Gib® Plasterboard trials were promoted.
- 7.23 A regional plasterboard recycling trial has been underway since April 2025. The trial is a collaboration between HDC, NCC, Winstone Wallboards, Central Environmental and four local building merchants. New Gib® plasterboard waste is collected from building sites in bags, with the gypsum and paper components both recycled after being processed by Central Environmental. Gypsum is transported back to the Winstone Wallboards factory in Tauranga for recycling back into new board products. This trial has been run with no funding from the Councils and established as a fully user pays model.
- 7.24 It is estimated that the total tonnage of new plasterboard waste generated in the region that can be recycled is 840 tonnes per annum based on 23/24 data. As of 31st December, 244 bags weighing a total of 86 tonnes have been collected by the trial and diverted from landfill - a 10% diversion rate with contamination levels in the bags below 1% - a great outcome. With the trial a success, officers are working with Winstone Wallboards for them to take ownership of a long-term permanent regional circular recycling solution for new plasterboard waste in the region.



*Photo caption: plasterboard offcuts collected for the recycling trial.*

7.25 PVC Recycling Trial – Officers have partnered with Marley to establish a PVC recycling trial. Marley can recycle a range of PVC products back into new non-potable piping products at their recycling facility in Auckland. Recycling bag collection points have been set up at eight electrical and plumbing wholesaler stores across Napier and Hastings. This trial is supported and endorsed by Master Electricians and Master Plumbers. Uptake has been relatively slow to date, and officers will be supporting Marley to promote the trial to the local plumbers and electricians directly in early 2026.

7.26 Officers have been working alongside Alexander Construction at the Flaxmere Community Housing Development project to support site waste diversion and education. Regular site visits have provided the opportunity for direct engagement with a number of the sub-trades to gain feedback on construction waste and provide education. Gib Plasterboard, PVC piping, cardboard, clear plastic wrap, bricks and concrete, paint containers, glass and metal are the waste streams being diverted from site, as much as practical.

#### 7.27 Internal activities at HDC

7.28 Recycling Week was promoted internally to all HDC staff, this included daily quizzes provided by Reclaim, which were well received. Officers also hosted a lunchtime bee wax wrap workshop for staff.

7.29 A waste presentation was given to HDC libraries staff and a number of initiatives have commenced including replacement of rubbish bins under desks to small "sort your waste" desktop bins, the introduction of the lunchbox library to reduce single use takeaway containers and a review of recycling services with cleaners.

#### 7.30 Transfer station improvements

7.31 A user-pays polystyrene recycling trial was introduced in September and has collected five 20-foot shipping containers of polystyrene which has been recycled via E-Cycle in Palmerston North.

#### 7.32 Local waste contestable funding

##### 7.33 Waste Minimisation Fund - Large Grants

7.34 Applications for large grants opened on Monday 8 September and closed on Monday 27 October 2025. The assessments were completed by waste officers in January and approved by the Community and Civic Futures Subcommittee on Wednesday 04 February.

7.35

Applicant name	Project Description	Amount
Waste-Ed With Kate Limited	Enhancing Food Waste Reduction Through Cultural Outreach.	\$18,650.00
Dr. Louise Trent	Improving Resource Stewardship and environmental sustainability in Te Matau a Māui Hawke's Bay Hospital.	\$50,000.00
Moteo Marae	Para-Kore Marae Coordinator	\$20,000.00

7.36 Waste Minimisation Fund – Small Grants

7.37 Since the last meeting, the team has approved funding applications for small grants for the following projects:

Applicant	Amount	Project Activity	Month awarded
Cranford Hospice	\$2,300.00	Waste audits performed across four Cranford Hospice second hand stores to identify opportunities for waste reduction.	August 2025
Te Mata School	\$1,710.63	Covered the hire fee for buses to take students for an education session with HDC staff at the landfill.	August 2025
Harcourts Hawke’s Bay Women’s Triathlon	\$1,555.00	Received funding for hiring the Sustainable HB Rinsery wash trailer and reusable water cups for athletes.	October 2025
Shed 530	\$4,304.50	Hired Closed Loop sustainable waste management team for event waste minimisation at the Six60 concert.	October 2025
Natalie Robb	\$10,000.00	Love not Landfill Pilot for textile and leather waste diversion through reuse and creative workshops.	October 2025
3R Group	\$10,000.00	A trial to identify the best methods of optimising onsite building practices to recover materials and reduce waste.	November 2025
Cath Jeffares	\$2,700.00	A Very Merry Sustainable Christmas community workshops on minimising waste during the Christmas period.	November 2025
TechCollect NZ	\$8,426.00	Household e-waste recycling service.	December 2025

Item 5

7.38 Waste Minimisation Fund – Schools

7.39 Applications for the school’s grants opened on Monday 08 September and closed on Monday 27 October. Three applications were received (Kererū School, St Mary’s School and Woodford House) and all were approved in November 2025.

7.40 **Collaboration with other councils around New Zealand**

7.41 Most team members are involved in sector and working groups at a national level. These include the Waste Manager being a member of the WasteMINZ Territorial Authorities Officers Sector Group. This group of eight meet bi-monthly and represent the views waste officers from around New Zealand.

7.42 The team coordinated and hosted the national waste 'Hui Tīma' in September 2025. This is a quarterly online hui for local government waste minimisation and management staff to come together in an informal setting to share learnings, provide project updates, best practice and information with each other on waste reduction topics. The purpose of this hui is to grow connection and avoid duplication of projects within local government, as well as create space to discuss difficult issues or problems councils are facing. The hui tīma is hosted by a different Council each quarter.

7.43 WasteMINZ Farm Waste working group have developed a national farm waste guide and hosted a webinar in October to share the guide with the rural and local government sectors. The Waste Minimisation Specialist is a member of this working group.

7.44 In October, the WasteMINZ construction and demolition working group released a targeted construction & demolition waste awareness week. This was a nationwide campaign used to

promote case studies, radio interviews, new initiatives and stories. The Regional Construction and Demolition Waste Minimisation Lead is a member of this working group.

- 7.45 The Regional Construction and Demolition Waste Minimisation Lead visited Tauranga City Council waste team in December 2025 to share knowledge and to build on existing relationships. Key visits included a site tour of the Te Maunga Transfer Station, a presentation to the Tauranga Circular Construction Collective building sector group and a site tour of the Winstone Wallboards Gib factory at Tauriko.

## 8.0 Financial Overview

- 8.1 HDC received the following waste levy payments; \$419,550 (July) and \$435,503 (October). A total of \$855,053 for the period.
- 8.2 Officers drafted a work plan for the year to commence implementation of the WMMP utilising the Council's waste levy revenue. The intention is to spend most of the revenue as it is received this year on the implementation. Any remaining funds will be transferred to the waste levy reserve at the end of the financial year.
- 8.3 Over the first couple of months, the team spent time planning activities for each of the actions, and this has resulted in a lower spend than expected. Activities and expenditure will increase over time.
- 8.4 The following activities have been funded in the past six months using HDC's waste levy revenue.

Trials	Infrastructure	Local waste fund	Staff
\$12,500	\$3,750	\$30,400	\$110,00

## 9.0 Risk Management

- 9.1 This section highlights any emerging risks identified since adoption of the WMMP.
- 9.1.1 This current period of economic downturn has put fiscal pressures on the community and businesses that has resulted in less waste being produced by all. This also in turn reduces businesses and individuals' ability/appetite to explore waste minimisation opportunities and attend events. At this time there aren't any mitigation measures that can be implemented.

## 10.0 Compliance and Reporting

- 10.1 This section details the compliance and reporting obligations that have been completed during the reporting period.
- 10.2 Under the Waste Minimisation Act all councils are required to review their WMMP every six years, if not earlier. The original review deadline for our WMMP was 30 August 2024. The Ministry for the Environment accepted the joint application for a review extension under section 33A of the Waste Minimisation Act 2008 (as amended by clause 12 of the Severe Weather Emergency Recovery (Waste Minimisation) Order 2023). That meant that the new WMMP needed to be adopted by 15 September 2025 by both HDC and NCC.
- 10.3 The Waste Assessment phase was completed and was adopted by the Joint Waste Futures Project Steering Committee, HDC and NCC in November 2024. Ministry have acknowledged our notification that the WMMP review has been completed, meeting this compliance requirement.
- 10.4 All services are compliant with the standardisation requirements of the gazette notice: Standard Materials for Kerbside Collections Notice 2023 (Notice No. 1)

- 10.5 Officers have completed the required quarterly waste data reporting for transfer stations and the annual Council waste data reporting obligations.
- 10.6 The annual waste levy expenditure reporting requirement has also been met. At the end of each financial year officers are required to complete a detailed submission on the use of the Council's waste levy funds and how this is permitted under Council's WMMP. This reporting is also regularly audited by the Ministry for the Environment, often using external professional auditors.
- 10.7 Failure to meet these obligations could jeopardise Council's receipt of their proportion of the waste disposal levy to fund activities and initiatives in the plan. The waste disposal levy payments are estimated to be approximately \$1.6 million for this financial year.

## 11.0 Future Outlook

11.1 This section highlights some of the planned activities that the team are working on for the next reporting period.

### 11.2 Community

11.3 In March officers will be running 'The Great Food Rescue' month, all about valuing our kai (food), nourishing our soils and communities, and keeping food out of landfill. This includes events planned for our community and local businesses. Officers will also be sharing easy, practical ways you can reduce food waste at home or at work. At the same time there will be a national campaign by Love Food Hate Waste NZ, Leftover Legends Challenge, inviting New Zealanders to eat their leftovers for lunch the next day. The goal is to save 25,000 plates of food from going to landfill. Every year in Aotearoa, around 35 million plates of perfectly good leftovers are thrown away.

### 11.4 Mana Whenua

11.5 Officers will continue to engage with mana whenua partners to progress actions within the Waste Management and Minimisation Plan (WMMP). Due to staff changes at Tamatea Pōkai Whenua, regular hui have been temporarily deferred and are expected to resume once positions are filled, likely by the end of March.

11.6 Direct support to marae will continue, as this enables further waste minimisation opportunities and supports the ongoing development of māra kai (vegetable/fruit garden), where composting can be incorporated as part of a circular system. Previous composting wānanga have been well received and will continue to be offered to marae and community centres in Flaxmere and Camberley.

11.7 Officers will also support the Moteo Marae Para Kore Coordinator, who is working with five marae to develop tailored wānanga. This is expected to include officer support with waste audits and participation in hui to provide feedback and technical advice to inform workshop development.

### 11.8 Schools

11.9 The development a schools education programme aligned to the refreshed NZ curriculum specific to our Joint WMMP and the services provided in Hastings and Napier.

### 11.10 Commercial

11.11 Collaboration continues with the HB Chamber of Commerce to support waste minimisation in small to medium sized businesses. A food scraps workshop is planned for March 2026 as part of the Businesses for a Greener HB event series. This will focus on on-site compost and bokashi to reduce food scraps in commercial rubbish bins. This is part of the March food waste month.

11.12 A food waste event focused on rescuing edible food is planned with Sustainable is Attainable. The event will feature Rescued Kitchen and case studies of rescued food in hospitality and food service. The event is aimed at supermarkets, aged care villages and the wider hospitality and tourism sectors.

11.13 A waste audit is planned for the first quarter of 2026 at Royston Day Surgery with support from members of the health care focus group.

#### 11.14 Rural

11.15 A farm waste minimisation guide is currently in the final stages of development and should be completed in the next quarter. Farm waste workshops are being explored with catchment groups to see if there is appetite from local farmers to hold farmer-led sessions exploring challenges and opportunities.

#### 11.16 Funding

11.17 The second large Waste Minimisation Fund application round will open on 23 February and close on 30 March 2026. These applications will be assessed and approved by the Community and Civic Futures Subcommittee. The Schools Waste Minimisation Fund will also open at the same time.

### Attachments:

<a href="#">1</a>	Joint Waste Management and Minimisation Plan 2025 -2031	SW-29-2-25-261	Under Separate Cover
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## Summary of Considerations - *He Whakarāpopoto Whakaarohanga*

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### Fit with purpose of Local Government - *E noho hāngai pū ai ki te Rangatōpū-ā-Rohe*

The Council is required to give effect to the purpose of local government as set out in section 10 of the Local Government Act 2002. That purpose is to enable democratic local decision-making and action by (and on behalf of) communities, and to promote the social, economic, environmental, and cultural wellbeing of communities in the present and for the future.

[Link to the Council's Community Outcomes – Ngā Hononga ki Ngā Putanga ā-Hapori](#)

This proposal promotes all the wellbeings of communities in the present and for the future.

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### Māori Impact Statement - *Te Tauākī Kaupapa Māori*

The vision captures the aspiration of the committee for a partnered future and further alignment with the broader and more holistic values of te ao Māori. Working with mana whenua to embed te ao Māori into our way of working, to operationalise waste management and minimisation, not only responds to council's legislative requirements including recognition of te Tiriti o Waitangi, but it also strengthens environmental, social and cultural outcomes that benefit the whole community.

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### Sustainability - *Te Toitūtanga*

The Waste Assessment and Joint Waste Management and Minimisation Plan align with many sustainability objectives across the Councils and communities; including the Emission Reduction Plan, associated budgets and the HDC Eco District Strategy.

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### Financial considerations - *Ngā Whakaarohanga Ahumoni*

Funding for Council's waste services comes from a mixture of:

- commercial revenue (i.e. transfer station and landfill charges)
  - targeted and general rates
  - revenue from the waste levy (this is a \$65 per tonne waste levy, rising \$5 each year to \$75 per tonne from 1 July 2027, administered by the Ministry for the Environment, 50 per cent of which is distributed to territorial authorities, amounting to \$1,226,757 for Hastings District Council in the 2024/2025 financial year.
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### Significance and Engagement - *Te Hiranga me te Tūhonotanga*

This report has been assessed under the Council's Significance and Engagement Policy as being of minor significance.

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### Consultation – internal and/or external - *Whakawhiti Whakaaro-ā-roto / ā-waho*

Public consultation was completed during April and May 2025 on the draft WMMP. No further public consultation is planned at this stage.

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### Risks

REWARD – <i>Te Utu</i>	RISK – <i>Te Tūraruru</i>
The expected benefits from the implementation of the WMMP include; mana whenua partnership, waste levy funding, greater waste diversion.	The unknown impacts of the waste legislation reviews and the implementation of product stewardship schemes.

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### Rural Community Board – *Te Poari Tuawhenua-ā-Hāpori*

No direct impact at this stage.

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Friday, 27 February 2026

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*Te Hui o Te Kaunihera ā-Rohe o Heretaunga*

**Hastings District Council: Joint Waste Futures Project Steering Committee**

*Te Rārangi Take*

# Report to Joint Waste Futures Project Steering Committee

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**Nā:**  
**From:** **Stefni Wilson, Waste Minimisation Lead (NCC)**

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**Te Take:**  
**Subject:** **Napier Joint Waste Management and Minimisation Plan  
Implementation Update**

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## **1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga***

- 1.1 The Napier and Hastings Joint Waste Management and Minimisation Plan (WMMP) 2025–2031 was adopted on 13 June 2025 and published on both councils’ websites. This report outlines the initial steps taken to implement the plan, focusing on governance, funding, and priority actions.

## **2.0 Recommendations - *Ngā Tūtohunga***

That the Joint Waste Futures Project Steering Committee receive the report titled Napier Joint Waste Management and Minimisation Plan Implementation Update dated 27 February 2026.

## **3.0 Background – *Te Horopaki***

- 3.1 The WMMP (**Attachment 1**) was developed following the completion of the waste assessment (November 2024) and public consultation (April–May 2025). The plan aligns with the Waste Minimisation Act 2008 and the New Zealand Waste and Resource Efficiency Strategy.
- 3.2 The Waste Disposal Levy, established under the Waste Minimisation Act 2008, applies to all waste sent to landfill. Fifty percent of the revenue generated from this levy is allocated to councils to support activities that reduce waste and promote resource recovery as detailed in the WMMP.

### 3.3 **WMMP Vision**

It is normal for our communities to waste less, work in partnership, and value our resources in order to protect te taiao.

### 3.4 **WMMP Goals**

- Improve resource recovery and diversion of waste from landfill by working in partnership.
- Support the development of a circular economy in which the building blocks are in place to enable change.
- Prioritise circular activity in line with the waste hierarchy so our community produces less waste.
- Support our community to minimise emissions from waste and regenerate nature.

### 3.5 **WMMP Targets**

- Waste generation: reduce the amount of material entering the waste management system by 10 per cent per person.
- Waste disposal: reduce the amount of material that needs final disposal by 30 per cent per person.
- Waste emissions: reduce the biogenic methane emissions from waste by at least 30 per cent (a national target).

### 3.6 **Action Plan**

3.7 The WMMP identifies 10 focus areas to guide implementation and achieve its vision of a circular economy. These areas collectively address the four strategic priorities consulted on during the plan's development.

1. Education and Community Engagement - Build awareness and empower residents to adopt waste minimisation practices.
2. Infrastructure Development - Upgrade transfer stations and resource recovery facilities to improve diversion.
3. Organic Waste Management - Expand composting and food waste reduction initiatives.
4. Construction and Demolition Waste - Promote deconstruction and material recovery from building projects.
5. Commercial and Industrial Waste - Support businesses to audit and reduce waste through tailored programmes.
6. Product Stewardship and Recycling Systems - Enhance recycling schemes and advocate for national product stewardship initiatives.
7. Innovation and Trials - Fund and support pilot projects for new waste diversion technologies.
8. Policy and Regulation - Strengthen bylaws and compliance measures to encourage waste minimisation.
9. Partnerships and Collaboration - Work closely with mana whenua, community groups, and industry to share knowledge and resources.

10. Monitoring and Data Collection - Improve data systems to track progress and inform future reviews.

#### 4.0 Priority Actions (Year 1–2)

- 4.1 Establish NCC’s Waste Minimisation Contestable Fund
- 4.2 Support waste minimisation at events through bylaws and recycling infrastructure.
- 4.3 Review transfer station infrastructure for improved resource recovery.
- 4.4 Launch education campaigns on the waste hierarchy.
- 4.5 Complete a feasibility study to determine the best recovery options for organic waste.

#### 5.0 Progress Against Action Plan

5.1 Status of Year 1–2 priority actions:

5.2

Action #	Action Description	Status	Comments
1.3	Seek opportunities to divert recyclable materials, and safe disposal options for difficult to dispose of items e.g., e-waste, polystyrene, and bulky items via Council services	Actioned – Batteries	Installed four Phoenix battery disposal units at Napier’s Customer Services, iSite, Napier and Taradale Libraries. These units allow for free, and safe disposal of household batteries
1.6	Complete review of solid waste bylaws and implement changes to ensure alignment with the WMMP.	Actioned – Completed review of solid waste bylaws	Adopted new Waste Management and Minimisation Bylaw 2025
2.1	Review the local waste minimisation fund framework to award grants and service agreements to obtain the highest returns by enabling and supporting partners, stakeholders, not-for-profit and community-run organisations, businesses, and community to trial and implement waste minimisation and circular initiatives.	Actioned – Review the local waste minimisation fund framework	Adopted NCC’s waste minimisation contestable funding framework in November 2025.
2.4	Provide clear and accessible information for the community on minimising and managing waste using a wide variety of communications channel and opportunities, e.g. A-Z guide on website, events, workshops, guides, and videos. Utilise Council websites and social media platforms to ensure information is accessible.	Actioned – A-Z Guide on websites	Completed a review and update on all items on the A-Z guide

5.3 Waste Minimisation Funding Awarded

Organisation	Project	Amount Awarded (Excl. GST)
Cranford Hospice	Waste Audit completed across four stores, with two being in Napier City. This was a joint project between NCC and HDC.	\$2,300
Nourished for NIL	Increase storage & handling capacity, and upgrade to prep room. Napier City receive two out of the seven distribution services N4N provide. HDC contributed the remainder 5/7 portion of the funds to complete the project.	\$19,830
Aramex - Kiwi Walk & Run	Contributions towards 'cup medals', on-site waste management and reusable timing chips.	\$869.57
Ahuriri Repair Café	Hall hire & printing costs. The total cost will be \$1,047.56 over two years and we will pay the remaining 50% next FY, based on their performance this year.	\$523.78
<b>TOTAL – Q1 + Q2</b>		<b>\$23,523.35</b>

## 6.0 Performance Metrics

- 6.1 We measure how we're tracking through three-yearly waste composition surveys, called Solid Waste Analysis Protocol (SWAP) surveys. The next SWAP survey will be completed in April/May 2027. We also get regular data on the weights and types of waste going to the transfer stations and Ōmarunui Landfill. The targets in the plan mentioned above will also measure progress locally.

## 7.0 Stakeholder Engagement

GROUP	DATE & TIME	TOPIC	PAX
Kāhui Pākeke	10 July 2025 @ 6pm-6.30pm	WMMP Waste Engagement	20
Tamatea Intermediate	11 August 2025 @ 9.30am-11.30am	Landfill Presentation	35
Health Care Group	20 August 2025 @ 1pm-3pm	HDC Focus Group	8
Environmental Solutions Team	26 August 2025 @ 2pm-4pm	Landfill Presentation	5
Napier Central School	2 September 2025 @	Landfill Presentation	31
Cranford Hospice Waste Audit - Napier	9 September 2025 @ 10am-12pm	Waste Audit	4
Waste Educators Hui	11 September 2025 @ 9am-3pm	Share Waste Knowledge	12
EIT & Staff	15 September 2025 @ 9am-11am	Landfill Presentation	10
Sustainable Spring Swap & Picnic in the Park	1 October 2025 @ 10.30am-2.30pm	Composting Workshops	29

- 7.1 Over the last two quarters, we have continued our ongoing engagement with our mana whenua partners – Te Taiwhenua o Te Whanganui ā Orotu and Mana Ahuriri Trust. A funding application has been submitted to both NCC and HDC’s waste minimisation funds to support a project led by Moteo Marae. The project will work with five marae to develop waste minimisation wānanga aimed at reducing waste to landfill. Both councils have approved the applications, which will fund a Para Kore coordinator to facilitate and manage the kaupapa. At the project’s completion, the five marae will share their wānanga and findings to support other marae across the region. Council officers will continue to provide support where needed in the development of these wānanga.
- 7.2 HDC Waste Minimisation Specialist, Jordy Wiggins, led an exciting Caps & Lids project, and was supported by NCC Waste Minimisation Lead, Stefni Wilson, that involved schools across Hastings and Napier. Five schools from Hastings and Napier Intermediate created the beautiful mural at Te Whare Mukupara, spelling out ‘This Is The Place Called Away’ out of valuable resources that cannot be recycled through kerbside, but should be kept out of landfill. A lot of amazing thought went into creating each board and we can be very proud our future generation who show a lot of empathy and care for the environment.
- 7.3 The new NCC councillors visited Ōmarunui Landfill and the Redclyffe Transfer Station during a council-wide facilities’ site visit, where they had the opportunity to learn about our joint asset and how a modern landfill operates. It was a very interactive and positive session.
- 7.4 There has been a lot of positive engagement since the adoption of the new joint WMMP. Staff members are also becoming increasingly interested in changing their behaviours.

## 8.0 Risk Management

- 8.1 The lack of resources available, especially since October 2025, has meant that the Waste Lead has only been able to focus on the day-to-day- operations, and not on the WMMP. If this continues, there is a risk that the team will not be able to achieve the WMMP as planned.
- 8.2 We will aim to mitigate this risk through the approval that has been given to recruit two Waste Officers, using Waste Disposal Levy Funds. Tonkin & Taylor created a detailed implementation plan to support the Waste Team with completing tasks aligned to the actions in the joint WMMP.

## 9.0 Compliance and Reporting

- 9.1 Alignment with Waste Minimisation Act and Ministry for the Environment reporting obligations.

## 10.0 Future Outlook

- 10.1 Our joint Waste Education Officer, Emma Wellum-Smith, started in January 2026 and we are looking forward to seeing what Emma will develop for our schools’ waste programme over the next three months.
- 10.2 Aim to recruit two Waste Officers to join the NCC Waste Team.
- 10.3 The Waste Lead will review the timelines of the implementation plan and adjust some of the priorities accordingly.

## Attachments:

- |   |  |                |
|---|--|----------------|
| 1 | Joint Waste Management and Minimisation Plan<br>2025 -2031 | SW-29-2-25-261 |
|---|--|----------------|



Friday, 27 February 2026

*Te Hui o Te Kaunihera ā-Rohe o Heretaunga*

**Hastings District Council: Joint Waste Futures Project Steering Committee**

*Te Rārangi Take*

# Report to Joint Waste Futures Project Steering Committee

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*Nā:*  
From: **Angela Atkins, Waste Manager**

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*Te Take:*  
Subject: **Information Update Report - Central Government updates relating to the waste sector**

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## **1.0 Purpose and summary - *Te Kaupapa Me Te Whakarāpopototanga***

- 1.1 The purpose of this report is to inform the Joint Waste Futures Project Steering Committee of updates from the Ministry for the Environment that pertain to the waste sector and the implementation of the Joint Waste Management and Minimisation Plan.
- 1.2 This report covers proposed amendments to waste legislation, the rural recycling product stewardship scheme, container return scheme, emergency management bill and the release of a national construction and demolition waste baseline report.

## **2.0 Recommendations - *Ngā Tūtohunga***

That the Joint Waste Futures Project Steering Committee receive the report titled Information Update Report - Central Government updates relating to the waste sector dated 27 February 2026.

## **3.0 Proposed amendments to waste legislation**

- 3.1 Public consultation on proposed amendments to the Waste Minimisation Act and Litter Act was held in April and May 2025. Central Government announced in December 2025 that Cabinet has agreed to amend the Waste Minimisation Act 2008 and replace the Litter Act 1979. The new

legislation intends to provide a fit-for-purpose legislative framework aimed at reducing waste, cutting emissions and improving environmental outcomes.

3.2 The proposed legislation will focus on five key areas:

- changing how the waste levy is allocated to territorial authorities and what it can be spent on, to give them more flexibility in how they use the funding, while also recognising the costs faced by smaller councils
- creating a framework for extended producer responsibility, ensuring producers remain accountable for their products throughout their lifecycle
- strengthening the tools available to monitor and enforce waste legislation and regulations
- enabling more effective controls for littering and mismanaged waste, including illegal dumping
- clarifying roles and responsibilities across central government, local government and the waste sector.

3.3 The Government intends to enact the new legislation before the general election in November 2026.

3.4 As part of the announcement in December 2025, the Ministry for the Environment has proactively released a Cabinet paper regarding the changes.

3.5 The full Cabinet paper can be view on the Ministry for the Environment website - <https://environment.govt.nz/what-government-is-doing/cabinet-papers-and-regulatory-impact-statements/amending-the-waste-legislation-policy-approvals/>

### 3.6 **Financial Implications**

#### 3.7 Waste Levy Allocation:

3.8 The Cabinet paper confirms that the current allocation of levy funds (50% to Territorial Authorities and 50% to central government) will remain, but the distribution methodology will change. Councils will receive a base rate plus a population-based calculation, which could alter funding levels for Hastings District Council.

#### 3.9 Expanded Use of Levy Funds:

3.10 Territorial Authorities may be permitted to use levy funds for a broader range of activities, including emergency waste management, remediation of contaminated sites, and compliance/enforcement. This could create new funding opportunities, but also additional compliance responsibilities requiring robust budget management.

#### 3.11 Extended Producer Responsibility Schemes:

3.12 It is likely that future Extended Producer Responsibility schemes will involve scheme charges and refundable deposits. This may impact local waste operators and require councils to manage compliance and reporting. There is a risk of increased administrative costs for councils to meet new obligations.

#### 3.13 Cost Recovery and Enforcement:

3.14 Stronger enforcement powers and compliance monitoring frameworks may require investment in systems and staff to manage data collection and enforcement effectively.

### 3.15 **Risk Implications**

#### 3.16 Regulatory Compliance Risk:

3.17 Councils will face greater compliance obligations, including accurate waste data reporting and adherence to new standards. Failure to comply could result in penalties or the with-holding of waste levy payments.

### 3.18 Operational Risk:

3.19 Changes to levy use and Extended Producer Responsibility schemes may require significant operational adjustments (both kerbside and refuse transfer station services) and updates to Waste Management and Minimisation Plans.

### 3.20 Financial Risk from Levy Changes:

3.21 While the 50 percent levy allocation to Councils remains, the revised distribution formula could reduce funding for some councils, creating budget shortfalls for planned waste initiatives. Initial calculation by officers estimates this could be around a five percent decrease for the Hastings District and Napier City Councils. This is likely to be a similar value to the waste levy revenue the Councils receive in the 25/26 financial year.

### 3.22 Uncertainty in Implementation:

3.23 Some proposals lack detailed guidance, creating uncertainty around interpretation and scope (e.g., activities that reduce environmental harm). This could lead to misalignment of council projects and unexpected costs.

### 3.24 Next Steps

3.25 Monitor legislative progress and Ministry for the Environment guidance as amendments move through Parliament.

3.26 Assess alignment of current Joint Waste Management and Minimisation Plan with proposed changes.

3.27 Prepare for any future consultation and implementation phases, including stakeholder engagement and potential updates to the Joint Waste Management and Minimisation Plan.

## 4.0 **Rural Recycling Product Stewardship Scheme**

4.1 On 3 December 2025 the Government announced they have approved the drafting of regulations to support a nationwide rural recycling scheme covering agrichemicals and plastic farm waste.

4.2 This approval follows the July 2020 announcement of six products to be declared 'priority products' for the establishment of product stewardship schemes under the Waste Minimisation Act 2008 (WMA).

4.3 The priority products are:

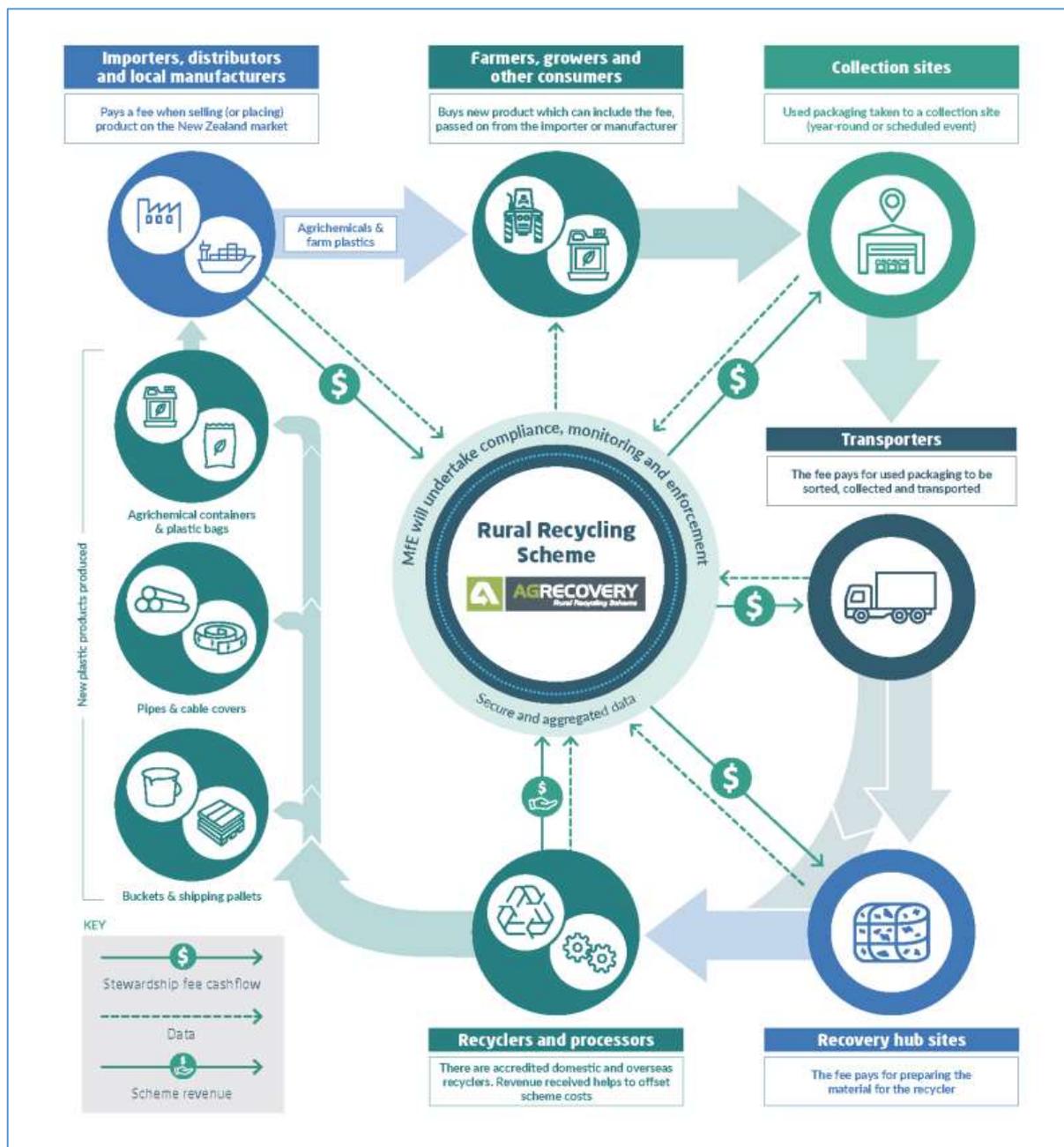
- Tyres (regulations came into effect 1 March 2024, accredited scheme: Tyrewise)
- plastic packaging
- electrical and electronic products (e-waste including large batteries)
- refrigerants and other synthetic greenhouse gases
- agrichemicals and their containers
- farm plastics

### 4.4 Current situation

4.1 There are currently two voluntary product stewardship schemes operating in the rural sector: Agrecovery Rural Recycling and Plasback.

4.2 Agrecovery's free take back services for participating brand owner products are funded by levies on these products, while Plasback recycling services are user pays.

- 4.3 The voluntary nature of the schemes means that not all brands / products participate, and confusion is created in terms of which programme offers which services and what charges are incurred, if any.
- 4.4 Regulations will remove some of this confusion with one accredited scheme funded through fees, meaning take back is free for in-scope products.
- 4.5 As officers, some confusion is likely to continue amongst the farming community as the Rural Recycling Scheme will not be a 'one stop shop' for all farm plastics and agrichemicals. Voluntary schemes or commercial operators will be able to offer services for products that are not in scope (eg. irrigation pipe, twine, unlabelled agrichemicals), and on-farm collection.
- 4.6 A significant change to the services currently provided is the inclusion of household pest and weed control products covering the broader community, not just rural households. Currently these are typically collected through Council hazardous waste collection events or transfer stations.
- 4.7 **Overview of the accredited scheme when supported by regulations**
- 4.8 The Rural Recycling scheme will be run by Agrecovery Foundation, a not-for-profit charitable trust. Producers will be required to declare their sales and then pay regulated fees for the declared sales volumes of in-scope products.
- 4.9 When farmers, growers and other consumers have used these product, they will have the option of a 'free-to-use' recycling service, funded by the fees collected.
- 4.10 Participation for farmers, growers and other consumers is not mandatory, nor is labelling mandatory for in-scope products.
- 4.11 According to the Ministry for the Environment website, the scheme "will roll out clear, targeted communications across all regions, ensuring retailers, farmers and other users know exactly what is in scope, how to return it, and why it matters."
- 4.12 The following diagram shows an overview of the scheme, including the flow of data and funds, under the proposed regulations.



4.13 **In-scope products**

4.14 These are:

- Agrichemicals sold in plastic containers and drums of 1,000 litres or less (including household pest and weed control products)
- all plastic bale wrap and silage sheets
- plastic bags containing completed agricultural products including, but not limited to seed, feed, fertiliser, soil and crop inputs and farm and animal supplements, in either:
  - small plastic bags (16-40 kilograms when full)
  - large woven polypropylene bags (over 40 kilograms when full).

4.15 The table below provides further details of in-scope products.

Term	Definition/scope
<b>Agrichemicals</b>	Liquid and solid chemical products used for agricultural purposes such as plant protection (herbicides, insecticides, fungicides), and veterinary medicines such as anthelmintics.
<b>Household pest and weed control products</b>	Liquid and solid agrichemicals that are intended for domestic use around the home or garden to manage or eliminate pests, weeds, and other unwanted organisms, and available to the public through standard retail outlets.
<b>Bale wrap</b>	LLDPE (Linear Low-Density Polyethylene) to encase bales of feed for the purpose of feeding livestock.
<b>Silage sheet</b>	LDPE (Low Density Polyethylene) sheeting for covering silage feed pits for the purposes of feeding out to livestock.

Agricultural product types	Definition
<b>Seed</b>	All seeds used in the primary sectors for sowing such as pasture, arable, horticultural, and specialty crop seeds.
<b>Feed</b>	Livestock, equine, and poultry feeds. Including grain-based rations, protein and energy supplements, and specialty feeds.
<b>Fertiliser</b>	Conventional and specialty fertilisers used to enhance horticultural production, crop and pasture growth.
<b>Soil and crop inputs</b>	Inputs to improve soil structure, fertility, and overall productivity, including soil conditioners such as lime, gypsum, biochar, and zeolite. Excludes home garden products used for improving soil structure, including potting and planting mixes, mulch, pumice, vermiculite and perlite
<b>Farm and animal supplements</b>	Mineral supplements, lick blocks, electrolytes, and other products used to support livestock health, performance and nutrition such as mineral supplements, lick blocks and electrolytes.

#### 4.16 **Services**

4.17 According to the Ministry for the Environment website, proposed take-back services provided by the scheme, will include:

- fixed drop-off sites at convenient locations including at rural-sector retailers,
- non-fixed schedule events, and
- collections on-farm or nearby (for remote areas).

4.18 There may be an opportunity for the Councils to apply for the Refuse Transfer Stations to be an approved collection site. This will be assessed by officers once the regulations are finalised and the details are released.

#### 4.19 Comparing voluntary schemes to the proposed regulated scheme

4.20 Current Agrecovery and Plasback product coverage compared to proposed in-scope products are summarised in the table below.

4.21 The key differences are:

- regulations will be limited to key waste streams (agricultural and their containers, plastic bags, bale wrap and silage sheets)
- recycling through the accredited scheme will be 'free-to-use', rather than a mix of 'free-to-use' and user pays under voluntary schemes
- inclusion of household pest and weed control products
- limit of 30 litres / kg for residual agriculturals

	Voluntary		Regulated
	Agrecovery Rural Recycling <sup>1</sup>	Plasback <sup>2</sup>	Rural Recycling Scheme <sup>3</sup>
<b>Containers</b>			
Agricultural and veterinary medicine containers ≤60 litres	✓		✓
Agricultural drums 61-1000 litres	✓		
Ecolab drums 100L & 200L		✓	
Household pest and weed control containers 1000 litres and less			✓
<b>Other plastics</b>			
Bale wrap and silage pit covers		✓	✓
Seed, feed, and fertiliser bags ≤40kg (LDPE)	✓	✓	✓
Seed, feed, and fertiliser bags ≤40kg (woven PP)	✓		
Feed and fertiliser bags 1T & 500kg (woven PP)		✓	✓
Polypropylene twines		✓	
Shrink wrap and pallet covers		✓	
Vineyard and monofilament nets		✓	
Tree guards		✓	
Irrigation tubing and drip line		✓	
<b>Chemical disposal</b>			
Agricultural and veterinary medicines	✓		✓ <sup>4</sup>
Household pest and weed control			✓

<sup>1</sup> Free take-back for participating brands and user pays for non-participating brands and unlabelled products

<sup>2</sup> User pays services

<sup>3</sup> Definitions of in-scope products may vary from what is accepted under current voluntary programmes. See Definitions table above.

<sup>4</sup> Excludes legacy (unlabelled) agrichemicals and residual agrichemicals in large amounts (over 30 litres or kilograms)

4.22 **Fees**

4.23 Fees will be paid to the accredited scheme by the producer (manufacturers, importers and distributors who place the product on the NZ market) of the in-scope products. Producers will be required to register with the scheme and declare how much product they have sold before paying the proportional amount of fees.

4.24 The Ministry for the Environment website suggests the fee is likely to be passed onto the consumer for many in-scope products.

4.25 The table below sets out the proposed stewardship fee rates

Category	Product	Fee rate (\$)
Farm plastics	<b>Bale wrap and silage sheet</b>	<b>Per tonne</b>
	Bale wrap	462.02 <sup>1</sup>
	Silage sheet	462.02
	<b>Bags</b>	<b>Per bag</b>
	Small bags	0.20
	Large bags	3.58

Category	Product	Fee rate (\$)
Agrichemicals and their containers	<b>Packaging part of fee</b>	<b>Per litre</b>
	Containers up to 60 litres	0.10
	Containers over 60 litres, and less than Intermediate Bulk Containers (IBC)	0.025
	IBC (approx. 1,000 litres)	0.02
	<b>Chemical part of fee</b>	<b>Per litre</b>
	Group 1 – chemicals unlikely to be brought for disposal (the consumer typically uses them up)	0.01
	Group 2 – chemicals with lowest disposal cost	0.03
	Group 3 – chemicals with higher disposal cost	0.04
	• In containers up to 60 litres	0.06
	• In containers of 60 litres or more	
	<b>Household pest and weed control products</b>	
	Cost per container	0.10
	Group 1 - Chemicals unlikely to be brought for disposal (per kilogram or litre)	0.02
Group 2 - Chemicals with lowest disposal cost (per kilogram or litre)	0.08	
Group 3 - Chemicals with higher disposal cost (per kilogram or litre)	0.10	

4.26 Examples of fees relative to product cost

Product	Fee (per unit)	Typical purchase price (per unit) of a full product	Fee as a percentage of cost
Bale wrapped feed	\$0.52	\$30-\$60 per bale	0.87 - 1.73
Large fertiliser bag	\$3.58	\$400-\$1000 per bag	0.36 – 0.9
Small feed or fertiliser bag	\$0.20	>\$100 per bag	<0.2
20-litre container of agrichemicals in group 2	\$2.60	Ranges widely, e.g. \$181-\$1,516 for products of the biggest provider of agrichemicals in New Zealand	0.7 – 1.4

4.27 **Compliance**

4.28 According to the Ministry for the Environment website, ‘the scheme will be required to operate in accordance with its accreditation. This includes several objectives and targets relating to its performance and effectiveness. The scheme manager will be required to report on its performance at set intervals (e.g. annually) to the Ministry.’

4.29 **Timeframes**

4.30 The Ministry for the Environment website shows that regulations are expected to be brought back to Cabinet for decision mid-2026. If the Government approves, the draft regulations will come into force 6-12 months after publication, likely to be early 2027.

**5.0 Container Return Scheme**

5.1 A Container Return Scheme (CRS) is a policy mechanism designed to incentivise the return and recycling of single-use beverage containers through a refundable deposit included at the point of sale. Under this model, consumers pay a deposit (proposed at around 20 cents) when purchasing drinks in eligible containers and receive that deposit back when those empty containers are returned to designated collection points. Overseas evidence demonstrates that such schemes can significantly increase recycling rates and reduce litter.

5.2 New Zealand currently consumes over two billion single-use beverage containers annually, of which less than half are captured for recycling under existing systems. This results in a substantial volume of containers being landfilled, stockpiled, or becoming litter in public spaces and natural environments. A Container Return Scheme aims to address these gaps by offering a strong financial incentive to return containers for recovery.

### 5.3 **Policy Development Timeline**

- 5.4 2019–2020: Investigation and Co-design: The Ministry for the Environment, commissioned a container return scheme investigation and co-design process. This work was co-led by Auckland Council and Marlborough District Council and involved stakeholders across industry, local government, community and sector groups. The process included research, modelling, and independent review of proposed design options for a scheme.
- 5.5 2021–2022: Policy Refinement and Consultation: Building on the co-design work, Ministry for the Environment undertook further analysis and engagement with stakeholders, and between March and May 2022 the Container Return Scheme proposal was included in the Transforming Recycling public consultation. This consultation sought feedback on scheme scope (types of containers), deposit level, return network design, and operational arrangements. Proposed design elements included a refundable deposit and accessible return network comprising retail take-back and depot-style drop-off points.
- 5.6 The consultation documentation outlined a potential New Zealand Container Return Scheme with the following features:
- Refundable deposit (proposed 20 cents) on eligible single-use metal, glass, plastic and liquid paperboard beverage containers (excluding fresh milk and refillable containers).
  - Return network combining retailer take-back (potentially via reverse vending machines) and depot drop-off points to maximise convenience.
  - Scheme fees to cover operating costs (transport, handling, administration), likely reflected in a modest additional non-refundable fee per container.
  - Broad participation from community organisations, recyclers, and commercial actors in the return ecosystem.
- 5.7 2022–2023: Following the consultation, Ministry for the Environment prepared a Cabinet paper and regulatory impact statements to support Government decision-making on implementing a Container Return Scheme. Between late 2022 and mid-2023, Cabinet documentation was published seeking agreement to implement the scheme, including detailed economic and cost-benefit analysis.
- 5.8 International Context: Container return schemes are widely used internationally, with over 50 schemes operating or in development globally (including in Australia, North America and Europe). International experience shows that such schemes can reduce beverage container litter by 60% or more and increase recovery and recycling rates to 85–90% or higher, compared with much lower rates under voluntary or kerbside-only systems.
- 5.9 **Future of CRS in Aotearoa New Zealand**
- 5.10 While extensive design and consultation work has been undertaken and Government agreements on implementation frameworks developed, progress toward full scheme implementation has seen periods of deferment and ongoing debate. Proposal timelines have suggested operational commencement in the mid-2020s; however, implementation remains contingent on final policy decisions, regulatory development and resourcing.

## **6.0 Emergency Management Bill consultation**

- 6.1 The Government consulted on the proposed Emergency Management Bill, which is intended to replace the Civil Defence Emergency Management Act 2002 and modernise New Zealand’s approach to emergency management, with a stronger focus on risk reduction, resilience, response and recovery. Officers reviewed the consultation material and provided input through the WasteMINZ sector submission, rather than making a direct submission, on matters relevant to local

government, including clarity of council roles and responsibilities, resourcing implications, and the interaction between emergency management functions and council services.

- 6.2 A key issue highlighted through the WasteMINZ submission was that waste and debris management are not explicitly recognised as an essential lifeline service in the proposed Bill, despite the critical role waste services play during and following emergency events for public health, environmental protection and community recovery. Officers supported feedback emphasising the importance of formally recognising waste services as a core component of emergency response and recovery, including continuity of waste collection and post-event debris management. The outcomes of the consultation are not yet known, and officers will continue to monitor legislative developments and assess any implications for council operations once further guidance is released.

## 7.0 Other updates

- 7.1 Ministry for the Environment released a national construction & demolition waste baseline & tracking methodology report. This report produces a national baseline on the generation, diversion and disposal of C&D waste going to each class of landfill. There is no direction from Central Government on construction & demolition waste minimisation policy or actions.

### Attachments:

There are no attachments for this report.